

## ONTARIO ENERGY BOARD

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BEFORE:

Pamela Nowina

**Presiding Member** 

Paul Sommerville

Member

Cynthia Chaplin

Member



- 1 Madam Chair.
- 2 ENBRIDGE GAS DISTRIBUTION INC. PANEL 21; RESUMED:
- 3 MICHAEL BROPHY; Previously Sworn
- 4 STEVEN POFF; Previously Sworn
- 5 TOM JEDEMANN; Previously Sworn
- 6 NORMAN RYCKMAN; Previously Sworn
- 7 SUSAN CLINESMITH; Previously Sworn
- 8 CONTINUED CROSS-EXAMINATION BY MR. SHEPHERD:
- 9 MR. SHEPHERD: Mr. Brophy, we were talking yesterday
- 10 about the 2003 rules and got into a muddle, which was my
- 11 fault, as I read the transcript and so I'm going to come
- 12 back and try it a simpler way to get out how the 2003 rules
- 13 work and would work in the future. To do that, I want to
- 14 just take you through a simple mathematical or a simple
- 15 example and see if we can figure out how the 2003 rules
- 16 result in TRC calculations.
- 17 When you do your TRC budget, if you like, whenever you
- 18 calculate it, when you do it, you have a number of
- 19 variables you have to put in the mix; right? One is number
- 20 of participants; right? You have a target number of
- 21 participants for a particular program; right?
- 22 MR. BROPHY: Participants are used to assess the
- 23 volume target, and I think yesterday we went through how
- 24 that equates to a TRC target, but that is --
- MR. SHEPHERD: I'm going to take you through that.
- MR. BROPHY: A factor, yes.
- 27 MR. SHEPHERD: If you take the participants and you
- 28 deduct the free-rider rate, you get a net participant

- 1 number; right? So if you have a free ridership of 10
- 2 percent and you expect to have 10,000 participants, then
- 3 your net participants is 9,000; right?
- 4 MR. BROPHY: With the free-ridership rate I guess it
- 5 could either apply that to a participant or you can apply
- 6 it to the volume per participant. It ends up having the
- 7 same result. It means that the company gets credit only
- 8 for net of free ridership either way.
- 9 MR. SHEPHERD: It doesn't matter because it is all
- 10 multiplication, right, so it doesn't matter where you put
- 11 it in the multi place, does it?
- 12 MR. BROPHY: That's correct.
- MS. CLINESMITH: Excuse me.
- 14 [Witness panel confers]
- MR. BROPHY: Oh, I'm sorry. Ms. Clinesmith just
- 16 pointed out that because we incur some costs on a
- 17 per-participant basis, things liked fixed costs and other
- 18 things that are per participant, that it may seem incorrect
- 19 to discount the participants because then you may think, by
- 20 inference, that you're discounting those costs to go out
- 21 and reach those participants.
- 22 MR. SHEPHERD: No. I know that the dollar figures are
- 23 after you get your volume target. You go to the m3 number
- 24 and then you convert it into dollars and do the net
- 25 dollars; right? That's how the calculation works?
- 26 MS. CLINESMITH: Actually, if I may and please, Mr.
- 27 Brophy, correct me if I'm wrong, but in the customs
- 28 projects, because they are custom and not prescriptive, the

- 1 volumetric assigned to any one participant has a very wide
- 2 range.
- 3 So discounting the participants could skew it. We
- 4 discount the volumes.
- 5 MR. SHEPHERD: Yes, I know I understand that. But
- 6 what we're talking about is the 2003 rules, which is
- 7 primarily to do with the prescriptive programs; right?
- 8 MS. CLINESMITH: Excuse me, yes.
- 9 MR. SHEPHERD: I'm going to get to custom in a second
- 10 but let's deal with the simpler part of it first. I'm
- 11 having enough trouble with this part. Let's do this part
- 12 first.
- So let's say we're going to have hypothetical widgets,
- 14 which are -- widgets are a thing you put in peoples homes
- 15 and they save energy, okay, they're wonderful little
- 16 things.
- 17 And so when you do your budget, you estimate how many
- 18 participants you're going to have. You have a plan for how
- 19 many participants you think you can get in that particular
- 20 widget program. You can then assess what your free
- 21 ridership is going to be and get a net participant number.
- 22 So if you say -- your widgets, you're going to have 10,000
- 23 participants in 2006; right? Then you take -- if you
- 24 assume you have a 10 percent free ridership then you would
- 25 have 9,000 participants, right? It's not complicated.
- MR. BROPHY: I will work through that example. I
- 27 would really like to apply the free-ridership rate to the
- 28 volume saving rather than the participant, but you know I

- 1 think you're trying to simplify something so I will go
- 2 along.
- 3 MR. SHEPHERD: You want to apply it to the annual unit
- 4 savings?
- 5 MR. BROPHY: Yes.
- 6 MR. SHEPHERD: Let's do it that way. So 10,000
- 7 participants. Now, you have 100 percent attribution on
- 8 most of -- one of your variables is participants; right?
- 9 Then the second one is attribution and for most of your
- 10 programs you have 100 percent attribution; right?
- 11 MR. BROPHY: If our current portfolio, yes.
- 12 MR. SHEPHERD: So let's assume you have 100 percent
- 13 attribution, which means your total participants for that
- 14 program in your budget is 10,000; that's right? That's
- 15 what you're aiming for.
- 16 MR. BROPHY: That's correct.
- 17 MR. SHEPHERD: Then do you have to estimate your unit
- 18 savings, how many cubic metres you're going to save for
- 19 each participants in a year, right, it's an annual figure.
- 20 MR. BROPHY: That's estimated based on I quess the
- 21 theoretical widget you're putting in.
- 22 MR. SHEPHERD: That's right. So you say a widget
- 23 saves 200 cubic metres every time you put it in, every
- 24 year, it saves 200 cubic metres; right? For example.
- 25 MR. BROPHY: If that's the assumption, yes.
- 26 MR. SHEPHERD: So then -- but you're saying that you
- 27 take your free ridership and you apply it to that 200? You
- 28 don't apply it to the number of participants; you apply it

