

**ONTARIO ENERGY BOARD  
2006 ELECTRICITY DISTRIBUTION  
RATE HANDBOOK**

DRAFT 1

9 DECEMBER 2004

## TABLE OF CONTENTS

1. Introduction to the Handbook
2. Description of the Application
3. Test Year and Adjustments
4. Rate Base
5. Cost of Capital
6. Distribution Expenses
7. Taxes / PILs
8. Revenue Requirement
9. Cost Allocation
10. Rates and Charges
11. Specific Service Charges
12. Other Regulated Charges
13. Mitigation
14. Comparators and Cohorts
15. Service Quality Regulation

# Chapter 1

## Introduction to the 2006 Handbook

### 1.1 Application Components

The 2006 Electricity Distribution Rates Handbook is made up of two parts: the 2006 Handbook, itself, and the 2006 rates spreadsheet model, referred to as the 2006 EDR Model. Taken together, these two components should provide a complete guide to the filing of an application for distribution rates for the 2006 rate year.

An application for rates in 2006 must consist of three parts:

- the description of the application
- the completed 2006 EDR model
- supporting schedules

### 1.2 Description of the Application

The description of the application is a narrative summary of the application, intended to provide context to the data filed in the 2006 EDR Model. The content will be similar to what was included in the Manager's Summary in previous rate applications.

Applicant distributors should include in the description of the application any information that will assist the Board in understanding and assessing the application for rates. The content of the description of the application is described in more detail in Chapter 2.

### 1.3 2006 EDR Model

The 2006 EDR Model is a series of Excel spreadsheets in which applicants enter the data required by the 2006 Handbook.

For 2006 rates, the base for calculating the revenue requirement is to be updated using 2004 adjusted data, as described in Chapter 3 of the 2006 Handbook. The 2006 EDR Model will calculate a revenue requirement based upon the data submitted.

As noted later in the 2006 Handbook, there have been few changes made to the cost allocation and rate design portions of the previous RAM. The 2006 EDR Model will

allocate costs and produce a rate schedule based upon the data inserted by the applicant.

#### **1.4 Schedules**

In a number of places in the 2006 Handbook, applicants are required to complete and file supporting schedules. In general, these schedules will provide more detail about data that must be filed in the 2006 EDR Model.

Not every applicant will have to complete every schedule, as some schedules are required only if a distributor has certain programmes, or chooses to seek certain amounts in the rate application.

A list of schedules is provided in Chapter 2, and the schedules are provided in the chapters in which they are required.

#### **1.5 Permission of the Minister of Energy**

At the time of writing, Section 79.6 of *The Ontario Energy Board Act, 1998*, S.O. 1998, c. 15 Sched. B, which states that an application for electricity distribution rates can be made only with the permission of the Minister of Energy, is still in force.

Although the 2006 Handbook anticipates applications for 2006 rates, distributors cannot apply to the Board for new rates without the permission of the Minister while that section remains in force.

## Chapter 2

### Description of the Application

#### 2.0 Introduction

The applicant utility must file its rate application, including the completed 2006 EDR Model, in hard copy and in electronic format. The electronic version facilitates analysis and review. The hard copy, however, remains the official application, according to the Board's Rules of Practice and Procedure.

The completed 2006 EDR Model and the supporting schedules required by the 2006 Handbook are two components of the rate application. Applicants must also provide a third component: a description of the application. The content will be similar to what was included in the Manager's Summary in previous rate applications. Applicant distributors should include in the description of the application any information that will assist the Board in understanding and assessing the application for rates.

Applicants are responsible for the completeness and accuracy of information submitted to the Board. The burden is on the applicant to demonstrate that the rates sought are just and reasonable.

#### 2.1 General Description of the Distributor

##### 2.1.1 Description of the Distributor

Applicants are to provide the following information:

- name of the distributor
- licence number of the distributor
- mailing address
- key contacts: name, title, telephone number, e-mail, fax number

Applicants must also provide the following in a brief summary of the distributor:

- community or communities served
- topography of the service area
- characteristics of the service area: urban, suburban, rural, mixed
- description of distribution infrastructure
- embedded or host distributor
- existing distributed generation, if any
- general description of voltage levels
- distribution network: aerial, underground, submarine, combination

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

## **2.1.2 Corporate Structure**

The applicant must provide a corporate organization chart. The chart is to show the parent, affiliate, and subsidiary companies, with their relationship to the distributor. This information may be provided in a schedule to the description of the application.

The applicant must also include a summary description of the nature of each affiliate's business, the products and services provided to, or received from, each affiliate, and the corporate services shared with the distributor.

## **2.1.3 Compliance with Licence**

The description of the application should include a statement of whether or not the distributor is in compliance with the terms of its licence, if it is exempted from specific sections, or if it is in any way non-compliant.

Where there is non-compliance, the description should state the nature of the non-compliance, the reasons for it, and the status of efforts to become either compliant, or exempt.

## **2.2 Description of the Application**

Several of the chapters of the 2006 Handbook require that applicants provide information in the description of the application, and require supporting schedules to be filed. These requirements are listed below, for convenience. Applicants should refer to the relevant chapters for details as to what specific information is required.

### **Chapter 3: Test Year and Adjustments**

**Description:** If there are no Tier 1 non-routine/unusual adjustments, this must be stated.

If the applicant is filing on a forward test year basis, this fact must be stated, and the reasons for this choice must be provided.

**Schedules:** 3-1 Tier 1 adjustments  
3-2 Tier 1 non-routine/unusual adjustments  
3-3 Tier 2 adjustments

Chapter 4: Rate Base

Description: Outline of capitalization policy

Schedule: 4-1 Capital expenditures

Chapter 5: Cost of Capital

Description: The level of return on equity sought in the application

Schedule: 5-1 Calculation of weighted average debt rate

Chapter 6: Distribution Expenses

Description: Explanation for significant variances between 2002, 2003, and 2004 expenses, if any.

Explanation of any circumstances that may affect comparability of the three years of data

If the applicant self-insures, a description of the organization and operation of the insurance plan

If a reserve for self-insurance is claimed, the policy used to set this reserve

Rationale for the inclusion of an incident of bad debt, if claimed

Description of internal IT services, and the method for recording IT expenses

An indication of whether the applicant has a written policy on approval for meals, travel, and business entertainment expenses, and confirmation that all such expenses included in the filing were approved according to policy.

A description of the nature and amounts of research and development expenditures, and how they benefit ratepayers

Confirmation of the existence of, and adherence to, a documented compensation policy

Schedules: 6-1 (*under Alternative 2*) Description and dollar value of incentive plan  
6-2 Non-OMERS pension plans

## 6-3 Affiliate transactions and shared services

### Chapter 7: Taxes/PILs

Description: Any variations from the 2006 OEB Tax Model

Basis of PILs payments, if not required to pay PILs under s. 93

Description of any adjustment for interest capitalized for accounting purposes, but deducted for tax purposes

Description of the variance between actual taxes paid in 2004 and estimated taxes payable in 2006, where that variance exceeds 25% of 2004 actual taxes paid

Schedules: 7-1 Sharing of tax exemptions  
7-2 Loss carry-forwards

### Chapter 8: Revenue Requirement

Description: None

Schedules: 8-1 Reporting of revenue from non-distribution rates and charges  
8-2 Reporting revenue from other sources  
8-3 Regulatory assets to be amortized in 2006

### Chapter 9: Cost Allocation

Description: None

Schedules: 9-1 Explanation of any changes to customer classes, sub-classes, or groups  
  
9-2 Explanation of any changes to the standard cost allocation methodology

### Chapter 10: Rates and Charges

Description: None

Schedules: 10-1 Fixed/variable split  
10-2 Unmetered scattered load



- 10-3 Modification of TOU rates
- 10-4 Update of loss adjustment factors
- 10-5 Distributed generation
- 10-6 Standby charges
- 10-7 Low voltage charges

Chapter 11: Specific Service Charges

Description: None

Schedule: 11-1 Calculation of specific service charges

Chapter 12: Other Regulated Charges

Description: None

Schedules: None

Chapter 13: Mitigation

Description: *To be determined.*

Schedules: *To be determined.*

Chapter 14: Comparators and Cohorts

Description: *To be determined.*

Schedules: *To be determined.*

Chapter 15: Service Quality Regulation

Description: None

Schedules: None

## Chapter 3

### Test Year and Adjustments

#### 3.1 Test Year and Adjustments

The 2006 Handbook is based upon the principle of building rates from costs, using a test year derived from the applicant's 2004 (historical) audited financial statements, with the adjustments specified in this chapter.

There are two levels of adjustment: Tier 1 adjustments, which are **mandatory** for all applicants filing on this basis, and **optional** Tier 2 adjustments, which may be made by applicants meeting the criteria specified in this chapter.

Applicants not wishing to file on the adjusted historic test year basis, may file on a "forward" test year basis, with full supporting documentation.

An applicant **must** file on the basis of a forward test year if it wishes to make any adjustments to its application beyond those outlined in the Tier 1 and Tier 2 categories in this chapter.

Where any restatements and/or changes in accounting policy have occurred which affect opening 2004 balances, the data filed in the application is to be based upon the audited financial statements, incorporating only those changes that the applicant's auditor has accepted.

If an applicant is aware of material events expected to occur in 2006, which are identifiable, quantifiable, and verifiable, it...

**Alternative 1:**        *is obliged to disclose*

**Alternative 2:**        *is not obliged to disclose*

...such events in the description of the application.

#### 3.1.1 Historical Test Year versus Future Test Year

The applicant may choose from three filing options:

Option 1:        2004 (historical) audited financial statements with **mandatory** adjustments, defined as Tier 1 adjustments.

Option 2: In addition to the **mandatory** Option 1 adjustments, further **optional** adjustments, defined as Tier 2 adjustments, may be considered for applicants who meet the criteria specified for hardship.

Option 3: Forward test year with full supporting documentation commensurate with the nature of the application.

The guidelines in this section of the 2006 Handbook only relate to Options 1 and 2, outlined above.

Applicants filing under Option 3, the forward test year, will also be expected to provide all information that is required for Appendix D, the 2006 EDR Model. Information that is not specifically relevant to their applications (e.g. Tier 1 and Tier 2 adjustments) does not have to be filed, however.

Whichever option the applicant chooses, three years of historical supporting data - 2002, 2003, 2004 - must be included with the application, as set out in the 2006 EDR Model.

### **3.1.2 Test Year Adjustments**

This section details Option 1 and Option 2 test year adjustments.

#### **Option 1: Tier 1 Adjustments**

- mandatory
- “normalize” 2004 year-end into a “typical” year of capital investments, operations, and revenues
- debits or credits to 2004 year-end balance
- mechanical, except for non-routine/unusual, which apply to 2004 only, as outlined below
- minimum supporting documentation required, except for non-routine/unusual adjustments

The mandatory Tier 1 adjustments to distribution expenses and to rate base are summarized in the following table, and are discussed in more detail, subsequently. Tier 1 revenue adjustments may also be required. These are described in Chapter 8.

<b>OM &amp; A</b>	<b>Rate Base</b>
OEB annual dues and other regulatory costs – adjust to 2005 actual	
Pensions – adjust to 2005 actual	
Insurance – adjust to 2005 actual	
	New transformer stations and directly-associated assets (e.g. feeders) with an in-service date of 2005
	Wholesale meters – adjust to 2005 actual
Non-routine/unusual for 2004 only and exceeding materiality threshold – 0.2% of total distribution expenses before PILs	Non-routine/unusual for 2004 only and exceeding materiality threshold – 0.2% of net fixed assets before adjustments
LV/Wheeling adjustments	
<b><i>Placeholder for C &amp; DM and Smart Meters</i></b>	<b><i>Placeholder for C &amp; DM and Smart Meters</i></b>
	Retirements without replacement - both rate base and P & L (depn.) - when net book value exceeds 0.2% of net fixed assets
	<b><i>Alternative 1:</i></b> <i>New transformer stations and directly-associated assets (e.g. feeders) with an in-service date of 2006 (half- rule)</i>  <b><i>Alternative 2:</i></b> <i>exclude</i>

**Alternative 1:**     *Note: For new transformer stations and directly-associated assets with an in-service date of 2006, the half-rule states that only half of the rate base impact should be included in the adjustment, on the basis that 2006 is the forward-looking, rate-setting year, and such adjustments would be assumed to occur on average in mid-year, if a forward test year had been used.*

**Alternative 2:**     *no note necessary*

## Tier 1 Adjustments: Distribution Expenses

### 1.) OEB annual dues and other regulatory agency costs

The applicant should adjust the 2004 base filing for the 2005 actual on Schedule 3-1. If the applicant is adjusting for regulatory agency costs other than the OEB annual dues, it should provide a breakdown of the total proposed adjustment and any necessary explanations.

### 2.) Pensions

The applicant should adjust the 2004 base filing for the 2005 actual on Schedule 3-1.

### 3.) Insurance

The applicant should adjust the 2004 base filing for the 2005 actual on Schedule 3-1.

### 4.) Non-routine/unusual adjustments

These would be of the kind discussed in more detail below, applicable to 2004 only, and exceeding a materiality threshold of 0.2% of total distribution expenses before PILs and adjustments.

### 5.) Low voltage/wheeling adjustments

The applicant should adjust the 2004 base filing for all such costs that are not included in 2004 and are not directed by the Board to be treated as either a flow-through item or placed in a deferral account.

### 6.) C & DM and Smart Meters

***Placeholder in case any adjustments are required.***

## Tier 1 Adjustments: Rate Base

### 1.) New transformer stations

If the applicant anticipates that any new transformer stations and directly-associated assets (e.g. feeders) with an in-service date of 2005 are expected to come on-line, the rate base is to be adjusted to take such additions into account.

### 2.) Retirements without replacement

If the applicant anticipates that an asset will be retired without replacement in 2005, the rate base is to be adjusted to take such retirements into account, when the net book value of the retirement exceeds 0.2% of net fixed assets before adjustments.

### 3.) Wholesale Meters

The applicant should include its 2005 actual value for wholesale meters.

### 4.) C & DM and Smart Meters

***Placeholder in case any adjustments are required.***

### 5.) Non-routine/unusual adjustments

These adjustments would be of the kind discussed in more detail below, applicable to 2004 only, and exceeding a materiality threshold of 0.2% of net fixed assets before adjustments.

**Alternative 1:** 6.) *New transformer stations and directly-associated (e.g. feeders) with an in-service date of 2006 (half-rule). See above for an explanation of the half-rule.*

**Alternative 2:** *exclude*

## Non-routine/unusual Tier 1 Adjustments

The purpose of Tier 1 adjustments is to normalize audited 2004 results into a typical year of capital investments, operations, and revenues, to the extent possible.

The application review process will include a prudential review of the submitted 2004 numbers to assess their validity as a basis for 2006 rate-setting. Accordingly, the

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

applicant should ensure that any material non-routine or unusual events that occurred in 2004 are adjusted for, using the non-routine and unusual adjustments.

Non-routine/unusual adjustments are defined as readily-known, identifiable, quantifiable, and verifiable occurrences, taking place in 2004 only, which exceed the materiality thresholds defined in the relevant sections of the 2006 Handbook. It is **mandatory** for the applicant to identify such adjustments, where applicable, and to incorporate them into the application.

Schedule 3-2 should be completed for all such adjustments.

Some examples would include the following:

- bad debt write-off associated with bankruptcy or equivalent of a major customer
- natural disaster impacts (e.g. ice storm)
- mergers and associated costs

Mergers and acquisitions taking place after 2004 are to be dealt with outside of the 2006 rate-setting process and are not discussed in the 2006 Handbook.

If an applicant determines that an event which may appear to be non-routine or unusual should not be the subject of such an adjustment, the applicant should provide a full explanation in Schedule 3-2 as to why this is the case. For example, a significant increase in an expense item in 2004, which is expected to be sustained in subsequent years might not require an adjustment.

If no non-routine adjustments are necessary for 2004, the description of the application should include a statement to that effect.

## **Option 2: Tier 2 Adjustments**

In addition to the **mandatory** Tier 1 adjustments outlined above, applicants may also choose to apply for Tier 2 adjustments, which are **optional**. The purpose of Tier 2 adjustments is to restore both capital investments, not made and distribution expenses, not incurred due to one or both of the following circumstances:

- The applicant began the 1999 RUD process with negative returns.
- The applicant did not receive the second third of the MBRR increment.

Unless the applicant meets one or both of the above criteria, the applicant is **not** eligible for Tier 2 adjustments. Even if the applicant is eligible for Tier 2 adjustments, however, it is the applicant's option as to whether or not it chooses to apply for them.

Tier 2 adjustments are not an entitlement. They represent the amount of distribution expenses and capital expenditures that the applicant believes it was not able to spend because of the above circumstances, but now wishes to spend.

In order for the Board to approve proposed Tier 2 adjustments, the applicant must do the following:

- demonstrate that it has suffered hardship as a result of one or both of the circumstances outlined above
- demonstrate that the proposed incremental distribution expenses and capital spending levels are justified by the hardship it has experienced, including how the applicant determined that these amounts are attributable to the two circumstances outlined above
- provide details on the activities that will be undertaken if the proposed incremental spending is approved, including specific details as to the nature of the envisaged activities and their timing on a monthly basis

Tier 2 adjustments will have two components: adjustments to distribution expenses, and adjustments to the rate base in order to achieve sustainable levels of expenses and capital on a going-forward basis.

**Alternative 1:** (.)

**Alternative 2:** *Tier 2 adjustments may also include requests for hardship approved funding. This is additional distribution expenses and capital expenditures related to prior years which the applicant believes is necessary to take corrective action for monies not spent in such prior years due to inadequate revenue as a result of the two circumstances outlined above. Any such amounts approved by the Board will be recovered with a rate rider to be in place for the period over which the corrective investments are to be undertaken.*

Tier 2 adjustments will be applied on a prospective basis.

Applicants wishing to make Tier 2 adjustments should complete Schedule 3-3.

Approvals of proposed Tier 2 adjustments, or of any portion thereof, will be subject to monitoring requirements. These requirements will include the filing of monthly reports with the Board during the period of the approved expenditures, confirming that they have take place as stated in the applicant's filing, or if not, providing an explanation and the applicant's revised plans.

If the Board determines that the applicant is departing materially from the Tier 2 adjustment proposals approved in its application, the Board will establish deferral

Information contained in working group documents reflect the views of those participating in the working groups. This information does not reflect the Ontario Energy Board's official position or opinion.



accounts, including interest, to be used to ensure that the applicant's rates are adjusted appropriately for any such departures at the time of its next planned rate adjustment.

## Schedule 3-1: Tier 1 Adjustments

This form is to be used for all Tier 1 adjustments, except for non-routine/unusual adjustments, for which Schedule 3-2 should be used.

### 1. Standard Distribution Expense Adjustments

This table should be completed for the three standard distribution expense adjustments, outlined below:

	2005 Actual (1)	2004 Actual (2)	Adjustment (3) (1) – (2)
<b>OEB Annual Dues and Other Regulatory Agency Costs*</b>			
<b>Pensions</b>			
<b>Insurance</b>			

\* Applicants should provide a breakdown of costs being claimed, if they include cost recoveries other than OEB annual dues

Applicants should ensure that relevant information, sufficient to allow all parties to the proceeding to have a full understanding of the adjustments, is included in the description of the application.

