

## **Ontario Energy Board**

Commission de l'énergie de l'Ontario

# Consultations on Development of 3<sup>rd</sup> Generation IRM

Board Staff Presentation March 25-26, 2008

### **Objectives of this Stakeholder Meeting**

- to allow participants and their experts to express their views;
- to provide participants with an opportunity to explore the rationale and merits of alternatives or options put forward by other participants and their experts; and
- to help staff, the Board and participants to gain, through the presentations and an interactive exchange, an understanding of different perspectives and of significant issues and areas of concern.



### Guide for Presentations and Discussions

- Vision for a sustainable and long-term incentive regulation
- Addressing the issues of capital investment, lost revenue due to changes in consumption and distributor diversity through elements of the IR plan such as:
  - Inflation factor;
  - Empirical approaches to derive X-factor, including stretch factor;
  - Z-factors, off-ramps and earnings sharing mechanisms to fairly mitigate, in whole or in part, company and ratepayer risk;
  - trade-offs, if any, when designing the plan

#### Implementation considerations



### Draft Agenda for Today and Tomorrow

#### Tuesday, March 25, 2008

01:40 PM	Overview of Staff Discussion Paper (Board Staff)
02:00 PM	Calibrating Rate Indexing Mechanisms (Dr. Lawrence Kaufmann,
	Pacific Economics Group)
03:00 PM	(Break)
03:10 PM	continuation (Dr. Kaufmann)

#### Wednesday, March 26, 2008

(Time available for Q&A from Tuesday (tentative))						
Hydro One Networks, Inc. and the Coalition of Large						
Distributors (Julia Frayer, London Economics)						
(Lunch)						
Electricity Distributors' Association (Prof. Adonis Yatchew, The						
University of Toronto)						
(Break)						
Power Workers' Union (Dr. Frank Cronin)						
(Time available for additional discussion)						
Closing Remarks (Board Staff)						



#### Overview of Reports – Elements of A Core Plan

Work to develop a core plan does not mean that it will be designed to the lowest common denominator. Proactively providing for an appropriate level of flexibility to complement the core plan is needed to develop a sustainable plan.

	Form	Price Cap Index			
<b>Core Mechanism</b>	Coverage	Comprehensive (i.e., Capital and OM&A)			
	Inflation	Industry Specific Index			
	X-factor	Peer Group X-factors comprised of: (1) Industry TFP growth potential; and (2) a stretch factor			
	K-Factor	Continued Migration to Common Capital Structure			
	Earnings Sharing	Consideration of recent gas settlements			
	Off-ramps	Same as 2 <sup>nd</sup> Generation IRM & consideration of recent gas settlements			
Options	Term	Choice of 3 to 5 years			
	Incremental Capital Module	On application			
	Z-factor	On application			
	CDM	On application			



### Inflation Factor Discussion

- Macroeconomic
  - Measures price trends in the economy
  - Easy to understand
  - Can be adjusted to better reflect industry input price trend (differentials part of the X-factor)
- Industry-Specific Input Price Index (IPI)
  - Tracks industry input price trends
  - Relatively easy to calculate
  - Eliminates need for differentials in the X-factor
  - More volatile
- Paper illustrates 1st Generation PBR IPI methodology



#### Illustrative Industry-Specific Input Price Index





#### Illustrative Industry-Specific Input Price Index

$$IPI = (w_{k} * P_{k}) + (w_{l} * P_{l}) + (w_{m} * P_{m})$$
[1]  

$$PK_{t} = (r_{t} + d) * CAP_{t}$$
[2]  
Government of Canada  
marketable bonds - average yield  
over 10 years (Bank of Canada in  
http://www.bankofcanada.ca/en/ra  
tes/bond-look.html, Statistics  
Canada CANSIM reference  
number v122487)  
The Electric Utility Construction Price  
Index (EUCPI) – Distribution Systems  
(Statistics Canada CANSIM reference  
number v735224 - 327-001)  
Base year is 1992

Average of last 12 months (January to December)



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#### Illustrative Industry-Specific Input Price Index

 $IPI = (w_{k} * P_{k}) + (w_{l} * P_{l}) + (w_{m} * P_{m})$ 

Effective wage increase in base rates (or Wage Adjustment) for Utilities in Canada (Source: Strategic Policy, Analysis, and Workplace Information Directorate, Labour Program, HRSDC <u>http://www.hrsdc.gc.ca/en/lp/wid/a</u> dj/01wage\_adj.shtml)

Last available year. Annual index (base 1992=100) calculated from annual changes The All Finished Goods Industrial Producer Price Index (Statistics Canada CANSIM reference number v1574476 - 329-0039)

[1]

Annual index (base 1992=100) calculated from annual changes in the index as of December of each year (December to December variation)



#### Comparative Growth Rates (based on Table 3)





#### **Topics for Discussion**

- On the industry-specific IPI
  - Alternative methods;
  - Choice of sub-indexes and implementation requirements (annualizing, series alternatives, dealing with revisions and rebasings); and
  - Should volatility of industry-specific IPI be limited and, if so, how.
- If a macroeconomic inflation factor, like the GDP-IPI FDD, should an IPD be derived and if so, how?



### Illustrative "I-X" Combinations (2007)

		X-factor Options					
		X-factors based on 0.88% Estimated					
		Industry TFP Trend					2nd Gen
		Group I (0.00%)	Group II (0.15%)	Group III (0.30%)	Group IV (0.45%)	Group V (0.60%)	
		0.88%	1.03%	1.18%	1.33%	1.48%	1.00%
_	Industry-Specific Input Price Index						
Facto	Unadjusted IPI 3.23%	2.35%	2.20%	2.05%	1.90%	1.75%	2.23%
	Cap Sub						
tio	Smoothed IPI 0.90%	0.02%	(0.13%)	(0.28%)	(0.43%)	(0.58%)	(0.10%)
Dp Dp	Macroeconomic Index						
nfla	(i) GDP FDD CAN 2.10%	1.22%	1.07%	0.92%	0.77%	0.62%	1.10%
_	(ii) less: an estimated IPD	Howmight an IPD be derived?					





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## **Thank you!**