- 1 to the savings.
- 2 MR. BROPHY: Yes. So if you assume that it was 200
- 3 cubic metres that was saved, and you had a 10 percent free
- 4 ridership then you would take 20 off of that, you'd be left
- 5 with a net per participant of 180.
- 6 MR. SHEPHERD: But it doesn't matter whether you apply
- 7 it to the participants or the unit savings, it's the same
- 8 result; right?
- 9 MR. BROPHY: For the m3 savings, I believe
- 10 mathematically it would work out to the same.
- 11 MR. SHEPHERD: Exactly. So whatever way you do it, at
- 12 the end of the day you have a volume number for those
- 13 10,000 participants, 180 net savings each of 1.8 million
- 14 M-cubed per year; right?
- MR. BROPHY: Subject to check. I don't think I
- 16 brought my calculator. But I believe so.
- MR. SHEPHERD: 180 times 10,000. 1.8 million. Will
- 18 you accept that subject to check?
- 19 MR. BROPHY: Yes, I will.
- 20 MR. SHEPHERD: Okay. So we were talking about the
- 21 difference between volume target and TRC. That number is
- 22 the volume target for that program; right?
- 23 MR. BROPHY: That would be the volume target for that
- 24 program, yes.
- 25 MR. SHEPHERD: All right. So then once you've got the
- 26 volume target, you have to do two things. First of all,
- 27 you have to extend it over the measure life; right?
- 28 Because it doesn't just save energy for one year, it saves

- 1 energy for a number of years; right?
- 2 MR. BROPHY: You'd have a measure life for that
- 3 widget, yes.
- 4 MR. SHEPHERD: Let's say the widget is 10 years, so
- 5 then you take your 1.8 million and you multiply it by 10 to
- 6 get 18 million cubic metres; right?
- 7 MR. BROPHY: That's simple math but you discount it.
- 8 MR. SHEPHERD: Okay. You discount it because savings
- 9 ten years from now aren't as valuable as today; right?
- 10 MR. BROPHY: They're worthless, they're just as
- 11 valuable, but they're worthless in today's dollars.
- 12 MR. SHEPHERD: That's right. Exactly. Time value of
- 13 money. Then you take that total, whatever it is, and you
- 14 multiply it by your avoided gas cost to get your gross TRC
- 15 benefit; right?
- 16 MR. BROPHY: Yes. We would take the avoided gas costs
- 17 over that time horizon and we would apply it to those
- 18 volumes saved and we would discount it over the measured
- 19 life to bring you to what the value would be today.
- 20 MR. SHEPHERD: Okay. So then you have a dollar figure
- 21 that's your gross TRC benefit but you have to deduct two
- 22 things from that. You have to deduct how much does the
- 23 customer spend, right, to put this widget in.
- MR. BROPHY: That would be the -- you would take the
- 25 incremental costs that the customer spends. So the
- 26 customer may be -- it's hard to say in the widget realm,
- 27 but if they were needed to buy a widget anyways but just
- 28 not one that was --

- 1 MR. SHEPHERD: High-efficiency widget.
- MR. BROPHY: Oh, a high-efficiency widget. Then you
- 3 would take the incremental costs that they would have been
- 4 spent versus the cost to go to the high efficiency widget
- 5 and that's the cost you subtract.
- 6 MR. SHEPHERD: So you take that times your number of
- 7 participants; right?
- 8 MR. BROPHY: That's correct.
- 9 MR. SHEPHERD: Now, do you reduce your number of
- 10 participants for your free riders? Your customer costs
- 11 can't include the customer costs for the free riders;
- 12 right?
- MR. BROPHY: Again, I don't think we applied the free
- 14 ridership to the participants, but I believe it is done on
- 15 an apples-to-apples basis.
- 16 [Witness panel confers]
- MR. RYCKMAN: To the best of my knowledge, it picks up
- 18 to full costs. So if you've got ten customers out there at
- 19 a 10 percent free-ridership rate, you have a cost
- 20 associated with those 10 customers of which you're claiming
- 21 the benefits for 90 percent of those.
- 22 MR. SHEPHERD: That's not fair, is it? Why would you
- 23 deduct the costs for the free riders?
- MR. BROPHY: I would need to go back into the actual
- 25 model. I didn't realize we were going to get into kind of
- 26 cell-by-cell calculation of the program, but I can check
- 27 that if you would like.
- 28 MR. SHEPHERD: Okay, thanks. Anyway you deduct that.

- 1 Then you get a total and you have to deduct from that your
- 2 program costs; right?
- 3 MR. BROPHY: We would subtract program costs at the
- 4 end as well, yes.
- 5 MR. SHEPHERD: So you would get a net TRC benefits for
- 6 the program, right, for that, the widget program you get a
- 7 net. That's your budget; right?
- 8 MR. BROPHY: Roughly.
- 9 MR. SHEPHERD: That's your -- that would be if you add
- 10 them all up for all of your programs, that's your pivot
- 11 point; right?
- MR. BROPHY: Roughly speaking on a -- if you were to
- 13 do it on an individual program basis, that would be
- 14 correct.
- 15 MR. SHEPHERD: And then the last part of the
- 16 calculation is you take all of those totals, all those net
- 17 TRCs, and you deduct your overheads for all of your
- 18 programs; right?
- 19 MR. BROPHY: Any of the costs related to those that
- 20 weren't included in the program costs you've already
- 21 subtracted, then you would subtract those at that time.
- 22 MR. SHEPHERD: And that net number, that is your
- 23 budget pivot point; right? That's your target pivot point,
- 24 if you like? That's where you're going.
- 25 MR. BROPHY: That's mathematically how you would
- 26 calculate that.
- MR. SHEPHERD: Okay. Now, we heard yesterday that you
- 28 don't actually calculate that before the year; right? For