### 2. Other Standard Distribution Expense and Rate Base Adjustments

Please state any adjustments that have been made for the following items in the sections below, and provide a full explanation for them.

Please specify to which areas adjustments have been made (i.e. rate base, expenses).

If no adjustments have been made, please explain why.

- Low voltage/wheeling adjustments
- CD & M initiatives
- Smart Meter initiatives

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

- new transformer stations with a 2005 in-service date
- wholesale meters to the 2005 actuals
- retirements without replacement
- **Alternative 1:** *New transformer stations and directly-associated assets (e.g. feeders) with an in-service date of 2006 (half-rule)*
- **Alternative 2:** *exclude*

## Schedule 3-2: Tier 1 Non-routine/unusual Adjustments

This form is to be used for Tier 1 Adjustments that are non-routine/unusual adjustments.

Please note that, although Tier 1 non-routine/unusual adjustments are non-specific by nature, they are nonetheless **mandatory** where required, and are only applicable to 2004.

If the applicant is not making any such adjustments, a statement to that effect should be incorporated into the description of the application.

### Non-routine/unusual Adjustments

1. Please provide a detailed explanation of the nature of the adjustment that is being made.

Please specify to which of rate base or distribution expenses it applies.

Please include a detailed breakdown of the amounts of the adjustments made.

2. Please state why the applicant believes the adjustment is appropriate.
3. The materiality thresholds for adjustments of this kind have been established as 0.2% of the following amounts:
  - for distribution expenses: total distribution expenses before PILs and adjustments
  - for rate base: net fixed assets before adjustments

Please confirm that the proposed adjustments exceed the relevant materiality thresholds.

4. Please specify any 2004 events that may appear to be non-routine or unusual, but which the applicant has determined should not be the subject of such an adjustment (e.g. a significant increase in an expense item in 2004 that is expected to be sustained in subsequent years) and provide a full explanation as to why the applicant believes this to be the case.

## Schedule 3-3: Tier 2 Adjustments

Approvals of proposed Tier 2 adjustments, or of any portion thereof, will be subject to monitoring requirements. These requirements will include the filing of monthly reports with the Board during the period of the approved expenditures, confirming that they have taken place as stated in the applicant's filing, or if not, providing an explanation and the applicant's revised plans.

If the Board determines that the applicant is departing materially from the Tier 2 adjustment proposals approved in its application, the Board will establish deferral accounts, including interest, to be used to ensure that the applicant's rates are adjusted appropriately for any such departures at the time of its next planned rate adjustment.

Tier 2 adjustments are **optional**, unlike Tier 1 adjustments. To be eligible for Tier 2 adjustments, the applicant must have experienced one or both of the following circumstances:

- The applicant began the 1999 RUD process with negative returns.
  - The applicant did not receive the second third of the MBRR increment.
1. Please confirm that the additional capital expenditures or distribution expenses proposed had to be postponed due to one or both of the two circumstances outlined for Tier 2 adjustments, and not for other reasons. If only one of the circumstances is applicable, please state which one.
  2. Please state how the total amount being claimed is justified by the two circumstances outlined above (e.g. the amount of lost revenue that can be attributed to one or both of the above circumstances).
  3. Please provide the total dollar amount, *per annum*, of the impact on distribution expenses and capital of any proposed adjustments.

Please provide breakdowns of these amounts, including identification of areas of under-spending of USoA accounts, and information as to the specific projects they relate to.

Please provide this information in the following format, with the proposed timing specified on a monthly basis:

- Capital Program adjustment requested in dollars, if any
- Expense Impacts adjustment in dollars, if any
- Other Impacts of Proposed Adjustment in dollars, if any

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

Please include a detailed explanation of the nature of the projects, when they had originally been planned to be undertaken, and the presently envisaged timing.

## Chapter 4

### Rate Base

#### 4.1 Definition of Rate Base

The applicant is required to file information on its 2004 total rate base, broken down into “wires” and “non-wires” segments.

The “wires” segment is that part of the business in which distribution activities are performed and, consequently, assets associated with activities that enable the conveyance of electricity for distribution purposes will be considered to be distribution assets. These would include operation and management of the distribution system, meter reading services, billing and collection services, and similar activities.

The “non-wires” segment would consist of activities that would not be considered to be distribution activities, including street lighting services, renting and selling of hot water heaters, electricity transmission, and other services that do not satisfy the definition of distribution wires assets.

Appendix B outlines the relevant rate base accounts and provides information on how non-utility assets should be identified and removed. The nature of any such removals should be specified. Appendix D, which contains the 2006 EDR Model, provides the details of these filing requirements.

The rate base is defined as net fixed assets...

**Alternative 1:** *at year-end*

**Alternative 2:** *calculated as an average of the balances at the beginning and the end of 2004*

...plus a working capital allowance, which is 15% of the sum of the cost of power and controllable expenses. Controllable expenses are defined as the sum of operations and maintenance, billing and collection, and administration expenses. (See Appendix B for additional details.)

Net fixed assets would include the following items:

- amounts paid to other distributors for capital projects, including contributions made to Hydro One for transmission upgrades
- wholesale metering upgrade costs to be included in metering assets

- interval meters
- shared assets for which the utility pays
- capital expenditures for Smart Meters and C & DM projects

All revenue generated by joint use assets included in rate base should be included when determining the revenue sufficiency or deficiency.

Assets leased under capital leases are to be included in the rate base if they meet the Canadian GAAP standards for classification as a capital lease.

As outlined in Chapter 3, the applicant must file on the basis of **mandatory** Tier 1 adjustments, and also has the option, if it meets the specified criteria, of filing for additional Tier 2 adjustments. The filed rate base number, therefore, would be the base number from Appendix B, plus the adjustments outlined in Chapter 3.

#### **4.2 Amortization Rates**

The amortization rates outlined in Appendix C, Amortization Rates, are to be used for the purposes of the 2006 filings. Applicants who do not use the amortization rates listed in Appendix C must justify this departure and file the amortization schedules they are proposing to use. The amortization study which supports these schedule should also be filed.

#### **4.3 Capital Investments**

Applicants should complete Schedule 4-1, Capital Expenditures, which provides details on their 2004 capital investment programmes.

**Note:** *This form is as drafted by Board staff. Comments and concerns are welcomed.*

**To be determined:** *materiality threshold: should it be the same as for IT projects?*

The major capital expenditures related to IT initiatives (e.g. billing systems, SCADA systems, asset management systems, integrated resource systems, and similar expenditures) should be disclosed on Schedule 4-1. The materiality threshold for such disclosure is as outlined below.



Rate Base	Materiality Threshold (\$ Value)	Materiality Threshold (% of Fixed Assets)
under \$100 million	75, 000	0.2% of net fixed assets as defined for rate base
\$100 million - \$250 million	150, 000	0.2% of net fixed assets as defined for rate base
\$250 million - \$1 billion	300, 000	0.2% of net fixed assets as defined for rate base
greater than \$1 billion	500, 000	0.2% of net fixed assets as defined for rate base

The applicant should calculate each of the materiality thresholds applicable to its particular circumstances and use the lower of the two thresholds to determine its own applicable level of materiality.

#### **4.4 Interest on Deferral Accounts and Construction Work in Progress (CWIP)**

The interest rate to be used for deferral accounts is...

**Alternative 1:** ...the embedded cost of debt (GAAP).

**Alternative 2:** ...some form of short-term debt rate.

**Alternative 3:** ...deemed debt rate (5- to 10-year rate).

The interest rate to be used for construction work in progress (CWIP) is...

**Alternative 1:** ...the embedded cost of debt (GAAP).

**Alternative 2:** ...some form of short-term debt rate.

#### **4.5 Capitalization Policy**

The applicant's capitalization policy should be outlined in the description of the application...

**Alternative 1:** (.)

**Alternative 2:** ...and be filed with the application, if such a document exists.

Information contained in working group documents reflect the views of those participating in the working groups. This information does not reflect the Ontario Energy Board's official position or opinion.

#### **4.6 Contributed Capital**

Contributed capital collected by the electricity distribution utilities on or after January 1, 2000 is not to be included in rate base. No return is earned on contributed capital collected on or after January 1, 2000, and the associated amortization expense is not charged to operating expenses.

Historical contributed capital included in rate base under the Ontario Hydro regulatory regime will remain in rate base and earn a return until these assets are fully depreciated. The depreciation expenses associated with this historical contributed capital will be charged to operating expenses until the assets are fully depreciated.

#### **4.7 Treatment of Capital Gains and Losses**

##### **4.7.1 Non-depreciable Assets Not Sold to an Affiliate**

The treatment of capital gains and losses on non-depreciable assets not sold to an affiliate will be determined by the Board on a case-by-case basis, subject to a materiality threshold of **X**. Capital gains and losses that fall below the materiality threshold will be shared between ratepayers and the shareholder on a 50:50 basis in determining the applicant's revenue requirement.

##### **4.7.2 Depreciable Assets Not Sold to an Affiliate**

The treatment of capital gains and losses on depreciable assets not sold to an affiliate will be determined by the Board on a case-by-case basis, subject to a materiality threshold of **X**. Capital gains and losses that fall below the materiality threshold will be to the credit or debit of the shareholder in determining the applicant's revenue requirement.

##### **4.7.3 Assets Sold to an Affiliate**

The treatment of non-depreciable and depreciable assets sold to an affiliate is as outlined above for each of the representative circumstances, that is, non-depreciable or depreciable. The materiality threshold of **X**, however, will be applied to the value of the asset sold and not to the amount of the gain or loss on the sale.

## **Schedule 4-1: Capital Expenditures**

Applicants should file detailed information on their 2004 capital expenditures in the following format. For any projects exceeding the materiality threshold, a detailed summary of the project should be attached to this form, outlining key information about it. This would include its purpose, its cost, its timing, and other information that the applicant believes would be relevant to the Board and other interested parties.

<b><u>Project</u></b>	<b><u>\$(000) Amount</u></b>	<b><u>In-Service Date</u></b>
-----------------------	------------------------------	-------------------------------

### **Intangible Plant**

#### **Distribution Plant**

- land and land rights
- buildings, fixtures, and leasehold improvements
- distribution equipment (specify)
- meters

#### **General Plant**

- land and land rights
- buildings, fixtures, and leasehold improvements
- equipment (non-IT)
- IT equipment
  - billing systems
  - SCADA systems
  - GIS/CIS systems
  - hardware/software
  - other
- load management controls
- other (specify)

#### **Other Capital Assets**

- property under capital leases
- electric plant purchased or sold
- other (specify)

### **Total Capital Expenditures**

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

# Chapter 5

## Cost of Capital

### 5.0 Introduction

Cost of capital refers to the costs incurred by a utility in order to finance its operations, either by attracting and retaining investment from shareholders, or by raising debt.

There are three main components to the cost of capital:

- return on equity (ROE): the maximum return that shareholders should be able to earn, assuming operations are normal and managed prudently, and considering the risk of the market, firm, or sector
- debt rate (DR): the cost of financing long-term debt, taking into account interest rates and the risk of the market, firm, or sector
- debt/equity ratio (D/E): the proportion of the firm's financial structure that is financed through debt, the remainder being financed through equity

There is no distinction between common shares and preferred shares, in equity.

Currently, short-term debt is ignored in the calculation of cost of capital. Applicable cost rates relating to the carrying costs of construction work in progress, amounts in deferral accounts, and certain defined regulatory assets are dealt with elsewhere in the 2006 Handbook.

The cost of capital is the weighted average of the return on equity and the debt rate, as demonstrated in the following equation, where D is debt, DR is debt rate, and ROE is return on equity:

$$\text{Cost of Capital} = D \times \text{DR} + (1 - D) \times \text{ROE}$$

The debt rate and the maximum allowed return on equity are updated for 2006 to reflect the forecast for the long-run (30-year) Government of Canada bond yield.

The equity risk premium is held at 3.80% (380 basis points).

There is no change in the structure of the size-related debt rate, other than the update for the current Long Canada Bond yield. The deemed debt/equity structure is also unchanged.

The Board has approved the use of a mechanistic update of return on equity and associated issues for the 2006 EDR process.

## 5.1 Maximum Return on Equity

The maximum allowed return on equity is based upon the initial set-up documented in Section 5 of Dr. Cannon’s paper, “A Discussion Paper on the Determination of Return on Equity and Return on Rate Base for Electricity Distribution Utilities,” December 1998.

### Example of Methodology

July 2004 is the most recent period for which *Consensus Forecasts* are available. The 3- and 12-month outlooks for 10-year Government of Canada bond yields were 5.1% and 5.5%, respectively, giving an average of 5.3%.

Taking actual Bank of Canada data for 10- and 30-year bond rates for all business days during July 2004, and averaging the daily differences between the two rates, gives an average difference of 0.51% (51 basis points).

The sum of these two averages is the forecast of the Long Canada Bond Rate (LCBR).

The equity risk premium used for the Ontario electricity distribution sector is set at 3.80% (380 basis points).

The maximum allowed return on equity, based upon July 2004 data, is the sum of the following numbers:

average of 3- and 12-month <i>Consensus Forecast</i> outlook for 10-year Government of Canada bond rates	5.30%
average difference during July 2004, between 10- and 30-year Government of Canada bond yields	0.51%
implied equity risk premium	3.80%
<b>maximum allowed return on equity</b>	<b>9.61%</b>

A utility may elect a return on equity less than the maximum allowed. The utility should state the return on equity it is seeking in the description of the application.

**Alternative 1:** *The Board will determine the maximum allowed return on equity for 2006 using the most current data available at the time it releases its 2006 EDR decision.*

**Alternative 2:** *If there are changes to the Bank of Canada's 10- and 30-year Bond rates, the Board will issue a new return on equity annually. The Board will use the December forecast prior to the test year to establish the maximum allowed return on equity.*

*Given the complexity of changing the rate schedules for all distributors prior to implementing rates in May 2006, distributors will track the difference between the 2006 Handbook-issued rate, and the Board's updated maximum return on equity, in a variance account.*

## 5.2 Debt Rate

The debt rate (DR) is based upon the forecast of the Long Canada Bond Rate (LCBR), and will be determined by the Board using the most current data available, at the time it releases its 2006 rate decision.

A mechanistic approach to the deemed, size-related, long-term debt rate calculation, is derived from the following formula:

$$DR_i = LCBR + x + \delta_i$$

- $DR_i$ : deemed long-term debt rate for a utility in size category "i," as a proxy for business risk
- LCBR: Long Canada Bond Rate yield estimate for the period in question
- $x$ : the premium commanded by financial lenders for long-term debt issued by a low-risk utility
- $\delta_i$ : a differential to reflect the incremental premium commanded by financial lenders for long-term debt rate issued for a utility in size category "i," over that for a low-risk utility

The deemed debt rate to be used for setting 2006 revenue requirements and rates is based on the forecast Long Canada Bond Rate, with a size-related adjustment, as is demonstrated in Table 5.1:

Table 5.1 Size-Related Debt Rate Formula							
Utility Size	Rate Base	Deemed Capital Structure		Deemed Debt Rate	$\delta_i$	x	LCBR
		Debt (1 – CER)	Equity (CER)			0.60%	5.81%
Large	> \$1.0 billion	65.00%	35.00%	6.41%	0.00%		
Medium - Large	\$250 million - \$1.0 billion	60.00%	40.00%	6.51%	0.10%		
Medium - Small	\$100 million - \$250 million	55.00%	45.00%	6.61%	0.20%		
Small	< \$100 million	50.00%	50.00%	6.86%	0.45%		

The 2006 EDR Model will calculate the deemed debt rate based upon the utility's base rate.

#### Weighted average debt rate

The debt rate used to calculate the cost of capital will depend upon the utility's cost of actual debt, and whether that debt is held by a third party, or by an affiliated firm.

The applicant should complete Schedule 5-1 to determine the weighted average debt rate.

**Alternative 1:** *For debt held with a third party, the actual debt rate for that debt is used. For debt held with an affiliated firm (e.g. municipal shareholder, holding company), the debt rate used is the lower of the actual debt rate and the deemed debt rate. The debt rate should include all costs of issuance. The weighted average debt rate is calculated in Schedule 5-1, using the methodology applied in the following example.*

#### Example of weighted average debt rate calculation

*The utility has a rate base of \$125 million and a deemed rate of 6.61%. It has \$25 million of debt with its municipal parent for 25 years at 6.75%; \$20 million with the parent for 10 years at 6.45%;*

and 20\$ million of debt with an unaffiliated bank for 5 years at 6.9%.

Table 5.2 shows the calculation:

<b>Table 5.2 Weighted Debt Rate Calculation</b>				
<b>Organization Holding Debt</b>	<b>Debt (D)</b>	<b>Actual Debt Rate</b>	<b>Debt Rate Used (DR)</b>	<b>Reason</b>
Parent	\$25 million	6.75%	6.61%	Affiliated: use min (6.61%, actual)
Parent	\$20 million	6.45%	6.45%	Affiliated: use min (6.61%, actual)
Bank	\$20 million	6.90%	6.90%	Unaffiliated: use actual
<b>Total:</b>	\$65 million	<b>Average:</b>	6.65%	

In this example, the weighted cost of debt used for calculating the cost of capital is 6.65%.

The applicant must submit copies of the debt instrument issued to affiliates to prove the issuance date, rate, term, and expiry.

**Alternative 2:** For debt held with a third party, the actual debt rate for that debt is used. For debt held with an affiliated firm (e.g. municipal shareholder, holding company), the debt rate used is the lower of the actual debt rate and the deemed debt rate at the time of issuance. The debt rate should include all costs of issuance. The weighted average debt rate is calculated in Schedule 5-1 using the methodology applied in the following example.

Example of weighted average debt rate calculation

The utility has a rate base of \$125 million and a deemed rate of 6.61%. It has \$25 million of debt with its municipal parent for 25 years at 6.75%; \$20 million with the parent for 10 years at 6.45%; and 20\$ million of debt with an unaffiliated bank for 5 years at 6.9%. Both amounts issued to the parent were negotiated at the time when the Board's deemed rate was 6.75%.

Table 5.2 shows the calculation:

Information contained in working group documents reflect the views of those participating in the working groups. This information does not reflect the Ontario Energy Board's official position or opinion.



<b>Table 5.2 Weighted Debt Rate Calculation</b>				
<b>Organization Holding Debt</b>	<b>Debt (D)</b>	<b>Actual Debt Rate</b>	<b>Debt Rate Used (DR)</b>	<b>Reason</b>
<i>Parent</i>	<i>\$25 million</i>	<i>6.75%</i>	<i>6.75%</i>	<i>Debt issued to affiliate at time when Board's deemed rate was 6.75%: use lesser min (6.75%, actual)</i>
<i>Parent</i>	<i>\$20 million</i>	<i>6.45%</i>	<i>6.45%</i>	<i>Affiliated: use min (6.75%, actual)</i>
<i>Bank</i>	<i>\$20 million</i>	<i>6.90%</i>	<i>6.90%</i>	<i>Unaffiliated: use actual</i>
<b>Total:</b>	<i>\$65 million</i>	<b>Average:</b>	<i>6.70%</i>	

*In this example, the weighted cost of debt used for calculating the cost of capital is 6.70%.*

*The utility will be required to submit copies of the debt instrument issued to affiliates to prove the issuance debt, rate, term, and expiry.*

### **5.3 Capital Structure**

Applicants will use the deemed debt/equity structure, as shown in Table 5.1, to establish the revenue requirement for 2006 distribution rates. There is no adjustment for short-term debt, and there is no distinction made between common equity and preferred shares.

