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Ontario Energy Board (Board Staff) INTERROGATORY #1 (KEMA Report)

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Interrogatory

Much of the evidence is premised on the existence of a "Regulatory Compact", which presumes that a distributor has an exclusive service territory and an obligation to serve future customers within its service territory. There is an argument to be made, which appears to be recognized in the evidence at page 18, that neither of these presumptions exists in Ontario. In addition, it can be argued that the Distribution System Code allows distributors to recover from customers seeking connection the incremental cost of a system expansion.

a) If these arguments are correct, how should a distributor operate in such an environment? How should system planning be approached?

b) If the legislation in a jurisdiction does not provide for exclusive service territories, how should the regulator implement the legislation and protect the public interest in considering service area amendment applications?

Response

(a) The premise of this question that there is no Regulatory Compact in Ontario is not correct. There is a Regulatory Compact. While the Ontario Energy Board does have the authority to modify service territories, the Ontario Energy Board Act of 1998 does not change the "Regulatory Compact." LDCs are still obligated to serve the electric needs of existing and future customers at rates that are regulated by the Ontario Energy Board. Thus, the system planning approach discussed in the KEMA-Quantec evidence still applies.

(b) Regulators should consider service area amendments by applying the principles developed in this hearing for specific case applications based on an evaluation of the economic, planning, and financial implications on all customers, the utility, and the industry as a whole. Service area amendments that adversely impact customers (or the incumbent utility, together with its remaining customers) should be rejected. Public interest issues that should be considered include:

• How will the amendment impact the cost of utility service (and thus, customer rates) in the near-term (and long-term)?

• How might the utilization rates of distribution investments change from such amendments?

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- How might future system planning change from such amendment? For example, would the incumbent now be required to make incremental investments to connect new customers?
 - Would the proposed transfer adversely affect the ability of the distribution utility to safely provide and maintain service?