- 1 2006, you haven't calculated it yet. You don't know what
- 2 you're going for, really.
- 3 MR. BROPHY: We don't have a pivot point for 2006.
- 4 MR. SHEPHERD: No, but if you had the same rules, and
- 5 in the normal case -- okay. For 2003, you didn't have a
- 6 number before 2003 was over that you were managing to;
- 7 right? You managed to the volume number, which is way up
- 8 the calculation; right?
- 9 MR. BROPHY: We had an agreement, as outlined in the
- 10 settlement agreement, that gave a volumetric target of 72.5
- 11 million. That was the target.
- 12 Then I think I explained this, as well, but that was
- 13 roughly estimated at the time of about \$130 million in TRC
- 14 -- net TRC benefits, but it was recognized by, I believe,
- 15 almost all parties that there were other assumptions agreed
- 16 to and the company would go back and recalculate that.
- 17 So that recalculation was done at the end of the year.
- 18 MR. SHEPHERD: I understand. My question is a simpler
- 19 one. During the year, during 2003, for example, when
- 20 you're managing your DSM program, you didn't have a target
- 21 of 130 million. You had a target of 72.5 million m<sup>3</sup>;right?
- MR. BROPHY: Our target was 72.5 million.
- 23 MR. SHEPHERD: And that doesn't directly translate
- 24 into dollars, because, as we've seen, there is a whole
- 25 bunch of other assumptions to get to dollars; right?
- MR. BROPHY: That's correct.
- 27 MR. SHEPHERD: So when you manage -- I guess I don't
- 28 understand why you would manage to a volume figure that

- 1 doesn't drive your profits. Your profits are driven by
- 2 your TRC figure. Why didn't you manage to that?
- MR. BROPHY: Historically, we've been dealing with the
- 4 pivot-point mechanism, and I think I've indicated that one
- 5 of the major problems with a pivot-point mechanism is that
- 6 it drives short-term results, and it had so much
- 7 controversy and time spent not just in, say, settlement
- 8 conferences or consultatives, but, you know, on a regular
- 9 basis, in discussions, that it really caused a lot of time
- 10 to be spent around a volume target.
- 11 And I agree it probably makes more sense to have a
- 12 percent of net TRC for an incentive, where, you know, we
- 13 acknowledge that it's TRC benefits that are the benefits
- 14 coming to society. We used a cubic metre target as a
- 15 surrogate for that in the past and equated it, because it
- 16 was -- with all of the complexity of the pivot point, it
- 17 helped to at least partially simplify some of that debate
- 18 that went on every single year.
- 19 MR. SHEPHERD: But the problem you're talking about is
- 20 a problem with having a target; right? It's not a problem
- 21 with having a dollar target. It's a problem with having
- 22 any target; right?
- 23 MR. BROPHY: It would be a problem with any target,
- 24 but it was particularly complex when you had to go and take
- 25 assumptions and equate that into TRC dollars, and there was
- 26 a possibility that those assumptions, somebody could come
- 27 later and suggest that they should change after the fact.
- 28 So that went away with the 2003 rules, but I think, as

- 1 you're aware, we've had problems before those rules were in
- 2 place with what was intended to be done up front.
- 3 MR. SHEPHERD: Well, because there's a whole lot of
- 4 different factors in this calculation, right, and each one
- 5 of these components of the calculation, if it changes,
- 6 could affect your dollar figure at the end; right?
- 7 MR. BROPHY: That's correct.
- 8 MR. SHEPHERD: But then you're still proposing to this
- 9 Board that TRC, with all of those components, be used for
- 10 your SSM; right?
- MR. BROPHY: We're proposing net TRC as the basis for
- 12 our incentive mechanism, yes.
- 13 MR. SHEPHERD: So if that's the case, then don't you
- 14 still have the same problem? All of those assumptions are
- 15 still in play each time?
- 16 MR. BROPHY: I believe that those assumptions, given
- 17 the prospective rules that have been in place now since
- 18 2003 and I believe the same set of rules were used for
- 19 electric LDCs that a lot of those problems do go away,
- 20 because you're setting those rules up front.
- 21 And I take comfort, actually, in -- when I reviewed
- 22 the Board's TRC manual, that many of those assumptions that
- 23 we've been working on and haven't changed year on year
- 24 since 2003, were taken into account recently when that
- 25 Board document was released.
- 26 So I believe it shows that some of those are still
- 27 current and wouldn't change over short periods of time.
- 28 MR. SHEPHERD: So your new proposal doesn't get rid of

- 1 the complexity of the TRC calculation, does it? That's
- 2 still there?
- 3 MR. BROPHY: There's still math behind the TRC
- 4 calculation that does take time to calculate, yes.
- 5 MR. SHEPHERD: So the only difference is, under your
- 6 new proposal, you have only an actual figure. You don't
- 7 have a target figure; right?
- 8 MR. BROPHY: The incentive proposal from the company
- 9 does not have a target figure, that's correct.
- 10 MR. SHEPHERD: Well, and you don't need a target
- 11 figure anymore, right, because the only reason you used the
- 12 target was to calculate the incentive; right?
- MR. BROPHY: There were two areas where having a
- 14 volumetric savings estimate was still relevant.
- MR. SHEPHERD: Sorry, let me just stop you. We're
- 16 talking about the TRC target now. Forget the volume.
- 17 We're just talking about the dollar figure. The only
- 18 reason you needed the dollar figure was for SSM, right, the
- 19 budget?
- 20 MR. BROPHY: The company never had a TRC -- never used
- 21 the TRC figure as its target, so -- but I would agree with
- 22 you that we wouldn't be using that as a target figure going
- 23 forward, as well.
- MR. SHEPHERD: All right. The reason is because your
- 25 new SSM isn't an increment over a goal or over a pivot
- 26 point. It's simply a straight percentage of all the TRC;
- 27 right?
- MR. BROPHY: I believe that's correct.