A utility is required to show its actual capital structure (debt/equity ratios) for 2004 based upon shareholders' equity, preferred shares, and debt. This information will be provided in Schedule 5-2. These numbers, typically, are taken or derived from the utility's 2004 audited financial statements or similar records.

Where the actual debt/equity derives from the deemed debt/equity structure, given the utility's size, by more than ten percentage points, the applicant make this statement in Schedule 5-2, and provide an explanation as to why the actual debt/equity structure is appropriate, based upon its circumstances.

## 5.4 Working Capital Allowance

### 5.5.1 Introduction

Working capital allowance (WCA) represents the estimated cash flow required by the distributor to be paid in advance of recovery. It is to be included in the calculation of the rate base upon which the distributor may earn a return.

**Alternative 1:** *For 2006 rates, the allowance is calculated at 15% of the “wires only” cost of power, and other power supply expenses and controllable expenses. The general ledger accounts to be included in the working capital allowance are set out in Appendix B, Table B.2.*

<b>“Wires Only” Accounts within the Trial Balance Series</b>	<b>Description</b>
4700	<i>Cost of power and other power supply expenses</i>
5000	<i>Distribution Expenses: Operations</i>
5100	<i>Distribution Expenses: Maintenance</i>
5300	<i>Distribution Expenses: Billing and Collecting</i>
5400	<i>Distribution Expenses: Community Relations</i>
5600	<i>Distribution Expenses: Administrative and General</i>

**Alternative 2:** *The historical cost of power should be adjusted to better reflect the actual costs expected to be incurred. An adjustment is required to reflect upward pressure on electricity prices due to legislative initiatives that cause changes in electricity generation supply mix and supply availability.*

*In calculating the WCA, an adjustment to the cost of power and other power supply expenses is made, based upon a forecast of rates covering the rate period, prepared by the IMO, or other approved authority. This adjusted figure is used as the cost of power and other power supply component in the calculation.*

**Alternative 3:** *If the forecast cost of power is not available under Alternative 2, distributors will be permitted to track the difference between the estimated and the actual cost of power in a variance account. The variance will be used to calculate the dollar value of the return due to/from the distributor's customers.*

*Whichever of the three alternatives above is selected by Board, an additional adjustment could be made:*

**Additional Adjustment Alternative 1:**

*The sum of the working capital accounts is to be reduced by the dollar value of customer security deposits. The result will be multiplied by the 15% allowance.*

**Additional Adjustment Alternative 2:**

*No adjustment for customer security deposits is made in the calculation of WCA.*

## Chapter 6

### Distribution Rates and Expenses

#### 6.0 Introduction

##### Use of 2006 Handbook guidelines

Compliance with the 2006 Handbook guidelines set out below regarding distribution expenses will help to establish the reasonability of the 2004 amounts filed in support of the determination of 2006 revenue requirements.

##### General requirement for three years of supporting data

All applicants must file distribution expenses for the years 2002, 2003, and 2004.

Significant variances in the level of expenses between years should be explained in the description of the application. Circumstances which may affect the comparability of any of the three years of cost data filed, such as a change in accounting policies, should be also be explained in the description.

Distribution expenses data is to be entered on **Sheet: Trial Balance of the 2006 EDR Model**, in aggregated groupings. It will be displayed and totalled on the **Distribution Expense sheet**.

##### Adjustments to 2004 Expenses

Guidelines and requirements for supporting documentation for Tier 1 and Tier 2 adjustments to 2004 historic test year distribution expenses are outlined in Chapter 3. Adjustments are to be entered on **Tab: Distribution Expense with Adj of the 2006 EDR Model**.

#### 6.1 Definition of Distribution Expenses

##### 6.1.1 Non-wires adjustments

Only those expenses that relate to the provision of distribution services will be allowed for the calculation of the applicant's 2006 revenue requirement.

Distribution expense data will be filed in aggregated groupings for 2002, 2003, and 2004, and will be separated into “wires only” and “non-wires” amounts on **Tab: Trial Balance of the 2006 EDR Model**.

### **6.1.2 Definition of distribution expenses**

Expenses associated with activities that enable the conveyance of electricity for distribution purposes are to be included in the applicant’s 2006 revenue requirements.

**Appendix XX** sets out a list of specific activities that are to be considered to be distribution-related.

**Appendix XX should be updated to reflect C & DM activities deemed to be distribution-related.**

### **6.1.3 List of distribution expense accounts**

**Appendix XX** (to be revised to list both rate base and distribution expense accounts) sets out a list of APH accounts that are considered to be distribution expenses for the purposes of determining 2006 revenue requirement.

**CDM Placeholder:** Account 5415 Energy Conservation may be referenced for use.

## **6.2 Detailed Reporting for Specific Distribution Expenses**

Review of the reasonability of specific distribution expenses requires disclosure of additional information. Detailed reporting requirements are outlined in the following sections.

Portions of certain expenses may be deemed unrecoverable for the determination of 2006 revenue requirements. These particular treatments are also outlined below.

Where numerical data must be filed to support specific distribution expenses, including any non-recoverable amounts, it will be entered on **Sheet: Specific Distribution Expenses of the 2006 EDR Model**, unless otherwise noted.

### **6.2.1 Insurance Expense**

For those with third party insurance, insurance expenses will consist of premiums and adjustments.

For those with self-insurance, insurance expenses will consist of self-funded claims and any changes in reserves recorded as expense.

#### Minimum filing requirements

#### ***To be entered on Tab: Specific Distribution Expenses***

All applicants are to file insurance expenses recorded for the years 2002, 2003, and 2004.

Where insurance premiums are paid to third parties, the following additional data is required:

- number of insurers
- type of insurance purchased
- premium costs per type of insurance

Where distributors self-insure, information about the organization and the operation of the self-insurance plan must be provided in the description of the application.

***Alternative 1:*** *A reasonable amount of the self-insurance reserves may be included in determining the 2006 revenue requirement. The description of the application must explain the policy followed over the period 2002 to 2004, to set the reserve.*

***Alternative 2:*** *While actual expenses for self-insured claims are allowable for calculation of the 2006 revenue requirement, any change in reserve(s) for self-insurance are not to be included in the 2006 revenue requirement.*

#### **6.2.2 Bad Debt Expense**

A reasonable amount of the 2004 customer non-payment will be allowed as bad debt expense in the 2006 revenue requirement.

#### Minimum filing requirements

#### ***To be entered on Tab: Specific Distribution Expenses***

1. All bad debt expense as reported in Account 5335 for the years 2002, 2003, and 2004, is to be reported, segregated by customer class.
2. Disclosure of all individual material bad debt occurrences included in the 2004 bad debt expense, as recorded in Account 5335.

Disclosure should include the dollar value of the bad debt occurrence and a brief explanation of the circumstances.

Materiality is defined as, an amount exceeding 0.2% of the total 2004 distribution expenses. The applicable materiality value will be calculated automatically within the 2006 EDR Model and can be found on **Tab: Materiality**.

3. Applicants should explain in the description of the application the rationale behind including all or part of a material 2004 bad debt occurrence (e.g. bankruptcies) in the 2006 revenue requirement.

### **6.2.3 Information Technology Expenses**

In the description of the application, the applicant must include a description of its internal organization for IT services, and its methodology of recording IT expenses. For example, are some IT-related expenses included in engineering or in billing expense?

### **6.2.4 Advertising, Political Contributions, Employee Dues, Charitable Donations, Meals/Travel and Business Entertainment, Research and Development**

All data required for Section 6.2.4 will be entered on **Tab: Specific Distribution Expenses of the 2006 EDR Model**.

#### Advertising expenses

Advertising expenses incurred for the sole purpose of promoting corporate branding or image are not to be included in determining the applicant's 2006 revenue requirement.

Minimum Filing Requirements: Applicants must review their 2004 expense data to identify and disclose such amounts as non-recoverable.

#### Political contributions

Political contributions in the form of cash donations to political parties are not to be included in determining the applicant's 2006 revenue requirement.

Minimum Filing Requirements: Applicants must review their 2004 expense data to identify and disclose such amounts as non-recoverable.

## Employee dues

Annual fees or dues for employee memberships in organizations that are recreational or social in nature are not to be included in determining the applicant's 2006 revenue requirement.

Employee dues or fees related primarily to health and fitness are recoverable, provided that the same are generally available to all categories of employees.

Minimum Filing Requirements: Applicants must review their 2004 expense data to identify and disclose such amounts as are non-recoverable.

## Charitable contributions

Minimum Filing Requirements: All applicants are to file the amounts paid in charitable donations for the years 2002, 2003, and 2004.

### **Alternative 1: Partial Recovery**

*50% of charitable contribution expenses will be included in the determination of the applicant's 2006 revenue requirement, with the following exception:*

*100% of charitable contribution expenses made to programmes that provide assistance to the distributor's customers in paying their electricity consumption bills, will be included in the determination of the applicant's 2006 revenue requirement.*

Minimum Filing Requirements: *Applicants must review their 2004 expense data to segregate charitable contributions into those that are 50% recoverable (Type A), and those that are 100% recoverable (Type B). Applicants must record 50% of Type A contributions as being non-recoverable.*

### **Alternative 2: No Recovery**

*No charitable contribution expenses will be included in the determination of the applicant's 2006 revenue requirement.*

Minimum Filing Requirements: *Applicants must review their 2004 expense data to identify and disclose such amounts as non-recoverable.*



**Alternative 3: Full Recovery**

*100% of charitable contribution expenses will be included in the determination of the applicant's 2006 revenue requirement.*

*No amounts are to be identified or disclosed as being non-recoverable.*

**Meals/travel and business entertainment expenses**

The applicant must indicate in the description of the application whether or not it has a written policy, including any collective agreement(s), that sets out guidelines for management approval of meals, travel, and business entertainment expenses.

Applicants must confirm, also in the description of the application, that internal measures exist to ensure that staff meals, travel, and entertainment-related expenses included in the filing, were approved by the applicant's management, based upon a consistently-applied corporate policy.

**Alternative 1: Mandatory Filing of Employer's Policy**

*In the description of the application, applicants will file a copy of their written policy(ies) for employee expenses in relation to meals, travel, and business entertainment.*

**Alternative 2: Policies need not be filed.**

**Research and development**

Research and development expenditures intended to benefit the applicant's ratepayers will be included in the determination of the of the applicant's 2006 revenue requirement. The description of the application should provide an explanation of the nature and amounts of such expenditures, and how they will benefit the applicant's ratepayers.

## 6.2.5 Review of Employee Total Compensation

### 1. Reasonability of expense

Applicants must demonstrate that the total compensation paid to its employees, part of which may be capitalized rather than expensed, is reasonable for recovery in the calculation of 2006 revenue requirements.

Total compensation includes the following items:

- base salary or wages earned
- overtime premiums paid
- value of benefits received that are paid for by the employer
- performance incentive payments received

### 2. Minimum Filing Requirements

To review the reasonableness of the applicant's total compensation expense, information is required on the number of employees and on compensation levels.

Required data is to be provided in ***Tab: Employee Compensation in the 2006 EDR Model.***

The applicant is to provide three years of historical data (2002, 2003, and 2004) for the following four broad categories of distributor employees and contract workers:

- executive: CEO, COO, VP(s), General Manager(s), Director(s)
- management: operational, middle, and supervisory managers
- non-unionized: positions not included in union bargaining units that have no supervisory or management responsibilities
- unionized: positions that are part of a union bargaining unit

Where there are three, or fewer, full-time equivalents (FTEs) in any category, the utility may aggregate this category with the category to which it is most closely related. This higher level of aggregation may be continued, if required, to ensure that no category contains three, or fewer, FTEs.

## Proposed Guidelines for applicants with (fewer than) two employees

**Alternative 1:** *Where the total number of employees for a given applicant are two, or fewer, and the average total compensation per employee is less than \$100,000, no employee compensation reporting shall be required under this section.*

**Alternative 2:** *No specific filing guidelines for applicants having two, or fewer, employees. Minimum filing requirements outlined above to be applied to all applicants.*

## Required Information Disclosure

The information to be disclosed in aggregate for each category of employees is as follows:

- average yearly wage
  - segregated into base wage and overtime
  - wage: all earnings, excluding incentives and benefits, which are to be reported separately, below
- average yearly incentive
  - incentive: those amounts paid on a prescribed corporate incentive or bonus plan
- average yearly benefits
  - benefits: those amounts the applicant deems as employee benefits related to compensation
- number of full-time equivalents (FTEs)

## Additional Filing Requirements

**Alternative 1:** *In addition to aggregated salary disclosure, total compensation for each distributor employee earning more than \$100,000 per annum must be reported separately and individually.*

**Alternative 2:** *No additional filing requirements are necessary.*

### 3. Incentive plans

Distributor incentive compensation plans reward employees for meeting specific performance targets. The targets can include performance which benefits ratepayers (e.g. targeted reduction in departmental OM & A expense per employee), or which benefits primarily the shareholder (e.g. percentage increase in share value).

**Alternative 1:** *The criteria used in any performance incentive plans must be of substantial benefit to the ratepayers in order that the amount can be included in determining 2006 revenue requirement.*

**Alternative 2:** *Payments for incentives that provide immediate benefits primarily to the shareholder are not eligible as a distribution expense in the approved 2006 revenue requirements, and must be considered non-recoverable.*

### Alternative 2 Minimum Filing Requirements

*Applicants with incentive compensation plans must file the following information in Schedule 6-1 (to be written):*

- *details of the incentive compensation plan(s)*
  - *include a description of the performance measures*
  
- *total annual dollar value of incentive compensation*
  - *breakdown the shareholder-related component and the ratepayer-related component separately*

## 6.2.6 Pensions and Post-retirement Benefits

### Pensions: OMERS members

Applicants whose employees are members of the Ontario Municipal Employees Retirement System (OMERS) pension plan must provide the following information.

Minimum Filing Requirements: Applicants must provide OMERS pension premiums and adjustments expense for the years 2002, 2003, and 2004 on ***Tab: Specific Distribution Expenses in the 2006 EDR Model.***

### Pensions: Non-OMERS members

Distributors whose employees are not members of OMERS may fund and administer their own pension plans and may incur pension expenses.

### Minimum Filing Requirements

Applicants that are not members of OMERS, including those with distributor-owned and -administered pensions, must provide the following information in Schedule 6-2 (***to be written***).

- cash versus accrual valuation
- “smoothing” methods
- eligibility by employee groups
- summary of performance for each plan

### Post-retirement benefits

Expenses recorded for these benefits will vary, and, if reasonable, will be allowed for recovery in the 2006 revenue requirement.

In 2000, the CICA (see Section 3461) recommended changing from the cash method, to the accrual method of accounting for post-retirement employee benefits.

### Minimum Filing Requirements

The applicant must provide the following information in the description of the application:

- current accounting treatment of post-retirement benefits

- e.g. cash versus accrual
- e.g. review period frequencies
- treatment of past changes in accounting policy regarding post-retirement benefits, and any related one-time expenses, including amortization policy
  - e.g. change from cash basis, to accrual basis
- treatment of changes in actuarial value in post-retirement benefits
- disclosure of any plans not to follow the current CICA accounting rules for regulatory purposes, and explanation for the alternative treatment

## 6.2.7 Distribution Expenses Paid to Affiliates

### Affiliate transactions

Reported distribution expenses incurred through the purchase of services or products from affiliate companies (“affiliate transactions”) must be documented and justified as part of the 2006 revenue requirement.

### Minimum Filing Requirements

Distributors must file the following information for the years 2002, 2003, and 2004.

Where reported distribution expenses are incurred through affiliate transactions, the following information is to be included in Schedule 6-3 (**to be written**):

- identity of each affiliate transacting with the utility
- summary of the nature of the activity transacted with each affiliate
- annual dollar value, in aggregate, of transactions with each affiliate
- identify whether a market-based pricing or a cost-based pricing was used for each transaction
- description of general methodology used in determining prices
  - e.g. summary of the tendering process, where market-based pricing was used
  - e.g. summary of the methodology, where cost-based pricing was used

## Proposed Additional Filing Guidelines

### **Alternative 1:**

- *actual costs of the affiliate, where cost-based pricing was used for services or goods provided by the affiliate to the utility*
- *description of the process for establishing absence of market, before using cost-based pricing*

**Alternative 2:** *No additional filing requirements are necessary.*

### Additional Wording

**Alternative 1:** *To help justify the reasonableness of amounts paid to affiliates for purposes of 2006 distribution rates, applicants must provide a general explanation of Schedule 6-3 on how they followed the transfer pricing and shared service rules in the Affiliate Relationships Code.*

*Where a distributor failed to follow a material requirement in the Affiliate Relationships Code transfer pricing and shared services rules, it will face additional scrutiny of these expenses in its 2006 distribution rate application. In such cases, the Board will specifically review the reasonableness of allowing full recovery of the amounts paid in the given circumstances.*

**Alternative 2:** *Omit the above statements.*

### Shared services

Where distribution expenses are incurred through the sharing of services or resources with affiliates, the following information is to be included in Schedule 6-3:

- types of services: finance, IT, office space, etc.
- total annual dollar value, by service
- rationale and summary of cost allocators used for shared costs, for each type of service: square footage, computers, headcount, etc.

Distributors should review APH Article 340 and the ARC when justifying their expenses for shared services.



## Chapter 7

### Taxes / PILs

#### 7.1 Rules and Principles

The goals of the 2006 tax filing guidelines are to allow recovery of the wires-only tax payable expected to be incurred by the distributor, with consideration to be given to regulatory fairness and administrative simplicity.

The 2006 EDR Model and its principles will only be applicable to the 2006 rate year. The Board has not determined the process for the 2007 rate year, including whether or not the tax calculation will be revisited for that rate year. The Board has decided, however, that rebasing will be allowed in 2008, and so it is assumed that the tax model and its principles will be revisited as part of future rates processes no later than 2008.

This tax model has not been designed for a distributor using a forward test year. The principles set out below, however, remain applicable.

The 2006 regulatory tax calculation, as set forth in the 2006 Handbook and in the 2006 OEB Tax Model, is guided by the following principles:

##### 7.1.1 **General Principles Underlying the 2006 Tax Calculation**

###### Application of 2006 Handbook and 2006 EDR Model to all distributors

Most Ontario distributors will pay income and capital taxes in the form of section 93 proxy tax payments (PILs) to the Province. A small number of distributor(s), however, may pay section 89 proxy taxes, or as taxable corporations be subject to normal provincial and federal taxation.

A distributor required to pay PILs under section 93 of the Electricity Act must complete the 2006 OEB Tax Model without amendments. Any distributor submitting its own tax filing calculation, as well as the 2006 OEB Tax Model, will, in that separate calculation, follow the same basic principles and level of detail outlined in the 2006 Handbook and set forth in the 2006 OEB Tax Model. Any variations from the 2006 OEB Tax Model must be identified and described in the description of the application.

Distributors not required to pay PILs under section 93 shall do the following:

- describe in the description of the application the basis of their tax or PILs payments

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

- complete the 2006 OEB Tax Model with such changes as are necessary, while remaining consistent with the principles and the level of detail outlined in this 2006 Handbook
- explain all such changes to the 2006 OEB Tax Model in the description of the application

### Prudent management of taxes

All distributors are allowed and expected to take prudent steps to manage their tax costs with reasonable diligence, as with other distribution expenses.

