

OEB COST ALLOCATION REVIEW

Allocation of Customer-Related Costs

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ONTARIO ENERGY BOARD COMMISSION DE L'ÉNERGIE DE L'ONTARIO

Costs Categorized as Customer-Related

- O&M expenses:
 - Billing
 - Collection
 - Bad debt
 - Meter reading
- Assets and associated depreciation:
 - Meters
 - Service drops
 - Portion of distribution costs categorized as customerrelated (e.g. transformers, primary/secondary lines)



Allocation Methodology

- Commonly allocated based on:
 - Number of customers
 - Weighted customer allocation factors
- Weightings take into account other factors such as investment costs, density, and level of effort and complexities
- Weighted allocation factors favoured from a cost causality perspective



Survey Results

- Staff requested that EES perform a survey of relative weightings by class and density for readily available North American LDCs
- Objective: to develop standard weighted factors by account
- Team analyzed the survey results with the assistance of EES and decided to develop results specific to Ontario distributors



Meters

- Metering costs include capital costs, depreciation, and O&M
- Current proposal:
 - Allocation based on weighted number of meters (capital and depreciation)
 - O&M allocated in the same fashion as capital and depreciation
 - Team developed standard costs per type of meter per rate class



Meters (cont'd)

- Costs include: replacement costs of the meter, labour, overhead, and truck time
- Distributors to enter the number of meters per type per rate class
- Allocation factors will be calculated automatically (standard factors)
- Distributors could file their own weighted allocation factors for information purposes in addition to the standard factors



Service Drops

- A similar approach to meters
- Several issues were identified:
 - Lack of consistency around conditions of service
 - Demarcation point (e.g. property line vs pole)
 - Contributed capital
 - Overhead vs underground costs
- Current proposal: use meter-weighted factors as a proxy
- Further discussions required to deal with customers that own their service drops (Phase III)



Meter Reading

- Costs include "physical" meter reading, data validation, telephone lines
- Cost drivers:
 - "Physical" or electronic reading (interval meter)
 - Frequency
 - Customer density
 - Location of the meter (inside/outside premise)



Meter Reading (Cont'd)

Issues:

- Separation of costs attributable to conventional and interval meters is not readily available
- frequency is by far the easiest factor to quantify
- Current proposal:
 - Allocation using relative charges from third party service provider (allocation at the account level)
 - Recommend that separate account be created for interval meters for future use



Billing

- Certain costs vary based on the number of bills:
 - Postage
 - Stationary
 - Handling
- Residual costs (e.g. software maintenance, billing validation, manual interface) could be allocated using another allocator (e.g. number of line items per bill or using management judgement)
- Some parties opined that retailers and larger users with interval meters impose greater costs (complexities and time)



Billing (Cont'd)

- Limited analysis showed that the end result by rate class was not materially different from using the combined number of bills and line items method
- Current proposal:
 - For simplicity, use an allocation based on the number of bills per rate class
 - Distributors could file their own weighted allocation factors (for residual costs) for information purposes in addition to the standard factors



Collection

- Certain costs vary based on the number of bills:
 - Payment processing
- Residual costs could be allocated using another allocator (e.g. collection efforts on a rate class or management judgement)
- Current proposal:
 - For simplicity, use an allocation based on the number of bills per rate class
 - Distributors could file their own weighted allocation factors (for residual costs) for information purposes in addition to the standard factors



Bad Debt

- Favoured allocation options:
 - Total revenues
 - Historical write-offs per rate class
- Issue: should an approximation of risk of default be included or should all rate class be treated equally?
- Current proposal:
 - Allocation based on total revenues adjusted to exclude embedded distributors



CIS, Call Centre, Key Accounts

- These costs are not recorded in a separate account and may be difficult to isolate
- May also be recorded differently across distributors
- Current proposal:
 - Isolating costs not mandated for the purpose of the informational filings
 - Distributors to indicate the account in which account these costs are recorded
 - Recommend creation of separate accounts for future use



Distribution Costs

- Include portion of distribution costs categorized as being customer-related (e.g. poles, towers and fixtures, overhead conductors)
- Generally allocated based on the number of customers
- Current proposal:
 - Allocation based on number of customers
 - Adjustment may be required to exclude customers served from primary level (do not use secondary lines)