- 1 MR. SHEPHERD: So you still have to calculate the TRC,
- 2 so you still have all of those complexities, but it's the
- 3 2003 rules that make that calculation simpler, right,
- 4 because they fix a whole lot of the assumptions; true?
- 5 MR. BROPHY: 2003 rules don't change the complexity
- 6 around doing the math to calculate a TRC number.
- What it does is it takes away a lot of the uncertainty
- 8 and complexity around things like the auditing and the
- 9 whole process after the year, where parties may come
- 10 forward and say, you know, you're done the year and you
- 11 have your results, but we don't think you should get credit
- 12 for them the way you thought when you set out to get those
- 13 results to go and change those rules.
- 14 So it doesn't change the math that would have to be
- 15 done for TRC, but it removes a lot of the uncertainties in
- 16 the assumptions after the year is complete.
- 17 MR. SHEPHERD: And it does that by fixing many of
- 18 those variances, many of those factors in the calculation.
- 19 It fixes them in advance so that when you calculate your
- 20 actuals, you don't actually look for what actuals you're
- 21 producing. You only look for what assumed actuals you're
- 22 producing; right?
- 23 So, for example, in free riders, the 2003 rules say
- 24 that in calculating your actuals, you use your originally
- 25 assumed free-rider rate regardless of whether it's true;
- 26 right?
- 27 MR. BROPHY: That's generally the case, yes.
- 28 MR. SHEPHERD: So if you assumed 10 percent going in,

- 1 then even if subsequent evidence shows that your free
- 2 ridership was 50 percent, in calculating your actuals you
- 3 use 10 percent; right?
- 4 MR. BROPHY: I believe that those rules are in place
- 5 to provide some certainty to the company.
- 6 MR. SHEPHERD: Okay, sorry, sorry, Mr. Brophy. First
- 7 answer the question. Then go on to the explanation,
- 8 please.
- 9 MR. BROPHY: I know of a recent example -- and I
- 10 believe you were on the audit committee. I didn't sit on
- 11 that audit committee, but I understand you were a member of
- 12 that -- where we have the 2002 results, which the Board has
- 13 now accepted and cleared the LRAM and SSM to. And heading
- 14 into that year, the free-ridership rate for custom projects
- 15 was 10 percent.
- 16 That amount was recently cleared and it was a
- 17 recommendation from the audit sub-committee to the company
- 18 that, because in 2003 we changed it to 30 percent instead
- 19 of 10 percent, and that research was being done in 2002 but
- 20 wasn't available until the 2003 rule, they made a
- 21 recommendation to the company that we apply the 30 percent
- 22 free-ridership rate to the company, and we subsequently
- 23 accepted that.
- 24 So although the intention is to lock those rules in
- 25 and that's very helpful and provides clarity, the company
- 26 has been willing, if there's information that comes
- 27 available in the year that clearly indicates that it should
- 28 be changing something, then it already has shown that it's

- 1 willing to endorse those values.
- MR. SHEPHERD: Well, okay, Mr. Brophy. Look, that's
- 3 2002. The 2003 rules applied in 2003 and thereafter;
- 4 right?
- 5 MR. BROPHY: That's correct.
- 6 MR. SHEPHERD: And in 2003 and thereafter, the rule is
- 7 simple: If you assumed a particular free-ridership rate,
- 8 that's the rate for actuals; right?
- 9 MR. BROPHY: That's the intention, yes.
- 10 MR. SHEPHERD: And are you telling us, telling this
- 11 Board now that if it turns out that one of your free-rider
- 12 assumptions is not correct, that you will use the correct
- 13 number for actuals in the future despite the 2003 rules?
- 14 MR. BROPHY: Our intention is not every year, but from
- 15 time to time to do a free-ridership study. And if, for
- 16 example, we were to do that this year which I don't
- 17 believe we need to this year and it came out with a
- 18 different number within this year, then I would look at
- 19 that information and determine whether or not it was
- 20 relevant for coming back to the Board once the year was
- 21 done to say whether or not we should be applying that. The
- 22 rules right now --
- 23 MR. SHEPHERD: Sorry. Applying that prospectively?
- MR. BROPHY: Well, generally --
- MR. SHEPHERD: Only.
- MR. BROPHY: -- it's applied prospectively. But the
- 27 company would talk to the consultative and stakeholders to
- 28 get opinions on if it became available in that year,

- 1 whether or not we should look at that gray area and decide
- 2 to apply it to this year or not.
- 3 MR. SHEPHERD: Let's use a specific example. Right
- 4 now, you're in the middle of your 2004 audit; right?
- 5 MR. BROPHY: It has begun, yes.
- 6 MR. SHEPHERD: Sorry?
- 7 MR. BROPHY: The '04 audit has begun, yes.
- 8 MR. SHEPHERD: Has been done?
- 9 MR. BROPHY: It has begun.
- 10 MR. SHEPHERD: That audit applies the 2003 rules that
- 11 you're proposing to continue; right?
- MR. BROPHY: That's correct.
- 13 MR. SHEPHERD: And if you find, with information
- 14 today, that in 2004, your widgets didn't save as much gas
- 15 as you thought or had let's use free riders had more
- 16 free riders than you expected, you expected that they would
- 17 be 20 percent, it turned out they were 50 percent, are you
- 18 telling the Board today that you will go back and you will
- 19 fix 2004 so that your actuals are really actual? Even
- 20 though the 2003 rules say you use the original assumption?
- MR. BROPHY: I would have to take a look at what the
- 22 audit committee and the audit -- auditor's report
- 23 recommended and the reasons for that. But generally
- 24 speaking, I don't believe that we should be going back
- 25 retrospectively and making those changes unless there is a
- 26 really good reason to do so.
- 27 MR. SHEPHERD: So for things like free riders, you
- 28 should calculate the actuals based on the original