Accurately following and completing the detailed steps in the 2006 EDR Model will assist distributors in establishing that they have managed prudently their taxes payable.

### Taxes payable method

The tax amount included in rates is based upon taxes expected to actually payable related to the wires-only business, rather than upon taxes calculated for accounting purposes. Future/deferred taxes will not be recovered through rates as a result of this filing.

The 2006 OEB Tax Model estimates regulatory taxes payable. It takes into account the standard format of corporate tax returns to be submitted to tax authorities.

Applicants may wish to review their filed and assessed 2004, and their estimated 2005, Federal T2 and Ontario CT23 tax returns, before starting to complete the 2006 OEB Tax Model.

### Use of historical data and future estimates to calculate 2006 tax expense

Revenues, expenses, capital items, and all other operating numbers are calculated using the 2006 RAM, based upon 2004 historical data, plus or minus allowed or required adjustments.

The 2006 OEB Tax Model starts with these results, then requires specific additional adjustments to project the PILs expected to be payable in 2006. The 2006 OEB Tax Model automatically includes data from the 2006 EDR Model.

Distributors must make the adjustments described in the 2006 Handbook and in the instructions to the tax model. The tax model then automatically calculates the forecast PILs amount and its component.

### Tax rates and exemptions to be used in the 2006 EDR Model

The 2006 OEB Tax Model and the 2006 Handbook guidelines relating to PILs are based upon tax rates and rules that, as of April 1, 2005, are reasonably expected by the Board to be in effect during the 2006 rate year.

If there are any changes to tax rates or rules after April 1, 2005 and prior to filing the 2006 OEB Tax Model that should be incorporated into the distributor's tax calculations, the Board will issue a supplementary communication to that effect, amending the 2006 OEB Tax Model and/or the guidelines in the 2006 Handbook.

### New developments in PILs tax administration and tax rulings

To calculate the tax payable/recovery to be allowed in the 2006 revenue requirement, distributors must follow the Board's regulatory tax principles set out in the 2006 Handbook and in the 2006 OEB Tax Model.

If a specific tax ruling or assessment policy applies to the distributor in a manner inconsistent with the 2006 OEB Tax Model, a summary of the ruling/policy shall be disclosed in the description of the application. The applicant's initial 2006 tax payable filing should account for the tax effect of the ruling or policy.

As part of the application's approval, the Board will determine whether to approve any suitable variation in the regulatory tax calculation.

### True-up of 2006 actual taxes paid to taxes recovered in rates

#### ***Alternative 1 (a): Partial True-up, inclusive of tax rate/tax law/assessing policy changes and reassessments***

*The partial true-up calculation, as shown below, attempts to balance fairly risk and rewards. A further premise of the partial true-up below is that revenue and expenses included in the Regulatory Income Before Interest and Taxes (EBIT) will not be subject to a true-up.*

*Each distributor shall establish a 2006 PILs/taxes variance account to capture the tax impact of the following differences:*

- *any differences that result from a legislative or regulatory change to the tax rates or rules assumed in the 2006 OEB Tax Model*
- *any difference that results from a change in, or a disclosure of, a new assessing or administrative policy of the Federal or Provincial tax ministries, if the Board has declared at that time that such new or modified assessing or administrative*

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

*policy is a change of general application that should be treated as if it were a change in tax rules*

- *any difference in 2006 PILs that results from a tax re-assessment*
  - *received by the distributor after its 2006 rate application is filed, and before May 1, 2007*
  - *relating to any tax year ending prior to May 1, 2006*

*For example, if a re-assessment of a prior year results in an amount expensed in that prior year being treated as a depreciable property, the increase in 2006 depreciation may reduce 2006 PILs, and difference will be credited to the 2006 PILs/taxes variance account. Similarly, if a re-assessment of a prior year results in income reported in that prior year being deferred and becoming taxable in 2006, the difference in tax in 2006 will be debited to the 2006 PILs/taxes variance account.*

*Differences between actual taxes paid in 2006, and taxes recovered in rates resulting from any causes other than the three enumerated above, will not be credited or debited to the 2006 PILs/taxes variance account. The differences that will not be trued-up will include, but be limited to, the following:*

- *any differences resulting from actual earnings being greater or less than the forecast earnings for the rate year*
  - *shareholders will, in effect, bear the incremental tax associated with over-earnings*
  - *shareholders will have the benefit of the reduced tax cost associated with under-earnings*
- *any differences resulting from the actual mix of expenses, capital expenditures, or other components of the calculation of net income or taxable income being different from the mix assumed in the 2006 EDR Model and/or 2006 OEB Tax Model*

*The above rules apply only to the 2006 PILs/taxes variance account. The 2007 PILs/taxes variance account will be dealt with in subsequent Board communication.*

**Alternative 1 (b) : Partial True-up, with no true-up of corporate re-assessments**

*The partial true-up calculation, as shown below, attempt to balance fairly risk and rewards. A further premise of the partial true-up below is that revenue and expenses included in Regulatory Income Before Interest and Taxes (EBIT) will not be subject to a true-up.*

*Each distributor will establish a 2006 PILs/taxes variance account to capture the tax impact of the following differences:*

- *any difference that results from a legislative or regulatory change to the tax rates or rules assumed in the 2006 OEB Tax Model*
- *any difference that results from a change in, or a disclosure of, a new assessing or administrative policy of the Federal or Provincial tax ministries, if the Board has declared at that time that such new or modified assessing or administrative policy is a change of general application that should be treated as if it were a change in tax rules*

*Differences between actual taxes paid in 2006, and taxes recovered in rates resulting from any causes other than the two enumerated above, will not be credited or debited to the 2006 PILs/taxes variance account. The differences that will not be trued-up will include, but will not be limited to, the following:*

- *any differences resulting from actual earnings being greater or less than the forecast earnings for the rate year*
  - *shareholders will, in effect, bear the incremental tax associated with over-earnings*
  - *shareholders will have the benefit of the reduced tax cost associated with under-earnings*
- *any differences resulting from the actual mix of expenses, capital expenditures, or other components of the calculation of net income or taxable income being different from the mix assumed in the 2006 EDR Model and/or 2006 OEB Tax Model*

*The above rules apply only to the 2006 PILs/taxes variance account. The 2007 PILs/taxes variance account will be dealt with in a subsequent Board communication.*

**Alternative 2: 100% Pass-Through/True-Up**

*A variance account will be set up for 2006 PILs/taxes. Any variance between actual taxes and forecast taxes should be credited or debited to this account, and should be cleared to ratepayers in the following year. Such a variance account would ensure that the distributors collect from ratepayers the taxes that they actually pay.*

Tax re-assessments

The true-up of 2006 taxes relating to re-assessments of taxation years ending prior to May 1, 2006, as set forth above, deals only with the impact on 2006 taxes of those re-assessments.

The impact on the prior year taxes of those re-assessments should be credited or debited to existing Account 1562, if applicable, to be dealt with as determined by the Board in a separate, generic proceeding or decision relating to that regulatory asset.

Account 1562 will remain available for such entries until all re-assessments of those prior years have been received, or the years have become statute-barred.

No amount of tax relating to any prior year shall be included in rates for 2006, except pursuant to that separate, generic proceeding or decision.

**Alternative:** *The paragraphs under the above heading, Tax re-assessments, to be deleted.*

**7.1.2 Principles Applicable to Specific Components of the Calculation**

Regulatory assets

Recovery of PILs will not be allowed to the distributor with respect to PILs on regulatory assets included in income, where the applicant has previously deducted those amounts for tax purposes. All regulatory assets recoveries, therefore, that are included in projected 2006 net income (line **XX** of the 2006 EDR Model) shall be deducted on line **XX** of the 2006 OEB Tax Model.

## Non-recoverable and disallowed expenses

### Sources:

There may be some wires-only expenses incurred by distributors that are deductible for general tax purposes, but for which recovery in approved 2006 distribution rates is partially or fully disallowed.

The 2006 OEB Tax Model addresses both non-recoverable and disallowed expenses, specifically the following:

- non-recoverable expenses known and taken into account at time of filing the 2006 EDR Model, for example, in respect of any expense disallowed under Chapter 6, but which will still be paid by the applicant
- any distribution expenses disallowed after regulatory review, so that to capture the tax impact of such disallowed expenses, the 2006 EDR Model will need to be re-run using approved figures

### Regulatory treatment of associated reduction in actual taxes payable in respect to non-recoverable or disallowed expenses:

Although an expense may be non-recoverable or disallowed for regulatory purposes, the distributor may still be able to claim it in its actual tax returns filed, thus affecting the amount of tax payable in respect of the 2006 rate year.

#### **Alternative 1:      *Sharing Tax Shield Benefits***

*Fifty percent of the total amount of expenses non-recoverable/disallowed for regulatory purposes, but deductible for tax purposes, should be entered on line **XX** of the 2006 OEB Tax Model. This has the effect of sharing the tax savings generated by such expense equally between the ratepayers and the distributor.*

#### **Alternative 2:      *100% of Tax Savings to Ratepayers***

*The total amount of expenses non-recoverable/disallowed for regulatory purposes, but deductible for tax purposes, should be entered on line **XX** of the 2006 OEB Tax Model. This has the effect of allocating all the tax savings generated by such expense to the ratepayers.*

**Alternative 3: 100% of Tax Savings to Distributor**

*No adjustment shall be made in the 2006 OEB Tax Model for expenses non-recoverable/disallowed for regulatory purposes. This has the effect of allocating all the tax savings generated by such expense to the distributor.*

Eligible Capital Expenses (ECE):

There are two issues regarding the regulatory tax treatment of ECE:

i.) ECE with respect to any adjustment to fair market value at October 1, 2001

The value at October 1, 2001 for regulatory purposes is book value

Adjustment to fair market value at October 1, 2001 was required by the Ministry of Finance for tax purposes only. The ratepayers did not pay for the increased value of the assets.

**Alternative 1: Sharing Tax Costs and Benefits, Percentage Unspecified**

*To the extent that the adjustment in fair market value at October 1, 2001 is included in the UCC and in the Cumulative Eligible Capital Amounts or Disallowed Expense, the value of such adjustments for the PILs calculations, will be shared.*

*These adjustments will be factored into Sheets **XX** and **XX** with appropriate instructions.*

**Alternative 2: 100% of Tax Savings to Ratepayer**

*To the extent that the adjustment in fair market value at October 1, 2001 is included in the UCC and in the Cumulative Eligible Capital Amounts or Disallowed Expense, the value of such adjustments for the PILs calculations, will be allocated to the ratepayer.*

*These adjustments will be factored into Sheets **XX** and **XX** with appropriate instructions.*

**Alternative 3: 100% of Tax Savings to Distributor**

*To the extent that the adjustment in fair market value at October 1, 2001 is included in the UCC and in the Cumulative Eligible Capital*



*Amounts or Disallowed Expense, the value of such adjustments for the PILs calculations, will be allocated to the distributor.*

*These adjustments will be factored into Sheets **XX** and **XX** with appropriate instructions.*

ii.) ECE with respect to disallowed expense

An example of this issue is purchase goodwill allowed for regulatory purposes.

**Alternative 1:      *Sharing Tax Costs and Benefits, Percentage Unspecified***

**Alternative 2:      *100% of Tax Savings to Ratepayer***

**Alternative 3:      *100% of Tax Savings to Distributor***

*Alternatives 1, 2, or 3 will be documented in the 2006 EDR Model, after the Board's decision.*

Charitable donations:

The amount of charitable donations calculated under accounting rules is an add-back (see line **XX**), and is the lesser of the following, to be deducted at line **XX**:

- allowable tax deductions as calculated on Chapter 6
- the amount of charitable deductions allowed in Section **XX** of the 2006 Handbook

The estimate is to be calculated under the Federal T2 method, and back-up calculation is to be retained. If the allowable tax deductions should exceed the amount of charitable deductions, that excess will be included as a disallowed expense on line **XX**.

**Alternative 1:      *Sharing Tax Costs and Benefits, Percentage Unspecified***

**Alternative 2:      *100% of Tax Savings to Ratepayer***

**Alternative 3:      *100% of Tax Savings to Distributor***

*Alternatives 1, 2, or 3 will be documented in the 2006 EDR Model, after the Board's decision.*

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

### Capital gains and losses on disposition of distribution assets

If the distributor anticipates any gain or loss on disposal of distribution assets in 2006, the amount of the accounting gain or loss must be deducted from, or added to, income on line **XX**.

Any portion of gain that has an impact upon capital cost allowance will be dealt with in the calculation of capital cost allowance elsewhere in the 2006 OEB Tax Model.

Any portion that generates a taxable capital gain or allowable capital loss will be dealt with in the 2006 OEB Tax Model in the same way that the accounting gain or loss is allocated between ratepayers and distributors (see Section 4.7). For example, if 50% of the accounting capital gain is allocated to the distributor, then 50% of that amount (i.e. 25%) should be entered on line **XX** of the 2006 OEB Tax Model.

The distributor should calculate the taxable capital gain or allowable capital loss under Federal T2 Schedule 6, and should retain the back-up calculation for regulatory purposes.

### Sharing of tax exemptions

To provide an over-all sharing of tax exemptions between a corporate group of which the distributor is a member, or within a single corporate entity that provides both wires and non-wires services, do the following when completing the 2006 OEB Tax Model:

- i.) If the distributor is a member of a larger corporate group, the corporate group must allocate the federal Large Corporation Tax (LCT) exemption to the distributor and other regulated entities within the corporate group, if any, on a reasonable basis, which basis must be disclosed in Schedule 7-1.

If the distributor is the only regulated entity in the corporate group, all of the LCT exemption shall be allocated to the distributor.

No amount of the LCT exemption shall be allocated to an unregulated member of the corporate group.

Schedule 7-1 is to be filed.

- ii.) If the distributor is a member of a larger corporate tax group, the corporate group must allocate the provincial capital tax exemption as anticipated in actual 2004 tax returns, including both regulated and unregulated entities.

Tax law requires that the provincial capital tax exemption be pro-rated within the corporate group, based upon paid-up capital amounts.

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

Schedule 7-1 is to be filed.

- iii.) When wires and non-wires functions are being undertaken in the same legal entity, as expressly contemplated under the current and future regulatory regime, then the federal LCT exemption and provincial capital tax exemptions assigned to a regulated legal entity under the entries i.) and ii.), above, should be further pro-rated to reflect the relative asset values used in the electricity wires activities, as opposed to other activities.

Schedule 7-1 is to include an explanation of this calculation.

***Alternative to (iii):*** *The federal LCT tax exemption should not be pro-rated between distribution and other activities.*

#### Loss carry-forwards

Distributors expecting to have loss carry-forwards still available on January 1, 2005 must disclose the amount of those loss carry-forwards, project the amount that will still be available on January 1, 2006, and apply them in full to reduce the taxable income to be included in the 2006 OEB Tax Model.

Schedule 7-2 is to be filed.

The projection shall be based upon the following:

- the actual loss carry-forwards, as of January 1, 2005
- an estimate of any additional losses, or application of losses, in 2005
- a resulting estimate of the loss carry-forward remaining on January 1, 2006

Any stub period from January 1 through April 30, 2006 will be ignored. It will be assumed that any loss carry-forwards available on January 1, 2006 will still be available on May 1, 2006.

If a distributor has within its legal entity a business other than a wires business, loss carry-forwards must be allocated between the wires and the non-wires business on a reasonable basis. The applicant's loss carry-forward Schedule 7-2 filed must include a description and justification of that allocation method and calculation.

## Amortization of tangible assets and capital cost allowance (CCA)

The following steps must be taken for the purpose of determining amortization of tangible assets (depreciation) and CCA in 2006:

### Add-back:

The distributor should add back the wires-only amortization amount, including Tier 1 adjustments, included in the 2006 EDR Model.

### Deduction:

#### **Alternative 1:        *Includes 2001 FMV Bump***

*The distributor should start with the undepreciated capital costs in each class at the beginning of 2005, which are consistent with the closing 2004 balances. It should then assume that it has new additions to each class in 2005 equal to the following:*

- *the capital expenditures (i.e. new additions) to each class in 2004*
- *any Tier 1 and Tier 2 allowed capital adjustments relating to 2005, such as transformer stations, to the extent that they are higher than the 2005 additions used above*

*The half-year rule shall be applied to the calculation of CCA for all of the new additions in 2005 and 2006.*

*After adding these new additions, 2005 CCA will be calculated and deducted, resulting in the new Undepreciated Capital Cost (UCC) as of January 1, 2006.*

*The distributor shall then assume that it has new additions to each class in 2006 equal to the new additions in 2005 - plus incremental Tier 1 and Tier 2 adjustments relating to 2006, if any are permitted - and add them to get the Reduced UCC before CCA.*

*The CCA for the 2006 OEB Tax Model will be calculated for each class on the Reduced UCC Balance.*

*The steps above are to be documented in Sheet **XX** of the 2006 EDR Model.*

**Alternative 2: Excludes 2001 FMV Bump**

*The value of assets at October 1, 2001 for regulatory purposes is book value.*

*An increase in value at October 1, 2001 was required by the Ministry of Finance for tax purposes only. Neither ratepayers nor distributors paid, or will pay, for the increased value of these assets.*

*To the extent that the adjustment in fair market value at October 1, 2001 is included in the UCC, the value of such adjustments should be excluded from these accounts for the PILs calculation.*

*These adjustments will be factored into Schedules **XX** and **XX** with appropriate instructions.*

Interest deduction

**Alternative 1:**

*The 2006 tax calculation requires that the greater of the amounts of the estimated interest expense and the deemed interest expense should be treated as a deduction for the purpose of calculating PILs/taxes.*

*At its starting point, the 2006 OEB Tax Model (see line **XX**) provides automatically for the deduction of an amount of interest equal to the deemed interest rate on the prescribed debt ratio for the distributor.*

*The 2006 OEB Tax Model, however, also provides a line (see line **XX**) for any additional amount of actual interest expense, being any further interest expected to be incurred and deductible for tax purposes due to the following:*

- *a higher actual interest rate than the deemed rate*
- *a higher ratio of debt to equity than the prescribed ratio*

*The distributor shall enter in that line the amount of additional interest deduction expected for tax purposes in 2006 due to either of those causes.*

**Alternative 2:**

*Interest deducted in computing the 2006 tax calculation should be the same as that allowed for recovery in the 2006 rates.*

### **Alternative 3:**

*Interest deducted in computing the 2006 tax calculation should be the interest estimate that will be paid in 2006.*

#### Overlapping year-ends

The 2006 rate year runs from May 1, 2006 to April 30, 2007. The rate year is not contiguous with the calendar tax year. In order to calculate the approved regulatory tax payable for the 2006 rate year, however, the rate year will be assumed to be the same as the tax year. Any stub period issues, therefore, (e.g. loss carry-forwards or CCA) will be ignored when completing the 2006 OEB Tax Model.

The only exception to this principle is in the tax rates to be applied. All changes to tax rates anticipated during the 2006 rate year, at the time that the 2006 Handbook is issued, have been taken into account by simple pro-ration, ignoring income, in the rates built into the 2006 OEB Tax Model. No further action by distributors is required.