- 1 assumptions, regardless of whether those are really the
- 2 actuals, even if you have better information.
- 3 MR. RYCKMAN: This was a topic of much discussion in
- 4 the 2003 rate case where we spent many days in the hearing
- 5 room and this issue on whether changes such as free
- 6 ridership should be on a prospective basis or retroactive
- 7 basis. And the Board ruled at that time that it wasn't
- 8 appropriate to apply them on a retroactive basis.
- 9 One of the things that you get into, we heard from Mr.
- 10 Poch yesterday about free-ridership rate of 8 versus 90
- 11 percent or whatever that number was, and he agreed that
- 12 that was just one person's opinion on what that should be.
- There's nothing to substantiate that. If the company
- 14 knew, for instance, that that free ridership of 90 percent
- 15 was going to be applied for that program year, it likely
- 16 wouldn't have done that program. So you would actually
- 17 change the behaviours of the company if you know that in
- 18 advance. So it's not appropriate to go back and penalize
- 19 the company for that with a pivot point situation, also,
- 20 that can be used to make the difference between an
- 21 incentive or no incentive. So that's a critical point.
- On the proposed incentive mechanism, I think there is
- 23 much more flexibility for that, because it's not the
- 24 difference of zero versus something. It's an adjustment to
- 25 whatever that appropriate proportion of sharing is.
- 26 MR. SHEPHERD: What you're currently asking for is
- 27 that the 2003 rules be approved for 2006; correct? That's
- 28 one of the approvals you're asking for.

- 1 MR. BROPHY: Yes. The ones -- we went down the list,
- 2 so the ones that were appropriate or are applicable, we're
- 3 asking that they be --
- 4 MR. SHEPHERD: Let's just ask for these variables,
- 5 free riders fixed set your budget amount even if you have
- 6 better information later. That's one of the 2003 rules;
- 7 right?
- 8 MR. BROPHY: I believe that I already answered that
- 9 question in stating that that's the intention of the rules.
- 10 However, if, through the auditor report and the audit
- 11 process there is good reasons to the company to suggest
- 12 that we should be looking at something different, then we
- 13 would consider that.
- MR. SHEPHERD: Prospectively. Prospectively.
- MR. BROPHY: Prospectively.
- MR. SHEPHERD: Yes, thank you.
- 17 MR. BROPHY: For clearing that year.
- 18 MR. SHEPHERD: When you calculate the actuals after
- 19 the year, after the year is out, for a year that's already
- 20 finished, free riders are fixed at the original budget
- 21 amount; right? That's what the 2003 rules currently say;
- 22 yes?
- MR. BROPHY: That's generally the case.
- 24 MR. SHEPHERD: Okay. Attribution is fixed at the
- 25 original amount. Yes?
- MR. BROPHY: That's the case, yes.
- 27 MR. SHEPHERD: Annual unit savings is fixed at the
- 28 original amount? For prescriptive programs.

- 1 MR. BROPHY: For prescriptive programs, you would
- 2 generally use those amounts locked-in up front, but there
- 3 are -- there is a possibility that the auditor -- and I can
- 4 give you again examples where the company has looked at
- 5 things from -- oh, I guess Steam Saver is a business
- 6 market.
- 7 MR. SHEPHERD: It's not a prescriptive program; right?
- 8 In fact, what I'm asking you is what the 2003 rules say.
- 9 What they say is, that's fixed; right? Annual units
- 10 savings, fixed; right?
- MR. BROPHY: That's the intention, yes.
- MR. SHEPHERD: Measure life, fixed; right?
- 13 MR. BROPHY: The measure life's are generally fixed,
- 14 yes.
- 15 MR. SHEPHERD: Avoided gas costs, fixed.
- 16 MR. BROPHY: Avoided gas costs are always fixed.
- 17 MR. SHEPHERD: Customer costs; fixed?
- 18 MR. BROPHY: In a prescriptive program --
- 19 MR. SHEPHERD: Yes.
- 20 MR. BROPHY: -- generally those are fixed as well.
- 21 MR. SHEPHERD: All right. So the only two variables
- 22 that you have, the ones that -- when you calculate your
- 23 actuals, the only things that are not the same as your
- 24 budget are the number of participants and your program
- 25 costs; right? Is there anything else that is a variable
- 26 that has changed from budget to actual?
- 27 MR. BROPHY: I believe that we indicated earlier --
- 28 and it was around some of the prescriptive programs we

- 1 discussed with Mr. Poch and Mr. Neme's appendix B -- that
- 2 there's potential for electricity savings in some of those
- 3 prescriptive programs, that the company intends to pursue
- 4 in its programs, because they're saved through those types
- 5 of programs, but that those benefits may be attributed to
- 6 electric LDCs. So there is some flexibility there.
- 7 It's clearly the intention of the company to claim the
- 8 benefits from its programs, but in cases where electric
- 9 LDCs come in, as the example I gave for Ottawa Hydro, we're
- 10 not intending to double-count those. So there is some
- 11 flexibility in the way the company claims those.
- MR. SHEPHERD: Mr. Brophy, how does that have anything
- 13 to do with my question? I asked you a simple question.
- 14 The 2003 rules, what variables are in the 2003 rules that
- 15 change for budget to actual?
- 16 MR. BROPHY: Your question was looking at the
- 17 prescriptive savings that we put forward in advance, and I
- 18 believe what you were asking is: Are those the exact
- 19 numbers that we would use in '06 to '08 in calculating
- 20 actuals?
- 21 MR. SHEPHERD: I'm asking you a simple question. You
- 22 have a number of variables in calculating TRC.
- 23 We understand that some of them are fixed before the
- 24 year starts. There are only two, isn't this correct, there
- 25 is only two, number of participants and program costs, that
- 26 you actually take the actual numbers for the year in
- 27 calculating in your TRC; isn't that correct?
- MR. BROPHY: I believe your statement that

- 1 participants and savings being the only variables that we
- 2 use after the fact that reflect actual amounts, I don't
- 3 believe that is correct.
- 4 All of the assumptions that the company uses in its
- 5 filings are reflective of research and the latest available
- 6 information that it has on actuals.
- 7 So what those are meant to do is reflect actuals. So
- 8 basically all of those variables are meant to reflect
- 9 actuals.
- 10 MR. SHEPHERD: That's not what the 2003 rules say,
- 11 does it?
- MR. BROPHY: I don't believe the 2003 rules say that
- 13 the prescriptive program assumptions are not meant to
- 14 reflect actuals. I think, in fact, they do reflect
- 15 actuals.
- 16 All the 2003 rules say is, don't come after the fact and
- 17 change the rules so that penalizing the company after the
- 18 fact if it does what it was asked to do based on the
- 19 prospective setting of those rules.
- 20 MR. SHEPHERD: So I'm looking at page 69 of Exhibit
- 21 K31.2. Can you look at that, please?
- MR. BROPHY: I have that.
- MR. SHEPHERD: I'm looking at the fifth bullet where
- 24 it says:
- 25 "For prescriptive programs actual TRC benefits
- 26 will be calculated using the budget of values for
- 27 annual unit savings for measures, measured life
- 28 times, customer incremental costs and free rider

- 1 rates."
- 2 MR. BROPHY: That's what that says, yes.
- 3 MR. SHEPHERD: So the 2003 rules say that if you have
- 4 information that shows that those budget figures are wrong,
- 5 you ignore that in calculating your actuals; isn't that
- 6 correct?
- 7 MR. BROPHY: Can you repeat the question?
- 8 MR. SHEPHERD: If you have information that shows that
- 9 the budget values for any of those variables are wrong,
- 10 under the 2003 rules, you ignore that in calculating your
- 11 actuals; isn't that right?
- MR. BROPHY: The company uses the values that are in
- 13 the plan, and if there's research that happens after that
- 14 suggests that we should update some of those assumptions,
- 15 then that's done prospectively, although we have made some
- 16 exceptions based on recommendations from the audit
- 17 committee to do that in the year that it occurs.
- 18 MR. SHEPHERD: Okay.
- MS. NOWINA: Mr. Shepherd, I hope you don't mind if I
- 20 ask a question. I just know that by the time we get to
- 21 Board Panel questions, it will be another day, and I --
- 22 MR. SHEPHERD: I can use all the help I can get.
- 23 MS. NOWINA: You might not see it as help, but I just
- 24 want to clarify this item.
- 25 The paragraph on page 69 that Mr. Shepherd just took
- 26 you to, Mr. Brophy, doesn't mention attribution.
- 27 You -- when Mr. Shepherd was asking you the question,
- 28 I think it was specifically using the 2003 rules, the only

- 1 variables in actual are number of customers and EGD's
- 2 costs.
- 3 You gave the example of when you were doing a program
- 4 with an LDC, that the attribution may be partly for the
- 5 electric LDC and partly for EGD.
- 6 So are you saying, if that becomes clarified during
- 7 the year, that your assumptions going in are 50/50
- 8 attribution, but later you and the LDC in question decide
- 9 it's a 60/40 attribution? I don't care which way it goes.
- 10 Will you correct that at the end of the year for the
- 11 actuals? Will it show the attribution that was later
- 12 decided on?
- MR. BROPHY: If we have a program where the benefits
- 14 are split between us and an electric LDC, it makes sense
- 15 for us to take the portion of incremental costs related to
- 16 the savings we're claiming and for the other party to take
- 17 the percent of the incremental costs related to the energy
- 18 that they're claiming.
- 19 So we intend to use that ratio when we come forward
- 20 with the actuals. So I'm happy that you asked the
- 21 question, because when Mr. Shepherd was asking me about
- 22 locking in the costs, it slipped my mind, and even though I
- 23 mentioned it yesterday and possibly Thursday, that that's
- 24 our intention, we've already stated that we're going to use
- 25 the portion related to the benefits that we're claiming.
- 26 MS. NOWINA: So the attribution of the costs will be
- 27 dependent on that ratio, and the benefits, as well?
- MR. BROPHY: That's correct.

- 1 MS. NOWINA: And that may change during the year, even
- 2 though you budgeted for certain attribution?
- 3 MR. BROPHY: I'm sure it will, yes.
- 4 MS. NOWINA: Thank you.
- 5 MR. SHEPHERD: Okay. Let me just follow up with that.
- 6 So if you have a program that you're planning right now and
- 7 you're assuming it's going to be 50/50 attribution between
- 8 you and an electric utility partner, let's say, that's
- 9 built into your plan right now. It's built into your
- 10 budget and everything. But it turns out, as the year goes
- 11 on, that really they're doing more work on it than you are
- 12 and really the fair attribution would be 70/30. Are you
- 13 telling us that when you calculate the actuals at the end
- of the year, you will calculate it 70/30 for the electric?
- 15 MR. BROPHY: When we -- again, this is what we're
- 16 planning to do subject to what the Board's direction is,
- 17 but the company is hopeful that we can go and negotiate
- 18 agreements with electric LDCs to partner with them on
- 19 delivering programs and they will get some benefits from
- 20 those programs. Enbridge will get benefits from those
- 21 programs.
- The pivot-point mechanism, at least historically,
- 23 assumes that you've locked-in certain benefits for
- 24 Enbridge. So we have, for instance, electrical benefits
- 25 from the DC variable speed motor program that links with
- 26 the high efficiency gas furnace program. And if you were
- 27 to look at the TRC estimate right now, it includes those
- 28 savings.