#### Estimating taxable capital

In order to calculate 2006 regulatory Ontario Capital Tax and the federal LCT, the applied-for 2006 rate base (see **XX** 2006 RAM) should be used as the proxy for taxable capital. The intention is to allow a reasonable regulatory estimate of the tax payable, but not require distributors to forecast fully their 2006 balance sheets.

The applicant will have the option of substituting its estimated 2006 taxable capital for the rate base proxy. In such cases, the following information must be provided:

- full details of the capital tax calculation, including balance sheet assumptions
- the estimate calculated using rate base as a proxy

The 2006 OEB Tax Model incorporates the estimated 2006 dollar taxable capital exemptions.

#### Ontario Corporate Minimum Tax

The 2006 regulatory tax calculation does not include the Ontario Corporate Minimum Tax. As this Tax can be carried forward for ten years, the distributors should recover this tax as they become taxable.

### Non-wires elimination

Sheets **XX** of the 2006 OEB Tax Model require that the applicant exclude any non-wires costs and revenues. This elimination should be consistent with the definition of wires-only activity contained within the 2006 Handbook.

### Tax credits

Back-up calculations should include an express estimate of any tax credits to be claimed in 2006, such as research and development credits.

### Numerical credits

The 2006 OEB Tax Model calculates the estimated 2006 PILS/taxes automatically once all input parameters have been entered, in accordance with the 2006 Handbook and the instructions in the 2006 EDR Model.

In the process of estimating 2006 PILS/taxes, the following occurs:

- 2006 tax rates applicable to the particular distributor are calculated on the tax rates spreadsheet.
- The 2006 EDR Model automatically subtracts federal surtax from the amount of federal Large Corporations Tax (LCT) due, as required.
- The 2006 EDR Model will gross-up income tax, as required, calculating from 2006 regulatory income tax divided by  $(1 - \text{applicant's 2006 tax rate})$ .
- The 2006 EDR Model will gross-up federal LCT, net of the applicable federal surtax, as required, calculating from the net LCT divided by  $(1 - \text{applicant's 2006 tax rate})$ .
- The 2006 EDR Model will not gross-up Ontario Capital tax, as the item is deductible for tax purposes.
- The federal surtax on income in the income tax rates is included for gross-up, as the surtax on incremental income is generally displaced by the LCT until the LCT is completed phased out by 2008.

The total amount of corporate income taxes (as grossed up at line **XX**) and LCT (as grossed-up at line **XX**), and Ontario Capital Tax, is included in the 2006 RAM at Worksheet **XX**, as the 2006 regulatory tax for recovery in 2006 distribution rates.

**Placeholder:            *Impact of C & DM and Smart Meters on PILs calculation***

- *not enough information to address this issue, at this time*
- *should be reviewed when the 2006 Handbook and the 2006 EDR Model are finalized, after the Hearing*

Interest capitalised for accounting, but deducted for tax purposes

Review of the distributor's previous tax filings shall be made, to determine if a tax adjustment has been required for interest capitalized for accounting, but deducted for tax purposes. If an adjustment has been made and will be applicable to the application, the applicant should adjust, as necessary, on Sheet **XX**, and describe the nature of the adjustment in the description of the application.

Property taxes

The OEB tax filing spreadsheet addresses corporate income tax and capital taxes.

Distributors are also allowed to claim recovery of property taxes payable, including any "proxy" property taxes. Property tax expense is part of the other distribution expenses included in the main 2006 EDR Model (see line **XX** of that model).

**7.2    Tax Payable Filings**

**7.2.1    Minimum Information to be Provided with 2006 EDR Model Filings**

All applicants must file the following minimum information with respect to taxes in their 2006 rate filings:

- audited financial statements for the years 2002, 2003, and 2004
- taxes actually paid for the years 2002, 2003, and 2004 (estimated) with respect to the distribution business of the applicant

The description of the application must include a description of any variances between taxes actually paid in 2004, and the tax payable sought to be recovered in 2006 distribution rates, where such variances exceed 25% of 2004 taxes actually paid.



## 7.2.2 Future Tax Information Disclosure

**Alternative 1:** *As part of its future filing, the distributor will be required to disclose the actual corporate PILs/taxes paid in 2006 and the amount collected in 2006 distribution rates.*

*If the difference between the two amounts is greater than 10%, that difference will be explained in that future filing. Distributors shall keep appropriate records of the actual, versus the recovered, PILs/taxes for 2006, and the reasons for any differences.*

### **Additional Wording:**

*If a distributor does not have a separate tax return for the distribution portion of the business, this section will not apply.*

## 7.2.3 Supporting Documentation

In some instances, disclosure of back-up information or calculations has been mandated, either in the form of a separate Schedule, or at a designated place in the spreadsheet. A complete application must include the supporting information requested in filing instructions.

Where disclosure is not requested as part of the initial filing, applicants should still maintain reasonable supporting documentation in case enquiries are made during the regulatory review process.

## Chapter 8

### Revenue Requirement

#### 8.0 Introduction

The cost elements described in this chapter are combined to form the total revenue requirement:

Total Revenue Requirement = {Rate Base X Cost of Capital} + Distribution Expense + PILS

Both the rate base and the distribution expense items include Tier 1 and Tier 2 adjustments, as applicable, including adjustments for the costs of C & DM and Smart Meter programmes.

Regulatory asset recovery is treated in a manner parallel to the revenue requirement, as explained in Section 8.4.

#### 8.1 Tier 1 Load and Revenue Adjustments

The total revenue requirement is divided into several parts, which may be allocated to the rate classes in different proportions. 2004 revenue may not provide a satisfactory basis for determining these components. The following are examples of adjustments that the applicant must make to 2004 revenue.

##### 1. Gain or loss of a major customer

If the revenue from a major customer that provided a material proportion of distribution revenue in 2004 will not be available in 2006, the amount of the load lost must be entered in Schedule **XX** as a Tier 1 adjustment. Similarly, if revenue from a major new customer will be gained in a material amount in 2006, the amount of the new load is entered in Schedule **XX**. The effect of the adjustment is to change the allocation of costs to the rate classes, for example by decreasing the share of cost allocated to the Large User class and increasing the shares of the other classes proportionately. There is also an effect at the rate design stage, as the charge determinants of the affected customer class are adjusted in the model to calculate the monthly fixed charge and volumetric rate of the customers in 2006.

##### 2. Non-routine or unusual adjustments

If revenue was received in 2004 that was unusual and non-recurring, and exceeding a materiality threshold of 0.2% of total distribution revenue before riders for recovery of

regulatory assets, the revenue offset described in Section 8.2 may be adjusted to exclude the revenue in question.

### 3. LV/ Wheeling revenue

If the applicant is a host distributor that did not receive revenue in 2004 from its embedded distributors, but for 2006 it is applying for a rate to receive revenue from an embedded distributor(s), then it must make a Tier 1 adjustment to its 2004 revenue. The adjusted revenue will be used to offset the need for revenue from 2006 distribution rates.

If the applicant is an embedded distributor and expects to be charged for low voltage service by its host distributor in 2006, a Tier 1 adjustment for 2006 may be added simultaneously to distribution expense and to revenue, so that revenue from distribution rates will be designed to cover the cost of this pass-through.

### 4. C & DM Programme impacts

If the applicant has C & DM programmes that are expected to decrease billing quantities by a material amount, the load impact on each applicable rate class must be documented in Schedule **XX (to be written)**. In the rate design module described in Chapter 10, the model will use the 2004 load volume less this adjustment in the calculation of the volumetric distribution rate.

### 5. Smart Meter Programme impacts

If the applicant expects any material decrease in billing quantities as a result of its Smart Meter programme, the load impact on the applicable class(es) must be documented in Schedule **XX (to be written)**. The rate design module will use this adjustment in the same way as in the previous heading.

## 8.2 Service Revenue Requirement

The total revenue requirement is divided into three components. The reason is that each component may be allocated to the respective rate classes in differing proportions.

Service revenue requirement is defined as total revenue requirement less:

- C & DM Revenue Requirement: determined by Tier 1 adjustments to distribution expense and rate base

- Smart Meter Revenue Requirement: determined by Tier 1 adjustments to distribution expense and rate base

Direction received on the allocation of C & DM and Smart Meter revenue requirements is described in the relevant chapters below. In the absence of specific direction, they are to be allocated in the same manner as base revenue requirement (described in Chapter 9).

### **8.3 Base Revenue Requirement**

The base revenue requirement is defined as the service revenue requirement less revenue offsets.

Revenue offsets decrease the need for revenue from the distribution rates that are charged to customers.

There are two types of revenue offsets:

- revenue derived from regulated rates applicable to distribution customers (including embedded distributors) and retailer
- revenue from any source other than from regulated rates

#### Revenue from Board-approved Rates

The applicant must report its revenue from all applicable Board-approved rates and charges other than distribution rates in Schedule 8-1. Information from later chapters must be brought forward to complete this schedule.

For the purpose of 2006 distribution rates, revenue from some of the regulated rates is to be established directly from 2004 revenues (for example, late payment charges recorded in USoA Account 4225). In other cases, revenue is to be established indirectly from 2004 volumes times 2006 rates that are being applied for. For example, although 2004 Miscellaneous Revenues are recorded in Account 4235, the numbers of the respective specific services underlying the 2004 revenue should be used to determine the corresponding revenue offset for 2006 multiplied by the new rates described in Chapter 10.

#### Revenue from sources other than Board-approved rates

The applicant must report its 2004 revenue from other sources in Schedule 8-2. Generally this component is calculated as the sum of the amounts in USoA accounts 4090 – 4415 except for accounts 4225 (late payment charges) and 4235 (Miscellaneous

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

Revenues). If any of these accounts contain revenue from Board-approved rates that is included in Schedule 8-1, the applicant must use information from sub-accounts or estimates to avoid double-counting of revenues.

The schedule provides a column for material (Tier 1) adjustments to revenue from other sources. Some of the accounts in this range are cost items that correspond to related revenue items. If an explanation of the applicant's procedure for accounting for these costs and revenue items would be helpful, the schedule provides a section for an explanation.

The allocation of the base revenue requirement to the customer classes is described in Chapter 9.

#### **8.4 Regulatory Asset Recovery**

The applicant must file Schedule 8-3, which lists and describes all regulatory assets that will be amortized (fully or partly) in 2006. The schedule includes any direction that has been given by the Board concerning how the funds are to be retrieved: rate rider on which rates, allocation to which classes, and so on.

The rate allocation and rate design model treats regulatory asset recovery in a parallel manner to the base revenue requirement

## **Draft Schedule 8-1: Revenue Offsets from Board-approved Rates**

**Total amount of Revenue Offset: \$ \_\_\_\_\_**

**Part I: Data input (sheet on following page)**

**Part II: Explanation of Revenue Offset items**

Describe any Trial Balance entries that differ from the description in Article 220, Accounting Procedures Handbook.

Describe the rationale for any Tier 1 adjustments to revenue, particularly as they apply to the applicant's role as a host or embedded distributor.

## Revenue from Board Approved Rates (other than distribution)

Rate Code	Description	Amount *	2002 Volume	2003 Volume	2004 Volume	Test Year Volume	Total
1	Minimum Customer Service Charge	\$15.00					
2	Customer Service charge with One Field Visit	\$30.00					
3	Customer Service Charge with One Field Visit - Overtime	\$165.00					
4	Customer Service Charge with One Field Visit - Overtime	\$65.00					
5	Customer Service Charge with Two Field Visits - Overtime	\$185.00					
6	Customer Service Charge with Two Field Visits - 2 Person Line Crew	\$185.00					
7	Customer Service Charge with Two Field Visits - 2 Person Line Crew -	\$415.00					
8	Temporary Service Install & Remove - Overhead - No Transformer	\$500.00					
9	Temporary Service Install & Remove - Underground - No Transformer	\$300.00					
10	Temporary Service Install & Remove - Overhead - With Transformer	\$1,000.00					
11	Other: Time and Materials						
12	Other						
13	Other						
<b>Total Specific Service Charge Revenue (A)</b>							

\* Default values given. Substitute applied for rates if applicable

Revenue from Specific Service Charges	\$	(A) →	Compare with 2004 Account 4235
Attachment Fees 2004	\$		2004 volume
Late Payment Charges	\$		2004 Account 4225
Standby Revenue at rate applied for	\$		2004 volume, or Tier 1 adjustment
Number of Customers on SSS			2004 number
SSS Rate	\$ 0.25		
<b>SSS Revenue</b>		(B) →	Compare with 2004 sub-accounts if available
Number of Retailers			2004 number
Retailer Rate	\$ 20.00		
Fixed Charges to Retailer			
Number of Retailers			
Retailer Rate			
Fixed Charges to Retailer	\$ -		
Number of Processing Requests			2004 volume
Processing Fee	\$ 0.50		
Processing Revenue			
<b>Total Retailer Service Charges</b>		(C) →	Compare with 2004 sub-account if available
LV Revenue (Host Distributors)	\$		2004 volume, Tier 1 adjustment
LV Revenue (Embedded Distributors)	\$		2004 volume, Tier 1 adjustment
<b>Total Revenue from Board Approved Rates</b>	\$		

## Draft Schedule 8-2: Revenue Offsets from Sources other than Regulated Rates

Total amount of Revenue Offset: \$ \_\_\_\_\_

### Part 1: Data Input

Default format below: From the 2004 Trial Balance, input all relevant amounts (with positive and negative values) in the column '2004 \$ Value'. Input any Tier 1 adjustments in the column indicated, with increases in revenue entered as negative values and decreases as positive.

	2004 \$ Value (Wires Only)	Tier 1 Adjustments	2004 Adjusted \$ Value	Sub-totals
<b>Revenue from Services - Distribution</b>				
4090	Electric Services Incidental to Energy Sales	\$ -	\$ -	\$ -
<b>Other Operating Revenues</b>				
4205	Interdepartmental Rents	\$ -	\$ -	\$ -
4210	Rent from Electric Property	\$ -	\$ -	\$ -
4215	Other Utility Operating Income	\$ -	\$ -	\$ -
4220	Other Electric Revenues	\$ -	\$ -	\$ -
4230	Sales of Water and Water Power	\$ -	\$ -	\$ -
4240	Provision for Rate Refunds	\$ -	\$ -	\$ -
4245	Government Assistance Directly Credited to Income	\$ -	\$ -	\$ -
Sub-total				\$ -
<b>Other Income/ Deductions</b>				
4305	Regulatory Debits	\$ -	\$ -	\$ -
4310	Regulatory Credits	\$ -	\$ -	\$ -
4315	Revenues from Electric Plant Leased to Others	\$ -	\$ -	\$ -
4320	Expenses of Electric Plant Leased to Others	\$ -	\$ -	\$ -
4325	Revenues from Merchandise, Jobbing, Etc.	\$ -	\$ -	\$ -
4330	Costs and Expenses of Merchandising, Jobbing, Etc.	\$ -	\$ -	\$ -
4335	Profits and Losses from Financial Instrument Hedges	\$ -	\$ -	\$ -
4340	Profits and Losses from Financial Instrument Investments	\$ -	\$ -	\$ -
4345	Gains from Disposition of Future Use Utility Plant	\$ -	\$ -	\$ -
4350	Losses from Disposition of Future Use Utility Plant	\$ -	\$ -	\$ -
4355	Gain on Disposition of Utility and Other Property	\$ -	\$ -	\$ -
4360	Loss on Disposition of Utility and Other Property	\$ -	\$ -	\$ -
4365	Gains from Disposition of Allowances for Emission	\$ -	\$ -	\$ -
4370	Losses from Disposition of Allowances for Emission	\$ -	\$ -	\$ -
4375	Revenues from Non-Utility Operations	\$ -	\$ -	\$ -
4380	Expenses of Non-Utility Operations	\$ -	\$ -	\$ -
4385	Non-Utility Rental Income	\$ -	\$ -	\$ -
4390	Miscellaneous Non-Operating Income	\$ -	\$ -	\$ -
4395	Rate-Payer Benefit Including Interest	\$ -	\$ -	\$ -
4398	Foreign Exchange Gains and Losses, Including Amortization	\$ -	\$ -	\$ -
Sub-total				\$ -
<b>Investment Income</b>				
4405	Interest and Dividend Income	\$ -	\$ -	\$ -
4415	Equity in Earnings of Subsidiary Companies	\$ -	\$ -	\$ -
Sub-total				\$ -
<b>Total Revenue Offsets *</b>		\$ -	\$ -	\$ -

\* Multiply Total Revenue Offset by (-1) before entering at the top of the table "Total Amount of Revenue Offset"



Alternate format: The applicant may substitute an equivalent format of its own design, with an explanation of accounts, sub-totals, positives and negatives, etc.

**Part II: Explanation of Revenue Offset Items**

Describe any Trial Balance entries that differ from the description in Article 220, Accounting Procedures Handbook.

Describe the rationale for any Tier 1 adjustments.

**Schedule 8-3: Regulatory Asset Recovery**

<b>Regulatory Asset</b>	<b>Amortized from 200_ to 20__</b>	<b>Amount to be amortized in 2006</b>	<b>Direction Received Re: Retrieval</b>	<b>Decision Reference</b>
<b>Total</b>				

**Explanatory notes:**

Information contained in working group documents reflect the views of those participating in the working groups. This information does not reflect the Ontario Energy Board's official position or opinion.

## Chapter 9

### Cost Allocation

#### 9.0 Introduction

In the 2001 RUD model, the initial distribution revenue requirement for each rate class was established by starting with the total revenue of the class collected by the bundled bill, and then subtracting the cost of power allocated to the class. Summed over all the rate classes, the initial total distribution revenue requirement was equal to total revenue less total cost of power.

A cost allocation study is required as a basis for making any significant change to the proportion of total revenue requirement that is assigned to each class. The load research results and the cost allocation methodology that are necessary for a cost allocation will not be available for 2006 distribution rate applications.

For 2006, therefore, the respective class distribution revenue requirements should continue at approximately the same proportions of the total distribution revenue requirement, as in the initial design.

#### 9.1 Customer Classes

Distributors will retain the existing rate class definitions in 2006, as outlined in Appendix A, because any proposal to change customer groupings would require support from a cost allocation study.

Currently, distributors may have existing sub-classes or groups based upon particular circumstances, such as different arrangements or load thresholds, which may or may not have their own group revenue amounts. In this context, for example, the General Service Class is considered a rate class. On the other hand, general service customers <50 kW, scattered unmetered loads, and general service customers >50 kW, would be sub-classes.

If a distributor proposes to make any change to its customer classifications, sub-classes, or groups - that is, if the rate class, sub-class, or group definitions currently in use are not suitable for use in 2006, or if the definitions are to be applied differently in 2006, compared to the current practice - the distributor must complete and file Schedule 9-1 (**to be written**), together with a detailed explanation and justification for the proposed change.

A distributor may have a customer whose maximum billing demand is greater than 50 kW, but who is classified in the <50 kW sub-class, and is therefore billed on kWh. In

2006, the distributor will continue its existing practice with respect to the classification of this customer.

## **9.2 Determination of the Appropriate Share of the 2006 Revenue Requirement for Each Class, Sub-Class, or Group**

In the absence of a cost allocation study, the following methodology has been established to determine the appropriate proportion of the total distribution revenue to be recovered from each class, sub-class, or group.

The methodology uses two amounts: what the 2004 rates would have been if there were no recovery of transition costs to be included in previous rates, and the recovery of the first phase of the regulatory assets in 2004. These rates are provided on Sheet 2 of the 2004 Rate Adjustment Model (RAM).

The revenues calculated using these rates will be close in proportion to those of the initial class revenue requirements. For most distributors, however, the allocation of the regulatory assets recovery to the respective classes has been done on a different basis.

These rates are then multiplied by the 2004 class customer count, times the appropriate average class charge determinants. The charge determinants to be used will be the average of the three years, 2002, 2003, to 2004, kWh/customer and kW/customer data. The resulting dollar amounts for each class, sub-class, or group are then added together to obtain a total dollar amount. The allocation factors that will be used for the 2006 rates will be ratios of each class's, sub-class's, or group's dollar amount to the total.

This method may not produce class proportional allocations that are suitable, in a distributor's opinion, for the 2006 rate process. For example, there may be a fundamental shift in the revenue base, such as the gain or loss of a major industrial customer. As a result, a distributor may consider making adjustments to the allocations.

Each distributor must complete and file Schedule 9-2 (***to be written***) as part of its application, which is to include a detailed explanation and justification for any proposed changes to the default methodology. The calculations used in the determination of the proportional class, sub-class, or group allocation are outlined in Worksheet Cost Allocation of the Model, in Appendix D.

If a distributor proposes to make any change to the rates, charge determinants, or resulting allocation factors based upon the preceding methodology, it must complete and file Schedule 9-3 (***to be written***), together with a detailed explanation and justification for the proposed change.

These class, sub-class, or group proportions are then applied to the base revenue requirements, as determined in Chapter 8.

There are other costs, identified in Chapters 8 and 10, which require allocation among the classes, sub-classes, or groups. The allocation of these costs may be affected by decisions other than the 2006 EDR Process. They will be addressed separately on an individual basis, and will be consistent with Board decisions.

The resulting amount of money required from a given class, sub-class, or group used in the determination of the 2006 distribution rates is the sum of the class's, sub-class's, or group's proportional share of the base revenue requirement, plus its allocated share of the other costs.

The spreadsheet model in Appendix D outlines the approach to be used.

## Chapter 10

### Rates and Charges

#### 10.0 Introduction

For the most part, existing methodologies, practices, and procedures are to be maintained for 2006, pending the cost allocation studies that will be available during the 2007 rate process. Deviations from this general approach, if necessary, are identified in the following section.

The first step in rate design is to divide the service revenue requirement derived in Chapter 3, into two rate-related components: base revenue requirement, and “other revenue from Board-approved rates.” A third component is not rate-related, and it is not discussed further in this chapter.

The “other revenue from Board-approved rates component” is derived first, so that the base revenue requirement can be calculated as the service revenue requirement net of the two revenue offset components (see Chapter 8).

The applicant must report the following items of “other revenue from Board-approved rates” in Schedule 8.1, as a revenue offset:

- volume of each specific service, times the applicable charge (see Chapter 11)
- retailer charges:                      volume of each retailer service, times the applicable charge
- SSS fees:                                      number of standard supply service customers, times the applicable charge
- amount of late payment charges
- revenue from standby charges
- revenue from low-voltage wheeling to embedded distributors

Except for the first and last items, the amounts recorded in 2004 may be used, unless otherwise noted in the application. The amount recorded in 2004 Account 4235 is unlikely to be suitable for 2006 rate design because of the update in Chapter 11.

With respect to low-voltage wheeling, a host distributor may have no record in 2004 to use for 2006 rate design. The amount used in this section might be based, instead, upon a Tier 1 adjustment.

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

Revenue from connection charges based upon “time and materials” are to be included as specific service charge revenue, even though they are not Board-approved, in the usual sense.

The other Board-approved rates in the revenue offset are outlined in sections of this chapter.

### **10.1 Fixed/Variable Split**

- revenue received through the monthly service charge to the total class distribution revenue
- revenue received through the volumetric rate to the total class distribution revenue (the fixed/variable split) as determined by applying the distribution base rates to the 2004 test year statistics

For each class, sub-class, or group, the ratios of the above revenues will be maintained in the 2006 distribution rates process, except for new adders, such as recovery of future RSVA, future regulatory assets, and other revenue components outlined in Chapter 4.2.

The distribution base rates are the 2002 base rates shown in Sheet 2 of the 2004 RAM.

The resulting class-specific (or sub-class or group) fixed/variable split will be used to split any additional costs allocated to the rate class (or sub-class or group) from the 2006 rate process, between the fixed monthly service charge and the variable volumetric distribution rate.

The applicant must complete and file Schedule 10.1 (***to be written***). The calculations used in the determination of the fixed/variable split for each class, sub-class, or group are also outlined in Sheet Rate Design of the 2006 EDR Model, in Appendix D.

The recovery of new adders may be specified in Board decisions. Where not specified by the Board, the distributor will adopt the same splits as for the main class (sub-class, or group) revenue requirements.

If a distributor proposes to make any change to the effective fixed/variable split described above, it must complete and file Schedule 10-1, which includes a detailed explanation and justification for the variance from the proposed methodology.

## 10.2 Unmetered Scattered Loads

This group of accounts includes those locations that are not specifically metered, and may include such installations as bus shelters, telephone booths, CATV amplifiers, traffic signal lights, and billboard lighting.

There is considerable variability and inconsistency among distributors in the treatment of unmetered scattered loads for rate design and billing purposes, and the levels charged to similar unmetered scattered load customers.

On an interim basis for 2006, prior to the cost allocation study and rate re-design that will take place in 2007, unmetered scattered load customers will be treated as follows:

1.) A distributor that currently has unmetered scattered load charges in either of the following two manners will maintain the *status quo* in its 2006 rate treatment of unmetered scattered loads:

- The monthly service charge to unmetered scattered load customers having multiple unmetered connection points is on a per customer, and not a per connection point, basis, and the level of the charge is equal to, or less than, the General Service <50 kW monthly service charge per customer.

### OR

- The distributor has developed and implemented a unique level of monthly service charge(s) payable by unmetered scattered load customers.

2.) A distributor that currently bills its unmetered scattered load customers as small commercial or General Service <50 kW by applying the monthly service charge on a per connection point basis, shall set the level of the monthly service charge at 50% of the monthly service charge of the General Service <50 kW rate and continue to apply it on a per connection point basis.

3.) From a revenue perspective, a distributor shall be kept whole as a result of any rate changes to the monthly service charge for unmetered scattered loads. Any revenue shortfall that may result from this interim measure will be recovered by means of a re-allocation of the revenue shortfall over all classes (or sub-classes or groups), in proportion to the class's (or sub-class's or group's) distribution revenue, and recovered from all the distributor's customers through both the fixed and the variable components of their respective distribution rates. The re-allocation of the revenue shortfall as a result of applying this interim measure are incorporated into the worksheet Rates 1 of the 2006 EDR Model in Appendix D.

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.



- 4.) The methodology used by a distributor to estimate the load profiles and energy consumptions of these types of loads is not specifically incorporated into this interim solution. In the event, however, that a reasonable estimate of the energy use for a/several delivery point(s) is required, the specific customer will have reasonable advanced notice of the proposed method, and of the estimate of the cost to the customer to establish and monitor a reasonable estimate of the energy use for a delivery point or for several delivery points.

The applicant must complete and file Schedule 10-2 (**to be written**) as part of its application.

### **10.3 Time of Use Distribution Rates**

A distributor that currently has a legacy time of use rate classification may either retain that classification, or attempt to harmonize it with the equivalent non-time of use classification, at its discretion. Such harmonization would be subject to any constraints resulting from bill impact mitigation.

If the applicant proposes to modify its legacy time of use rates, it must complete and file Schedule 10-3 (**to be written**), with a detailed explanation and justification, and a sufficient impact analysis, for the proposed change.

### **10.4 Transformer Ownership Allowance**

The current levels of allowance for transformer ownership will be continued for the 2006 rates, and will be explicitly shown on the distributor's rate schedule.

### **10.5 Recovery of Regulatory Assets**

The appropriate sections of the 2006 Handbook and the 2006 EDR Model will reflect the Board's decision(s) regarding the recovery of regulatory assets both historical and on-going, including the accumulation of new balances past December 31, 2003.

### **10.6 Update of Loss Adjustment Factor Reflecting Distribution System Losses Including Unaccounted-for Energy**

A distributor's adjustment factor to reflect distribution system losses, including unaccounted-for energy, should reflect the current situation, to the extent practical.

The applicant must file Schedule 10-4 (***to be written***) to update its current loss adjustment factors, including class-specific factors, that were established as part of its original rate unbundling process. The 2006 loss factor adjustments shall be based on a three-year average (2002, 2003, and 2004).

If the applicant determines that specific information warrants a departure from that average (e.g. gain or loss of large customers), it must file Schedule 10-4 to identify the change from the proposed methodology, with a detailed explanation and justification for the variance.

## **10.7 Distributed Generation**

Distributed generation (DG) is defined as, a merchant generator located within a distributor and connected directly to the distribution system to provide electricity to the distributor. This does not include a transmission-connected DG.

**Alternative 1:**        *status quo: do not change the current process*

**Alternative 2:**        *The following methodology will be made available to, and will be used by, all distributors as an interim measure for the 2006 rates process. The issue will be examined more completely as part of the 2007 rate process.*

### Methodology

- 1.) *The distributor will continue to pay its transmission charges on a net basis in accordance with the Board's wholesale transmission rate schedule.*

*The distributor will continue to charge the current retail transmission service charges to its customers as if all the electricity requirements were being served from the transmission system.*

*With respect to generation developed after the current rates were set, since the rates have not been reduced to take into account that new generation, the distributor is effectively billing the load customers on a gross basis, with the differences being accumulated in the respective RSVA accounts.*

- 2.) *The distributor will provide a transmission credit to the DG reflecting the lower transmission charges being billed to the distributor achieved by locating the generation within the distributor.*

- 3.) *The transmission charge reductions will be shown as a credit to the DG. The credit will be funded by the transmission charge reductions accumulated in the RSVA accounts.*

**Alternative 2 (a):**

- 4.) *The level of the credit will be determined as a result of the DG's contribution that results in the actual reduction in the distributor's delivery point billing demands used for the calculation of the distributor's transmission charges, with the full amount being credited to the DG. A credit would not be payable to the DG if the DG output does not reduce network, line connection, or transformation charges paid by the distributor.*

**Alternative 2 (b):**

- 4.) *The level of the credit will be determined as a result of the DG's contribution that results in the actual reduction in the distributor's delivery point billing demands used for the calculation of the distributor's transmission charges, with 50% of the amount being credited to the DG. A credit would not be payable to the DG if the DG output does not reduce network, line connection, or transformation charges paid by the distributor.*
- 5.) *The credit will be available to any DG that fulfils the Distribution System Code requirements for a generator to connect to the distributor's distribution system, subject to the physical and practical limitations within a distributor's distribution system.*
- 6.) *End-use load customers that have load displacement generation will have the option of being billed retail transmission charges as if the generation was not on-site, and in return receive the credits outlined above for the distributed generation.*
- 7.) *The distributor will apply for a monthly administration charge to recover the incremental cost of monitoring, billing, and administration related to the DG credit. Such a charge will require a separate cost-justified submission as part of the distributor's Specific Service Charges (see Chapter 11).*

*Each distributor must file Schedule 10-5 **(to be written)** to identify its acceptance of the proposed methodology. If a distributor proposes an alternative to this methodology, it must complete and file the last part of Schedule 10-5 outlining the methodology it proposes, including a detailed explanation and justification for the variance from the proposed methodology.*

## **10.8 Standby Charges**

Ongoing distribution costs from a customer with load displacement facilities behind the meter must be recovered, in order to reflect the need for distribution system facilities as a backup, or in reserve, when the load displacement facilities are not operating.

All applicants will use the following methodology. Each distributor must file Schedule 10-6 (**to be written**) to identify its acceptance of the proposed methodology.

Subject to arrangements made between the customer and a distributor with respect to planned outages for maintenance, etc., for every month when the customer does not require the distributor to provide emergency supply (i.e. the load displacement facility has operated), the distributor would apply the regular distribution volumetric rate to an agreed-upon “contracted standby demand” (typically, the name-plate rating of the load displacement facility) in addition to the customer’s regular billing demand. The determination of the standby demand is outlined in Schedule 10-6.

To lessen the possibility of double recovery of distribution costs, when the distributor has to supply electricity as a result of the failure of the load displacement facility to operate, the standby charge would be dropped and the customer would be billed on the metered demand.

The distributor may apply for a monthly administration charge to cover the incremental cost of monitoring, billing, and administration related to providing this service. Such a charge will require a separate cost-justified submission as part of the distributor’s Specific Service Charges.

A distributor may wish to propose an alternative to the preceding methodology. For example, after consultation with its customer, it may consider a more detailed direct assignment of costs would be appropriate. If so, the applicant must complete and file the last part of Schedule 10-6 outlining the methodology it proposes, with a detailed explanation and justification for the variance from the proposed methodology.

## **10.9 Low Voltage Charges**

Low voltage charges include the following treatment of charges:

- from Hydro One Networks, for historical costs by embedded distributors
- for on-going costs from both Hydro One and other distributors
- by distributors providing low voltage and related services to other distributors

The recovery of low voltage charges from Hydro One Networks for historic costs (currently included in its variance accounts) by an embedded distributor will be allocated to the embedded distributor's customers on the same basis as other RSVA networks connection. This recognizes the external cost causality associated with low voltage delivery charges, and treats them in a fashion similar to other transmission connection charges. This also recognizes that the low voltage facility effectively moves capacity normally available at a transformer station, to the distributor's delivery point.

On-going low voltage charges to distributors by Hydro One and other distributors will be recovered on the same basis as transformation connection charges, and will be allocated to the customer classes on the same basis.

The cost recovery of the distribution lines component will be on a direct assignment basis. The applicant will complete and file Schedule 10-6 (***to be written, and to include the methodologies to be used***). As outlined in Schedule 10-6, there could also be a distribution station component. In this case, the cost recovery will be based upon a percentage of load rather than upon length of line.

#### **10.10 Demand Determinants**

The distributor will continue to establish the billing demands at the greater of 100% of the kW, or 90% of the kVa amounts. A distributor that has established its level of the volumetric demand rates based upon the application of 100% of kVa demand may continue on this basis.

## Chapter 11

### Specific Service Charges

#### 11.0 Introduction

A Specific Service Charge is an approved fixed rate charged to a customer for a specific activity or service, or as a penalty. Activities include services that are only available from, or under the control of, the distributor. There are also special or extra services that a distributor chooses to provide. Such services may be those that are of benefit to the distributor or to other customers, and that are provided at a customer's request or as the result of a customer's action or inaction.

This 2006 Handbook provides a set of well-defined Specific Service Charges that could be provided by a distributor, together with either a specific level of charge or a specific basis for the determination of the charge. All distributors should apply the basic set of services uniformly. There should be no difference in the application of these services among distributors.

Specific Service Charges are established for activities that are over and above the distributor's standard level of service. The Board has outlined what it considers to be a standard level of service for a distributor in the Distribution System Code. The costs of providing the standard level of service are recovered in the regular distribution rates.

Specific Service Charges are an integral part of a distributor's approved schedule of rates for the distribution of electricity. The revenue from these charges is taken into account in calculating a distributor's total revenue requirement. There should be no duplication in the recovery of costs between the Specific Service Charges and the regular distribution rates. Double recovery is to be avoided.

A distributor may determine that a particular Specific Service Charge is not necessary, as it considers the activity to be part of its standard level of service, and the costs are recovered in its regular distribution rates.

The application of a Specific Service Charge may be waived by a distributor provided that the waiver is fairly applied, the practice does not become discriminatory, and it does not provide special terms by way of bonus or otherwise, to the terms at which particular customers are supplied.

A distributor may apply for any unique Specific Service Charge or level of charge. Unique circumstances requiring unique charges or levels require adequate justification by the distributor as part of its application to the Board.

Specific Service Charges can be categorized into five types of charges:

- Customer Administration Charges
- Non-Payment of Account Charges
- Service Call Charges
- Temporary Electricity Service Charges
- Other Services and Charges

Further descriptions of each category are provided in subsequent sections.

For 2006, every applicant must complete and file Schedule 11-1 (**to be written**), outlining the Specific Service Charges it has submitted for approval as part of the rate application.

The applicant may choose one of the following four approaches to define the level of the charge to bill the customer:

- the standard amount, as specified in Schedule 11-1.
- the standard formula, as specified in Schedule 11-1, with adjustments

If the applicant elects to adjust the level determined by the standard formula, it must provide additional evidence of cost justification for the adjustments.

- the level determined on a basis other than the standard formula

The applicant must provide evidence to justify the use of a non-standard formula.

- A distributor may specify in its Conditions of Service that the specific service being provided will be charged on an actual cost, time and materials basis, or a pass-through of third party costs. On this basis, approval of the Board is not required, but the applicant must maintain records that demonstrate that the actual cost was charged to the customer.

Other activities undertaken by a distributor could be categorized as contractual arrangements, such as billing for water or sewage for a municipality, or the provision of meter translation/verification services for other distributors. The specifics of such arrangements, including the level of the charge, need not be subject to approval by the

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

Board, provided that the applicant submits a statement that identifies all such activities and the revenue received from them that is an offset to the distribution expenses, and states that there is no cross-subsidy of costs from the ratepayers. The distributor must maintain records, however, that demonstrate that the actual cost was charged to the customer.

### **11.1 Methodology**

The applicant must file Schedule 11-1 to provide a list of the services within each of the identified Charge Codes. Applicants can use Schedule 11-1 to calculate a standard set of specific service charges.

Elements of the calculation for each charge include the following:

- direct labour (internal and/or external)
- labour rate (internal and/or external)
- burden rate
- incidental (e.g. postage for mail)
- vehicle time and rate (if applicable)

The 2006 EDR Model uses a standard set of direct costs. The details of each element are found in Schedule 11-1. The specific charge is the sum of these elements.

### **11.2 Customer Administration**

This category's activities or services include those customer requests which are not common to the day-to-day practices as outlined in the distributor's Conditions of Service. Contributing factors used to determine the rate are the length of clerical time and effort required to process the customer's request, and the requirement of a field visit or service call.

There are two standard levels of Customer Administration Charge. One is based upon minor clerical effort (up to 20 minutes in time) with no field visit. The other is based upon more clerical effort (up to 30 minutes in time) and possible a field visit.

Services falling under the first category include the preparation of an arrears certificate, a statement of account/bill copy, or a duplicate invoice for a previous billing.



Services falling under the second category include account set-up, meter dispute test, and service connection for an installation not covered in the distributor's standard level of service and special meter reads.

### **11.3 Non-Payment of Account**

A distributor's rates include the costs involved in the routine collection of accounts. The rates do not include the activities associated with the non-payment of overdue accounts, as the costs should not be recovered from customers who pay promptly.

The charges that apply to non-payment of account include the following: late payment charge, collection of account service charge, and reconnection of electricity service charge. Any actual pass-through costs, such as bank charges or third party charges, may be added to these charges.

#### **11.3.1 Late Payment Charge**

When the total amount of a customer's bill has not been paid within the time outlined by the distributor (which shall be a minimum of sixteen calendar days from the date of mailing or hand delivery of the bill), a late payment charge may be applied to the outstanding balance.

A monthly interest rate of 1.5% (19.56% *per annum*) has been established as the level of this charge for all distributors.