- 1 It's very likely -- and we have already been
- 2 approached by electric LDCs that see that as a great
- 3 program and want to partner with us and try to enhance that
- 4 program. It is likely that Enbridge will not be claiming
- 5 all of those benefits, 100 percent of the electricity
- 6 benefits, from all of the DC variable speed motors if it is
- 7 successful in growing those partnerships.
- 8 So that's another reason why the pivot-point mechanism
- 9 is very misleading where you're setting something upfront,
- 10 where the percent of TRC -- net TRC, sorry, allows you to
- 11 develop those relationships and agreements through the
- 12 year, and we'll come forward with what our share of those
- 13 benefits are when we report our actuals.
- 14 MS. NOWINA: Mr. Brophy, with respect, I'm not -- that
- 15 may have -- I thought I had a clear answer to my question
- 16 and that may have confused me a little.
- 17 Can I use a hypothetical case -- or maybe it isn't
- 18 hypothetical. Maybe you can give me a real case.
- 19 Do your projections now -- your estimates that you
- 20 have in this case, do they include some of these LDCs'
- 21 programs and some projection of what the allocation will
- 22 be, what the split will be between Enbridge and the utility
- 23 -- and the LDC?
- MR. BROPHY: The information used to calculate the
- 25 estimated TRC benefits in the plan do not include what
- 26 those attributions would be, because we don't -- we haven't
- 27 negotiated those agreements. We don't know what those
- 28 numbers are going to be until we're in the year.

- 1 But the company has stated that we will use -- in our
- 2 actuals, we will apply -- if the Board approves us going
- 3 forward and partnering in the manner we're proposing, we
- 4 will include the agreed-upon split between us and the LDCs
- 5 we're partnering with.
- 6 MR. RYCKMAN: I think one of the things to consider,
- 7 as well, as we move forward with this type of initiative,
- 8 if we're to look at the DC variable motor as an example, if
- 9 we've got an understanding of what those benefits are and
- 10 we're entering discussions with an electric LDC, one of the
- 11 things that Mr. Brophy said over the last couple of days
- 12 was that we would enter into a partnership agreement with
- 13 them, and those issues of attribution would be fleshed out
- 14 and agreed upon by the parties entering into that.
- 15 If after we've gone out and actually delivered that
- 16 type of activity, then intervenors or other people come
- 17 forward and say, No, we disagree with the savings that are
- 18 associated with that, that could put the LDC and Enbridge
- 19 at risk.
- 20 So that's why it's important to lock some of these
- 21 assumptions in. The other thing is that the energy savings
- 22 associated with a DC variable motor aren't necessarily
- 23 changing dramatically year over year, in a material manner.
- 24 So it doesn't make sense to necessarily go back and create
- 25 that risky environment in an area where those changes may
- 26 not be significant to begin with and, again, the parties
- 27 have agreed to the attribution up front.
- MR. SHEPHERD: Are there any --

- 1 MR. SOMMERVILLE: Can I ask a clarifying question?
- 2 MR. SHEPHERD: Sure.
- 3 MR. SOMMERVILLE: If I understand that answer, Mr.
- 4 Ryckman, it's to the effect that once you have agreed with
- 5 the electricity LDC on an allocation split --
- 6 MR. RYCKMAN: Yes.
- 7 MR. SOMMERVILLE: -- that's the end of it.
- 8 MR. RYCKMAN: Yes.
- 9 MR. SOMMERVILLE: That's what you're going to go with.
- 10 No matter what the experience during the course of the year
- 11 going forward might be, whether you contribute more or they
- 12 contribute more, you seek certainty in that contractual
- 13 arrangement and the allocation that occurs within it; is
- 14 that right?
- 15 MR. RYCKMAN: Yes. And so what I'm referring to is
- 16 retroactive changes. That's not to say we would ignore new
- 17 information going into the future necessarily. I think
- 18 we have demonstrated that, we've been reasonable on that
- 19 front, even with the table that's in Mr. Neme's evidence
- 20 we've gone through and we've agreed that certain changes
- 21 are reasonable to take place.
- 22 So I think we've demonstrated that, you know, we do
- 23 consider new information on a go-forward basis. It's not
- 24 appropriate to go back and apply that retroactively.
- 25 MR. SHEPHERD: I just have two final questions on
- 26 this.
- MS. NOWINA: I'm sorry, Mr. Shepherd. Go ahead.
- 28 MR. SHEPHERD: I have just one clarifying question.

- 1 The \$158 million TRC estimate, does it include any programs
- 2 that are attributed less than 100 percent to EGD?
- 3 MR. BROPHY: No, it doesn't.
- 4 MR. SHEPHERD: So attribution isn't a problem this
- 5 year, because everything is attributed 100 percent. The
- 6 only attribution you're going to have is in electricity
- 7 going forward; right?
- 8 MR. BROPHY: I don't believe it will be a problem with
- 9 electrical -- electricity, as I think we have proposed a
- 10 mechanism that is clear and transparent to work that out.
- 11 MR. SHEPHERD: Okay. Then my last question on this
- 12 area, on the 2003 rules is: Is it correct, then, for this
- 13 Board to assume that the actual TRC benefits that you
- 14 calculate for any given year are not really the actual TRC
- 15 benefits that you generated during the year. They're an
- 16 approximation using assumptions that may or may not be
- 17 correct, with the best available current information. Is
- 18 that true?
- 19 MR. BROPHY: We did an exercise in one of the recent
- 20 audits, where we took the TRC benefits for SSM purposes and
- 21 then there were a few minor adjustments done -- as I think
- 22 you know -- to apply some things for some LRAM purposes.
- 23 And there wasn't a big difference between those amounts.
- 24 There were still significant benefits in both cases for
- 25 ratepayers.
- 26 MR. SHEPHERD: Well, okay, so let's actually turn to
- 27 that. I wasn't going to turn to it, but since you
- 28 mentioned it, why not. Can you look at K27.1, please. Do