A distributor may apply to the Board for a different rate. The applicant must justify the proposed rate if it is higher than the established one, above.

The late payment charge rate and the policy of when it is charged must be disclosed and made available to the customer.

#### **11.3.2 Collection of Account Charge**

The collection of account charge is intended to cover the field costs, or part of the costs, of additional collection activities that are beyond the routine of a distributor, as a result of an individual customer's non-payment of its account.

The Distribution System Code defines a disconnect/collect trip as, a visit to a customer's premises by an employee or agent of the distributor to demand payment of any outstanding amount, or to shut off or limit distribution of electricity to the customer failing payment.

Using the appropriate Charge Code in Schedule 11-1, standard charges can be calculated.

### **11.3.3 Reconnection of Electricity Service Charge**

Pursuant to Section 31 of *The Electricity Act*, and within good management practice, a distributor may consider disconnection of electricity service for non-payment of account. Within its disconnection policy, a distributor may establish a reconnection of electricity service charge. This charge would recover the costs of the physical process of re-establishing power to the customer. The charge would be calculated using the appropriate Charge Code in Schedule 11-1.

## **11.4 Service Calls**

These are special or extra services to a distributor's standard level of service, and are provided upon a customer's request. The costs of these services can be recovered by billing the actual cost to the customer, or through a Specific Service Charge. When the customer is billed the actual cost of the work, Board approval is not required. If for practical purposes, however, a distributor wishes to use a standard specific charge for its service calls, Board approval is required for the charge. Depending upon the amount of work involved (e.g. amount of field time), the appropriate Charge Code in Schedule 11-1 should be used.

## **11.5 Temporary Electricity Service Charge**

When a customer or its agent requests a temporary service installation, it should pay for the cost of erecting and removing any distributor-owned equipment. A charge may also be made for any transformation equipment supplied by the distributor specifically for this service.

The costs for these services can be recovered by billing the actual cost to the customer, or through a Specific Service Charge. When the customer is billed the actual cost of the work, Board approval is not required. If for practical purposes, however, a distributor wishes to establish a specific charge for the provision of a temporary service, Board approval is required for the charge, which is normally inclusive of some material.

Since at least a component, if not all, of this service could be provided by others, the level of the charge should not be set so as to preclude the ability of another party to provide the service.

The calculation of the charge can be completed using the appropriate Charge Code in Schedule 11-1.

## **11.6 Other Services and Charges**

There may be special and/or extra services that a distributor chooses to provide for which it recovers the costs directly from those customers requiring the service, either through an approved service charge, or at actual cost. The types of charges may include activities or services outlined in its Conditions of Service that require Board approval, and are not included in other sections (e.g. service layout, pole relocation, monthly administration charges for work associated with distribution generation and standby activities, etc.).

The other services and charges category also includes services that may be available from providers other than the distributor. For example, a service call for customer-owned equipment for which service can be obtained from private service companies.

## Chapter 12

### Other Regulated Charges

#### 12.0 Introduction

This chapter provides guidance to distributors with respect to the charges related to the administration of the Standard Supply Service (SSS) (to be renamed the Regulated Price Plan (RPP)), Retail Service Charges, and Non-competitive Electricity Charges.

These charges are exclusive of the distribution monthly service charges, volumetric rates, and specific service charges covered in previous chapters.

For 2006, the levels of these chapters will be maintained at their existing levels.

#### 12.1 SSS (to be re-named RPP) Administration Charge

A standard charge of \$0.25 per month, per customer.

#### 12.2 Retail Service Charges

Retail services refer to services provided by a distributor to retailers or customers related to the supply of competitive electricity.

##### 12.2.1 Establishing Service Agreements

Charges to a retailer:

- standard charge (one-time charge) of \$100 per agreement, per retailer (intended to recover the costs of entering into the service agreement required by the RSC)
- monthly fixed charge of \$20 per month, per retailer (intended to recover the cost of contract administration and monitoring prudential requirements)
- monthly variable charge of \$0.50 per month, per customer (intended to recover costs related to general accounting, administration services, and other communication and customer care services necessary to maintain the contract)

## **12.2.2 Distributor-Consolidated Billing**

A standard distributor-consolidated billing charge of \$0.30 per month, per customer, will be collected from the retailer (intended to recover the incremental costs incurred by a distributor in providing a distributor-consolidated, bill-ready service).

The charge for rate-ready billing will be determined based upon the incremental cost to the distributor to provide the service. A distributor must apply to the Board to establish the charge. If the Board has approved such a charge for a distributor, it is to be maintained at its current amount for 2006.

## **12.2.3 Retailer-Consolidated Billing**

Under this arrangement, a distributor does not directly bill a customer. An avoided cost credit of \$0.30 per month, per customer will be paid to a retailer that chooses retailer-consolidated billing.

## **12.2.4 Service Transaction Requests (STR)**

An STR is specific to an individual customer. Each fee will be charged on a per customer basis. These fees are intended to recover the incremental cost of labour, internal information system maintenance costs, and delivery costs.

- request fee of \$0.25 per request (intended to recover costs incurred by a distributor for the initial screening process of a STR) regardless of whether or not the STR can be processed

request fee is applied to the requesting party

- processing fee of \$0.50 per request (intended to recover the costs incurred to process the transaction based upon rules and procedures set out under Chapter 10 of the RSC) applied to the requesting party if the request is processed

processing fee is applicable to the following services:

- a change in electricity supply for a customer from SSS to a retailer
- a change in electricity supply for a customer from one retailer to another
- a change in electricity supply for a customer from a retailer to SSS
- a change in a customer's metering or billing options for customers currently served by a retailer

- a change in customer location

### Fee for specific STRs

A retailer or customer may request customer information as outlined in Section 10.6.3 and in Chapter 11 of the RSC. A request to deliver data directly to retailers and customers, if not delivered electronically through the Electronic Business Transaction (EBT) system, will be honoured twice a year at no direct charge to retailer or customer.

Where requests exceed two per year, an information delivery charge of \$2 per request, plus any incremental delivery costs, may be charged where a request is considered to be data delivered to a single address.

### Default

Under Section 8.4 of the RSC, in the event of settlement payment default by a retailer, if the account remains unpaid after 10 business days from the date the settlement payment was due, and the parties have not agreed upon a remedy, the distributor may notify the retailer's customers that they will become SSS customers.

For the purposes of the 2006 Handbook, a distributor may treat this transfer as an STR requested by the retailer, and may recover the request and processing fee from the retailer.

### Other associated costs

If a distributor provides an associated service (e.g. special meter reading) to facilitate the process of an STR, it may recover the applicable associated costs at the level specified in its rate schedule.

If the Board has approved such a charge for a distributor, it is to be maintained for 2006. If no rate is in place, the distributor may apply to the Board for a specific rate.

## **12.2.5 Monitoring and Cost Tracking**

Distributors should establish or maintain the appropriate Retail Services Costs Variance Accounts (RCVA) to record the difference between charges rendered to customers and retailers, and the direct incremental costs for the provision of these services.

Details of the RCVA are set out in Account 490 of the Board's Accounting Procedures Handbook.

### **12.3 Non-Competitive Electricity Charges**

This section provides a listing of the standard charges for non-competitive services. In all cases, the current Board-approved rates and charges are to be maintained for 2006.

#### **12.3.1 Wholesale Market Service Rate**

The rate of \$0.0052/kWh applies to those customers of a distributor who are not wholesale market participants.

An embedded distributor who is not a wholesale market participant shall be treated as a customer to the host distributor and will be charged the same rate.

The Wholesale Market Service Rate shall be applied to the customer's metered consumption, adjusted by the distributor's total loss factor.

#### **12.3.2 Retail Transmission Service Rates**

There are two separate rates: the retail transmission network service rate, and the retail transmission connection service rate.

The existing rates will be maintained for 2006, and will apply to customers in each existing distribution customer class.

#### **12.3.3. Distribution Wheeling Service**

Some distributors supply power to embedded distributors through distribution facilities, and through other facilities. As a result, the host distributors must apply to the Board for a rate to recover the costs associated with providing this service to the embedded distributors.

Similarly, embedded distributors may apply for a rate to recover these charges from their customers.

If a distributor currently has an approved rate, it is to be maintained for 2006.

#### **12.3.3 Charges/Taxes Levied by the Government of Ontario**

While these charges/taxes are part of a customer's bill, the levels of these charges are not approved by the Board, and they will therefore not be part of the distributor's rate schedule or rate order.

Rural and Remote Rate Protection (RRRP) of \$0.001/kWh.

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

Debt Retirement Charge of \$0.007/kWh (or less, depending upon the percentage of a distributor's load supplied by the former Ontario Hydro).



## Chapter 13

### Mitigation

#### 13.0 Introduction

*This chapter remains tentative and incomplete.*

#### 13.1 Impact Analyses

The establishment of electricity distribution rates based upon an updated revenue requirement (as a result of revisions to rate base and return criteria), together with modifications to cost allocations and other rate design issues, will result in bill impacts to customers within a class, sub-class, or group.

Impact analyses must be completed by the distributor and filed as part of its application.

Identification of these bill impacts will be outlined Schedule 13-1 (*to be written*) and will be an integral component of the 2006 EDR Model.

In conducting an impact analysis for each class of customers, both of the following comparisons should be used.

- The comparison between bills based on the proposed and the existing rates, based upon a customer's "total" bill (including a commodity component and other rates), in order to get an "order of magnitude."

It is understood that the commodity price and other rates are not known at this time. The bill comparison, therefore, should assume a constant commodity price and other rates, despite potential changes as a result of the Regulated Price Plan, other rate changes, and Smart Meter fees, as applicable.

- The comparison between bills based upon the proposed and the existing rates, based upon the "distribution" component of a customer's bill (i.e. excluding the commodity component and other rates).

This comparison removes any uncertainty about the levels of the "non-distribution" rates, and only focuses on those aspects of a customer's bill that are directly approved by the Board.

## **13.2 Mitigation**

The decision to proceed with any mitigation measures, and the methods to be used, are the distributor's prerogative. If a distributor decides that it should proceed with any mitigation activities, it must complete and file Schedule 13-2 (***to be written***), which will include the details and anticipated results (including comparisons between the proposed and the "un-mitigated" rates).

Such mitigation will be an integral component of the 2006 EDR Model, and will be filed as evidence in support of the distributor's electricity distribution rate application.

Mitigation may be considered necessary with respect to intra-class (sub-class, or group), inter-class (sub-class, or group), rate harmonization, or total distributor impacts. The methods that could be used by a distributor will vary in each of these situations.

For example, one method that a distributor might use to mitigate the intra-class bill impact is by adjusting the fixed/variable split with each class (sub-class, or group), while maintaining revenue neutrality within the class (sub-class, or group).

The following is a guide to determining when a distributor might consider the need for measures to mitigate the monthly bill impacts as a result of the 2006 rate process. Impact mitigation might be required where the total impact is simultaneously greater than both \$X and Y%. That is, mitigation may not be required where only one component is exceeded.

For those distributors who had a negative return for the year 1999, and propose to apply for a Tier 2 adjustment, the decision to apply for mitigation, and the basis under which mitigation measures are to be used, may be different. The justification for a Tier 2 adjustment will include the impacts of providing for the adjustments, and the distributor will have to incorporate them into its proposal concerning the application of any proposed mitigation measures.

## **13.3 Rate Harmonization (Amalgamated or Acquired Service Areas)**

Distributors who have a merged, acquired, or amalgamated service area, and who have not yet fully harmonized the rates between or among the affected distribution utilities or service areas, may file a rate harmonization plan.

If the distributor in this situation wishes to apply for harmonization of its rates, it must complete and file Schedule 13-3 (***to be written***), which will include a detailed explanation, justification, implementation plan, and a sufficient impact analysis.

## Chapter 14

### Comparators and Cohorts

#### 14.1 Methodology

In order to facilitate review and assessment of the 2006 rate applications, Board staff will use comparators and cohorts to screen the applications.

The methodology to determine the comparators is as follows:

*To be determined.*

The methodology to determine the cohorts is as follows:

*To be determined.*

#### 14.2 Filing Requirements

The comparators and cohorts will be determined on the basis of data filed by distributors.

Applicants must file, no later than *month, day, 2005*, the following information:

*To be determined.*

# Chapter 15

## Service Quality Regulation

### 15.0 Introduction

This chapter describes the definitions of service quality indicators, the reporting requirements, and the minimum standards set for the service quality indicators. Utilities will be expected to file their service quality Indicators as part of their rate application in 2006.

The service quality indicators, their associated monitoring and reporting requirements, and the minimum standard guidelines (where applicable) are described below. These standards represent the minimum acceptable performance standards. An electricity distribution utility should continue to establish its operating performance at levels better than the minimum standards, taking into consideration the needs and expectations of their customers.

<b>Table 15.1 Service Quality Indicators</b>	
<b>Customer Service</b>	<b>Service Reliability</b>
Connection of new services Underground cable locates Appointments Telephone accessibility Written response to enquiries Emergency response	System average interruption duration index  System average interruption frequency index  Customer average interruption duration index

### 15.1 Customer Service Performance Indicators

A customer service indicator measures direct contact with the customer. In setting the customer service standards, minimum standard guidelines are provided that are intended to maintain customer service quality, while providing the utilities with flexibility to set service levels to the demands of their customers above the minimum guidelines. The electricity distribution utilities are expected to achieve the minimum standards for a specified percentage of the time.

#### 15.1.1 Connection of New Services

The connection of new services indicator measures the percentage of requests that are met within the required minimum performance standard.

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

As a minimum performance standard for the connection of new universal services, new low voltage (<750 volts) services must be connected within 5 working days from the day on which all conditions of service are satisfied, including electrical safety inspection, at least 90% of the time. New high voltage (>750 volts) service must be connected within 10 working days from the day on which all conditions of service are satisfied, including electrical safety inspection, at least 90% of the time.

The conditions of service that may need to be satisfied include the following:

- payment of connection fees
- signing of service contracts,
- completion of distribution system extensions
- provision of adequate lead times for delivery of equipment
- receipt of an electrical safety inspection certificate

The utility must monitor its performance monthly and report the information annually to the Board. The monthly information is to be reported as follows:

(1) number of new low voltage services connected

(2) number of new low voltage service connected within 5 working days

(3) percentage of requests for new low voltage service met within 5 working days  
[[ $(2 \times 100) / (1)$ ]]

(4) number of new high voltage service connected

(5) number of new high voltage service connected within 10 working days

(6) percentage of requests for new high voltage service met within 10 working days  
[[ $(5 \times 100) / (4)$ ]]

### **15.1.2 Underground Cable Locates**

The underground cable locates indicator measures the percentage of requests for cable locates that are completed within the minimum performance standard.

As a minimum standard, underground cable locates must be completed within 5 working days of a customer's request, at least 90% of the time. For customers requesting a specific date, the locate must be completed within 5 working days of the requested date.

The cable locates included in this standard do not include emergency locates.

The utility must monitor its performance monthly and report the information annually.

The monthly information is to be reported as follows:

- (1) number of cable locates requested
- (2) number of cable locates performed within 5 working days
- (3) percentage of requests met within 5 working days  $(((2*100)/(1))$

### **15.1.3 Telephone Accessibility**

The telephone accessibility indicator measures the percentage of incoming calls to the general enquiry telephone number answered within the minimum of the performance standard.

As a minimum standard, incoming calls to the general enquiry telephone number must be answered in person by an operator within 30 seconds, at least 65% of the time. The provision of a voice mailbox or answering machine does not constitute compliance with this measure.

The utility must monitor its performance monthly and report the information annually.

The monthly information is to be reported as follows:

- (1) number of general enquiry telephone calls answered
- (2) number of general enquiry telephone calls answered within 30 seconds
- (3) percentage of general enquiry telephone calls answered within 30 seconds  $(((2*100)/(1))$

### **15.1.4 Appointments Met**

The appointments indicator measures the percentage of appointments at a customer's premises or work site that are met at the appointed time within the minimum performance standard.

As a minimum standard, when it is necessary to meet a customer at the customer's premises or work site to conduct utility business, customers must be offered a choice of morning or afternoon appointments. The appointments must be met at the appointed time, at least 90% of the time.

Outside of the minimum standard established for this index, if the appointed time cannot be met, the utility must notify the customer.

The utility must monitor its performance monthly and report the information annually.

The monthly information is to be reported as follows:

- (1) number of appointments at a customer's premises or work site made
- (2) number of appointments at a customer's premises or work site kept at the appointed time
- (3) percentage of appointments at a customer's premises or work site made within minimum standard  $[(2*100)/(1)]$

#### **15.1.5 Written Responses to Enquiries**

The written response to enquiries indicator measures the percentage of responses to enquiries that require written responses that are made within the minimum performance standard.

The minimum standard for responding to requests by a customer or an agent of the customer for written information relating to the customer's account, will be within 10 working days following receipt of the request. The written response time must be met at least 80% of the time.

The utility must monitor its performance monthly and report the information annually.

The monthly information is to be reported as follows:

- (1) number of requests for written responses
- (2) number of requests for written responses provided within 10 working days
- (3) percentage of requests for written responses met within minimum standard  $[(2)*100/(1)]$

### **15.1.6 Emergency Response**

The emergency response indicator measures the percentage of emergency responses that are made within the minimum performance standard.

At a minimum, emergency trouble calls (e.g. fire, ambulance, police) will be responded to within 120 minutes in rural areas, and within 60 minutes in urban areas. The definition of rural and urban should follow the municipality's definition. The arrival of a qualified service person on site will constitute the response. The minimum standards must each be met at least 80% of the time.

The utility must monitor its performance monthly and report the information annually.

The monthly information is to be reported as follows:

- (1) number of emergency calls for rural customers
- (2) number of emergency calls for rural customers at which qualified staff were on site within 120 minutes
- (3) percentage of emergency calls for rural customers met within 120 minutes  
[[ $(2 \times 100) / (1)$ ]]
- (4) number of emergency calls for urban customers
- (5) number of emergency calls for urban customers at which qualified staff were on site within 60 minutes
- (6) percentage of emergency calls for urban customers met within 60 minutes  
[[ $(5 \times 100) / (4)$ ]]

### **15.1.7 Service Reliability Indices**

Service reliability indices measure system outage statistics. The monitoring and reporting of service reliability indices are intended to encourage utilities to maintain or exceed their existing service reliability performance.

### **15.1.8 System Average Interruption Index (SAIDI)**

The SAIDI is an indicator of system reliability that expresses the length of outage customers experience in the year on average. All planned and unplanned interruptions of one minute or more should be used to calculate this index. It is defined as the total hours of power interruptions normalized per customer served, and is expressed as follows:

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.



$$\text{SAIDI} = \frac{\text{Total Customer Hours of Interruptions}}{\text{Total Number of Customers Served}}$$

All utilities are required to monitor this index monthly and to report to the Board on an annual basis. Utilities that have not monitored this index in the past are required to start monitoring and reporting on this index when they start their first PBR plan.

Utilities that have at least 3 years of data on this index should, at minimum, remain within the range of their historic performance.

The monthly information is to be reported as follows:

- (1) total customer-hours of interruptions
- (2) total number of customers served
- (3) SAIDI [(1)/(2)]

#### **15.1.9 System Frequency Interruption Index (SAIFI)**

The SAIFI is an indicator of the average number of interruptions each customer experiences. All planned and unplanned interruptions of one minute or more should be used to calculate this index. It is defined as, the number of interruptions normalized per customer served, and it is expressed as follows:

$$\text{SAIFI} = \frac{\text{Total Customer Interruptions}}{\text{Total Number of Customers Served}}$$

All utilities are required to monitor this index monthly and to report to the Board on an annual basis. Utilities that have not monitored this index in the past are required to start monitoring and reporting on this index.