- 1 you have that, Mr. Brophy?
- MR. BROPHY: Yes, I have that.
- 3 MR. SHEPHERD: That's the document you're referring
- 4 to, isn't it?
- 5 MR. BROPHY: Yes. That's one exercise that
- 6 demonstrates that, yes.
- 7 MR. SHEPHERD: If I can simplify this, if you look at
- 8 the second page of that document, you see that there's --
- 9 right at the bottom, there's a TRC NPV in millions of
- 10 dollars under the column "SSM case." That's the actual
- 11 number you used in calculating your SSM; right?
- MR. BROPHY: That's correct.
- 13 MR. SHEPHERD: Then the next column over to the right
- 14 is a figure 119.7 million, and what's happened is, Mr.
- 15 Millyard, working for the company, on retainer to the
- 16 company, has calculated, if you use the LRAM numbers for
- 17 volumes and converted it into TRC, the TRC would actually
- 18 only be 119.7 million; right?
- 19 MR. BROPHY: That was intended to represent -- there
- 20 were some discussions on adjustments within the audit
- 21 committee, as I understand, where some members of the audit
- 22 committee thought that some further adjustments should be
- 23 made after the SSM TRC should be applied.
- 24 So when you apply those adjustments, Mr. Millyard took
- 25 two sets he took an A scenario and B scenario, went away
- 26 and crunched the numbers and that's what's represented
- 27 here.
- 28 MR. SHEPHERD: The LRAM case, whether you use the A or

- 1 B, they're not that much different, but whether you use A
- 2 or B, the LRAM case represents -- it's closer to the actual
- 3 savings, isn't it? Because it incorporates a bunch of
- 4 updated information that you didn't have at the time you
- 5 did your planning for 2003; right?
- 6 MR. BROPHY: I believe it's in the range of what the
- 7 actual savings are, yes.
- 8 MR. SHEPHERD: Okay. Will you accept, subject to
- 9 check, that the result was that your SSM for 2003 was \$1.1
- 10 million higher, because of the 2003 rules?
- 11 MR. BROPHY: I'm sorry, I don't have my calculator,
- 12 but I don't --
- 13 MR. SHEPHERD: It's in the range, isn't it? The
- 14 difference is about 6 million TRC, and some of that was at
- 15 18 percent and some of that was at 15 percent; right?
- 16 MR. BROPHY: So that, because of the declining step,
- 17 the incremental TRC is always at the lower, the last tier,
- 18 because it is declining the way the 2003 SSM was. The more
- 19 you do, the less you get of each increment. So it would be
- 20 what that last increment is times that amount.
- MR. SHEPHERD: Well, no. It wouldn't actually, would
- 22 it? Because this takes you down so that you're all within
- 23 the first increment; isn't that correct?
- 24 MR. BROPHY: Yes. So the company would have received
- 25 its SSM within the first increment, which is the highest
- 26 percent. But then once you move out of that into the next
- 27 increment, it's the lower percentage that you're applying.
- 28 MR. SHEPHERD: Why don't we simplify this. Will you

- 1 undertake to calculate the SSM based on 119.7 million TRC
- 2 in 2003 under the rules in place at that time?
- 3 MR. BROPHY: I can do that, yes.
- 4 MR. SHEPHERD: Thanks a lot.
- 5 MS. NOWINA: Mr. Battista.
- 6 MR. BATTISTA: That will be Undertaking J32.1.
- 7 UNDERTAKING NO. J32.1: CALCULATE SSM BASED ON 119.7
- 8 MILLION TRC IN 2003 UNDER THE RULES IN PLACE AT THAT
- 9 **TIME**
- 10 MR. SHEPHERD: Now, you proposed to apply the 2003
- 11 rules to the test year, but you wouldn't apply the budget
- 12 portion of them, because there is no pivot point any more;
- 13 right? You would only be applying them to the calculation
- 14 of the actuals in the 2006 year; right?
- 15 MR. BROPHY: We would use the 2003 rules and apply
- 16 them to the actuals, that's correct.
- 17 MR. SHEPHERD: So you have a set of assumptions
- 18 already in place for these variables, that would be used in
- 19 2007 when you come to do the audit for 2006. In 2007, you
- 20 would use those figures for these variables that are fixed
- 21 in the 2006 rules; right?
- 22 MR. BROPHY: We come forward with those lists of
- 23 assumptions as we have done in this rate case, and where
- 24 there's suggestions that they should change, as Mr. Neme
- 25 has done, we've made a few adjustments.
- 26 MR. SHEPHERD: That's not my question. Sorry.
- 27 When you're doing your audit, you're calculating your
- 28 SSM for 2006, under your proposal you're going to take the

- 1 TRC amount you're going to multiply it by 5 percent and
- 2 you're going to say to the Board in 2007 or 2008 whenever
- 3 you get to it: Can we please have this money?
- 4 To calculate the TRC number, you're going to use the
- 5 figures you filed now for all of these variables; right?
- 6 MR. BROPHY: With the exception of what we talked with
- 7 Madam Chair about. Yes.
- 8 MR. SHEPHERD: But other than that, all these other
- 9 ones, you're going to use the numbers you have now it
- 10 doesn't matter what new information you have; right?
- 11 MR. BROPHY: That's the intention.
- 12 MR. SHEPHERD: Okay, thank you. I want to turn to the
- 13 LRAM. Remember we went through your approvals you're
- 14 asking for. One of them is a continuation of the existing
- 15 LRAM rules; right?
- 16 MR. BROPHY: That's correct.
- 17 MR. SHEPHERD: We already heard, when we were talking
- 18 about the volume target, we agreed that you bake into rates
- 19 a certain volume of DSM adjustment, reduction; right?
- MR. BROPHY: That's correct.
- 21 MR. SHEPHERD: And the way you do that is you take the
- 22 -- you take what is called the fully-effective number which
- 23 is the annual savings from the programs you anticipate
- 24 implementing, and then you calculate how much of that you
- 25 will get during the test year when each of those programs
- 26 is incremental. You're feeding them in month by month so
- 27 you're not getting a full year's saving for all of them;
- 28 right?