Utilities that have at least 3 years of data on this index should, at minimum, remain within the range of their historic performance.

The monthly information is to be reported as follows:

- (1) total number of customer interruptions
- (2) total number of customers served
- (3) SAIFI [(1)/(2)]

### 15.1.10 Customer Average Interruption Index (CAIDI)

The CAIDI is an indication of the speed at which power is restored. All planned and unplanned interruptions of one minute or more should be used to calculate this index. It is defined as, the average duration of interruptions in the year, and it is expressed as follows:

$$\text{CAIDI} = \frac{\text{SAIDI}}{\text{SAIFI}} = \frac{\text{Total Customer Hours of Interruption}}{\text{Total Number of Customer Interruptions}}$$

All utilities are required to monitor this index monthly and to report to the Board on an annual basis. Utilities that have not monitored this index in the past are required to start monitoring and reporting on this index.

Utilities that have at least 3 years of data on this index should, at minimum, remain within the range of their historic performance.

The monthly information is to be reported as follows:

- (1) total customer hours of interruptions (SAIDI)
- (2) total number of customer interruptions (SAIFI)
- (3) CAIDI [(1)/(2)]

### 15.2 Cause of Service Interruption

Monitoring the cause of outages, in addition to monitoring the system reliability indices, provides valuable information as to the remedial work required. The electricity distribution utilities should therefore maintain a record of the causes of the outages, at a minimum, in accordance with the list presented in Table 15.2.

While annual reporting of this information to the Board is not mandatory, the Board will expect the utility to produce this information, should a review of the utility's service reliability be necessary.

The following cause codes have been updated to correspond with the Canadian Electrical Association's codes.

**Table 15.2  
Cause of Service Interruption**

<b>Code</b>	<b>Cause</b>
<b>0</b>	<b>Unknown/Other</b> customer interruptions with no apparent cause that contributed to the outage
<b>1</b>	<b>Scheduled Outage</b> customer interruptions due to the disconnection at a selected time for the purpose of construction or preventive maintenance
<b>2</b>	<b>Loss of Supply</b> customer interruptions due to problems in the bulk electricity supply system
<b>3</b>	<b>Tree Contacts</b> customer interruptions caused by faults resulting from tree contact with energized circuits
<b>4</b>	<b>Lightning</b> customer interruptions due to lightning striking the distribution system, resulting in an insulation breakdown and/or flash-overs
<b>5</b>	<b>Defective Equipment</b> customer interruptions resulting from equipment failures due to deterioration from age, incorrect maintenance, or imminent failures detected by maintenance
<b>6</b>	<b>Adverse Weather</b> customer interruptions resulting from rain, ice storms, snow, winds, extreme temperatures, freezing rain, frost, or other extreme weather conditions (exclusive of Code 3 and Code 4 events)
<b>7</b>	<b>Adverse Environment</b> customer interruptions due to equipment being subject to abnormal environments, such as salt spray, industrial contamination, humidity, corrosion, vibration, fire, or flowing (previously Code 9)
<b>8</b>	<b>Human Element</b> customer interruptions due to the interface of utility staff with the system (previously Code 7)
<b>9</b>	<b>Foreign Interference</b> customer interruptions beyond the control of the utility, such as animals, vehicles, dig-ins, vandalism, sabotage, and foreign objects (previously Code 8)

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

### **15.3 Remedial Activity**

In the absence of consistent historical service quality data, it was not possible to identify service degradation during the first generation PBR plan.

Upon completion of the Service Quality Regulation (SQR) review (RP-2003-0190) that has been initiated by the Board, the Board will determine whether or not there is sufficient data to set thresholds to determine, on an on-going basis, service degradation.

When established, the Board will issue these thresholds. Any utility whose performance falls below these thresholds will be required to file a remedial action plan.

The SQR review will also consider the adequacy of the data for setting industry service quality performance standards, and whether or not incentive mechanisms with economic consequences, as they relate to distribution service quality and reliability, are either warranted or appropriate.

## Appendix B: Rate Base Accounts

*This appendix may be unnecessary, depending upon the level of detail in the 2006 EDR Model, in Appendix D.*

### Definition of Distribution Activities

The distribution activities identified below, along with the associated assets, will be considered to be distribution activities and assets for the purposes of the rate base calculation.

**Distribution activities are those that enable the conveyance of electricity for distribution purposes.**

**Assets associated with activities that enable such conveyance will be considered to be distribution assets.**

The following activities are generally considered to be distribution activities:

- operation and management of the distribution system
- meter reading services, including verification, testing, approval, and installation and removal services
- billing and collection services
- line clearing services
- repair and maintenance for distribution lines and facilities
- planning, design, and construction of distribution lines and facilities, including system planning and load forecasting services
- general administrative support services, including corporate services such as management, payroll, regulatory compliance service, etc.
- telecommunications services for electricity distribution (e.g. SCADA)
- energy efficiency services that are approved by the Board, including Conservation and Demand Management programmes
- customer care services, including call centre services

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

- energy education services
- services required under other Board codes or guidelines
- other service(s) that satisfy the above definition

The following activities are not considered to be distribution activities. Assets associated with such activities will be considered to be non-utility assets.

- street lighting services
- renting or selling of hot water heaters
- renting of sentinel lights
- water and sewer services
- electricity generation
- electricity transmission
- other services that do not satisfy the above definition

To determine its regulated rate base, the applicant should have developed an allocation policy separately to account for costs related to distribution activities and assets from those that are non-utility-related. This will help to ensure that there is no cross-subsidization between the regulated and the non-regulated lines of business within the utility.

The method of separating the costs of activities and assets should be calculated in accordance with a reasonable method of determining a fair and equitable separation that would best reflect the “used and useful” principle and the Separation of Costs Method, below. The allocation method should be documented, and the documentation should be available for Board review.

#### “Used and Useful” Principle

The utility should follow the “used and useful” principle in developing its policies and procedures for allocating costs. Under this principle, the portion of joint activities or assets that are used and useful in the distribution of electricity should be allocated to distribution activities and assets.

## Separation of Costs Method

The amounts removed from the integrated rate base, actual or notional, should be based upon net book value.

## Definition of Rate Base

Rate base is defined as, the net fixed assets...

**Alternative 1:**       ...at year-end

**Alternative 2:**       ...an average of the balances at the beginning of 2004 and the end of 2004

...plus a working capital allowance. The working capital allowance to be included in the rate base is 15% of the sum of the cost of power and controllable expenses. Controllable expenses are defined as, the sum of operations and maintenance, billing and collection, and administration expenses.

The following tables are to be used to calculate the rate base for the regulated distribution “wires only” activities. Consequently, the following two tables must be completed and submitted as part of the rate application filings.

### Table B.1:   Listing of Distribution “Wires-Only” Asset Accounts

This table lists the distribution “wires-only” asset accounts to be included in the rate base calculation.

### Table B.2:   Listing of Distribution “Wires-Only” Accounts Related to the Working Capital Calculation

This table lists the distribution “wires-only” accounts, related to the working capital calculation, to be included in the rate base in accordance with the guidelines provided earlier in this appendix.

It is the responsibility of the utility to ensure the completeness and accuracy of the information submitted to the Board.

### **Financial Parameters Working Group Suggested Modification**

*The Financial Parameters sub-group has proposed that the cost of power account include all series 4700 accounts, resulting in the addition of, specifically, 4708, 4712, 4716, and 4720.*

*These accounts have been incorporated into the following tables. They were added to the APH in the December 2001 update, which would have post-dated the previous edition of the Rate Handbook.*

*Please comment on any concerns with this proposed change.*

### **Calculation of Net Fixed Assets, Distribution “Wires-Only” Assets**

The total of the...

**Alternative 1:**      *year-end*

**Alternative 2:**      *average of the balances at the beginning of 2004 and the end of 2004*

...amounts in the accounts below (as applicable) will be used to calculate the net fixed assets for subsequent filings.

The accounts contain assets that are considered to be essential to enabling the conveyance of electricity. For the purpose of this calculation, any asset that is used for both distribution and for non-utility purposes must be prorated between the uses, and only the applicable portion related to distribution should be included here. The method of allocation should be reasonable and documented. The documentation should be available for Board review.



**Table B.1  
Listing of Distribution “Wires-Only” Asset Accounts**

Account Number	Detailed Asset Accounts (other than Construction Work in Progress)	Year-End Amount
<b>A. Intangible Plant</b>		
1608	Franchises and consents	
<b>D. Distribution Plant</b>		
1805	Land	
1806	Land rights	
1808	Buildings and fixtures	
1810	Leasehold improvements	
1820	Distribution station equipment – normally primary below 50 kV	
1825	Storage battery equipment	
1830	Poles, towers, and fixtures	
1835	Overhead conductors and devices	
1840	<b>Underground conduit</b>	
1845	Underground conductors and devices	
1850	Line transformers	
1855	Services	
1860	Meters	
<b>E. General Plant</b>		
1905	Land	
1906	Land rights	
1908	Buildings and fixtures	
1910	Leasehold improvements	
1915	Office furniture	
1920	Computer equipment: hardware	
1925	Computer software	

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board’s official position or opinion.

**Table B.1**  
**Listing of Distribution “Wires-Only” Asset Accounts**

Account Number	Detailed Asset Accounts (other than Construction Work in Progress)	Year-End Amount
1930	Transportation equipment	
1935	Stores equipment	
1940	Tools, shop, and garage equipment	
1945	Measurement and testing equipment	
1950	Power-operated equipment	
1955	Communication equipment	
1960	Miscellaneous equipment	
1970	Load management controls: customer premises	
1975	Load management controls: utility premises	
1980	System supervisory equipment	
1990	Other tangible property	
1995	Contributions and grants: credit	
<b>Other Capital Assets</b>		
2005	Property under capital leases	
2010	Electric plant purchased or sold	
2050	Completed construction not classified: electric	
205X	<b>Other amounts not listed above – please provide details</b>	
<b>Total (A) (Total of Accounts 1601 to 205X above)</b>		

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board’s official position or opinion.

**Table B.1  
Listing of Distribution “Wires-Only” Asset Accounts**

<b>Account Number</b>	<b>Detailed Asset Accounts (other than Construction Work in Progress)</b>	<b>Year-End Amount</b>
<b>Accumulated Amortization</b>		
2105	Accumulated Amortization of Electric Utility Plant – Property, Plant, and Equipment (distribution-related expenses only)	
2120	Accumulated Amortization of Electric Utility Plant – Intangibles Equipment (distribution-related expenses only)	
212X	<b>Other amounts not listed above – please provide details</b>	
<b>Total (B) (Total of Accounts 2105 to 212X above)</b>		
<b>Total net fixed assets (Total A – Total B)</b>		
<b>Working Capital Allowance (From Table B.4)</b>		
<b>Total Rate Base</b>		

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board’s official position or opinion.

The following table, provided for the benefit of the applicant, lists assets that are generally **not** considered necessary for the conveyance of electricity for rate-making purposes, and consequently need not be considered to be distribution-related assets.

Any asset listed below that is used for both distribution and non-utility purposes must be prorated between the uses, and the portion related to distribution should be included in Table B.1 under “Other amounts not listed above.” The method of allocation should be reasonable and documented.

<b>Non-Utility Assets / Assets Not Part of Rate Base Calculation</b>	
<b>Account</b>	<b>Account Name</b>
1606	Organization
1610	Miscellaneous intangible plant
1615	Land
1616	Land rights
1620	Buildings and fixtures
1630	Leasehold improvements
1635	Boiler plant equipment
1640	Engines and engine-driven generators
1645	Turbo-generator units
1650	Reservoirs, dams, and waterways
1655	Water wheels, turbines, and generators
1660	Roads, railroads, and bridges
1665	Fuel holders, producers, and accessories
1670	Prime movers
1675	Generators
1680	Accessory electric equipment
1685	Miscellaneous power plant equipment
1705	Land
1706	Land rights
1708	Buildings and fixtures

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

<b>Non-Utility Assets / Assets Not Part of Rate Base Calculation</b>	
<b>Account</b>	<b>Account Name</b>
1710	Leasehold improvements
1715	Station equipment
1720	Towers and fixtures
1725	Poles and fixtures
1730	Overhead conductors and devices
1735	Underground conduit
1740	Underground conductors and devices
1745	Roads and trails
1815	Transformer station equipment – normally primary above 50kV
1865	Other installations on customer premises
1870	Leased property on customer premises
1875	Street lighting and signal systems
1965	Water heater rental units
1985	Sentinel lighting rental units
2020	Experimental electric plant unclassified
2030	Electric plant and equipment leased to others
2040	Electric plant held for future use
2055	Construction work in progress: electric
2060	Electric plant acquisition adjustment
2065	Other electric plant adjustment
2070	Other utility plant
2075	Non-utility property owned or under capital leases
2105	Accumulated Amortization of Electric Utility Plant – Property, Plant, and Equipment (non-utility-related assets only)
2120	Accumulated Amortization of Electric Utility Plant – Intangibles Equipment (non-utility-related assets only)
2140	Accumulated Amortization of Electric Plant Acquisition Adjustment
2160	Accumulated Amortization of Other Utility Plant

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

<b>Non-Utility Assets / Assets Not Part of Rate Base Calculation</b>	
<b>Account</b>	<b>Account Name</b>
2180	Accumulated Amortization of Non-Utility Property

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

## Working Capital Allowance Calculation, Distribution “Wires-Only” Accounts

The total amounts in the following accounts (as applicable) will be used to calculate the working capital allowance.

<b>Table B.2</b> <b>Listing of Distribution “Wires-Only” Accounts</b> <b>Related to the Working Capital Calculation</b>		
Account Number	Account Name	Year-End Amount
<b>Other Power Supply Expenses</b>		
4705	Power purchased	
<b>4708</b>	<b>Charges: WMS</b>	
4710	Cost of power adjustments	
<b>4712</b>	<b>Charges: one-time</b>	
<b>4714</b>	<b>Charges: NW</b>	
4715	System control and load displacing	
<b>4716</b>	<b>Charges: CN</b>	
<b>4720</b>	<b>Other Expenses</b>	
4725	Competition transition expenses	
4730	Rural rate assistance expense	
<b>Distribution Expenses – Operation</b>		
5005	Operation supervision and engineering	
5010	Load displacing	
5012	Distribution station equipment: operation labour	
5017	Distribution station equipment: operation supplies and expenses	
5020	Overhead distribution lines and feeders	
5025	Overhead distribution lines and feeder: operation supplies	
5030	Overhead sub-transmission feeders: operation (related to lines under 50 kV)	
5035	Overhead distribution transformers: operation	

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board’s official position or opinion.

**Table B.2**  
**Listing of Distribution “Wires-Only” Accounts**  
**Related to the Working Capital Calculation**

Account Number	Account Name	Year-End Amount
5040	Underground distribution lines and feeders	
5045	Underground distribution lines and feeders: supplies and operation	
5050	Underground sub-transmission feeders: operation (related to lines under 50kV)	
5055	Underground distribution transformers: operation	
5065	Meter expense	
5070	Customer premises: operation labour	
5075	Customer premises: materials and expenses	
5085	Miscellaneous distribution expense	
5090	Underground distribution lines and feeders: rental paid	
5095	Overhead distribution lines and feeder: rental paid	
5096	Other rent	
<b>Distribution Expenses – Maintenance</b>		
5105	Maintenance supervision and engineering	
5110	Maintenance of structures	
5114	Maintenance of distribution station equipment	
5120	Maintenance of poles, towers, and fixtures (related to lines under 50 kV)	
5125	Maintenance of overhead conductors and devices (related to lines under 50 kV)	
5130	Maintenance of overhead services	
5135	Overhead distribution lines and feeders: right of way	
5145	Maintenance of underground conduit (related to lines under 50 kV)	
5150	Maintenance of underground conductors and devices (related to lines under 50kV)	
5155	Maintenance of underground services	
5160	Maintenance of line transformers	

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board’s official position or opinion.



**Table B.2**  
**Listing of Distribution “Wires-Only” Accounts**  
**Related to the Working Capital Calculation**

Account Number	Account Name	Year-End Amount
5175	Maintenance of meters	
<b>Other Expenses</b>		
5205	Purchase of transmission and system services	
5210	Transmission charges	
5215	Transmission charges recovered	
<b>Billing and Collecting</b>		
5305	Supervision	
5310	Meter reading expense	
5315	Customer billing	
5320	Collecting	
5325	Collecting: cash over and short	
5330	Collection charges	
5335	Bad debt expense	
5340	Miscellaneous customer accounts expenses	
<b>Community Relations</b>		
5405	Supervision	
5410	Community relations: sundry	
5415	Energy conservation	
5420	Community safety programme	
5425	Miscellaneous customer service and informational expenses	
<b>Administrative and General Expenses</b>		
5605	Executive salaries and expenses	
5610	Management salaries and expenses	
5615	General administrative salaries and expenses	

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board’s official position or opinion.

**Table B.2**  
**Listing of Distribution “Wires-Only” Accounts**  
**Related to the Working Capital Calculation**

Account Number	Account Name	Year-End Amount
5620	Office supplies and expenses	
5625	Administrative expense transferred: credit	
5630	Outside services employed	
5635	Property insurance	
5640	Injuries and damages	
5645	Employee pensions and benefits	
5650	Franchise requirements	
5655	Regulatory expenses	
5660	General advertising expenses	
5665	Miscellaneous general expenses	
5670	Rent	
5675	Maintenance of general plant	
5680	Electrical safety authority fees	
5685	Independent Market Operator fees	
568X	Other amounts no listed above – please provide details	
<b>Cost of Power and Controllable Expenses: Total</b>		
<b>Working Capital Allowance (15% of Total above)</b>		

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board’s official position or opinion.

The following table lists accounts and related amounts that are generally **not** considered necessary for the conveyance of electricity for rate-making purposes, and, consequently, are not considered to be distribution-related expenses or included in the calculation of working capital.

Note that, for the purpose of the working capital calculation above, any account listed below that pertains to both distribution and to non-utility purposes must be prorated between the uses, and the portion related to distribution should be included in Table B.2 under “Other amounts not listed above.” The method of allocation should be reasonable and documented.

<b>Non-Utility Expenses</b>	
<b>Account</b>	<b>Account Name</b>
4505	Operation supervision and engineering
4510	Fuel
4515	Steam expense
4520	Steam from other sources
4525	Steam transferred: credit
4530	Electric expense
4535	Water for power
4540	Water power taxes
4545	Hydraulic expenses
4550	Generation expenses
4555	Miscellaneous power generation expenses
4560	Rents
4565	Allowances for emissions
4605	Maintenance supervision and engineering
4610	Maintenance of structures
4615	Maintenance of boiler plant
4620	Maintenance of electric plant
4625	Maintenance of reservoirs, dams, and waterways
4630	Maintenance of water wheels, turbines, and generators

Information contained in working group documents reflect the views of those participating in the working groups. This information does not reflect the Ontario Energy Board's official position or opinion.

<b>Non-Utility Expenses</b>	
<b>Account</b>	<b>Account Name</b>
4635	Maintenance of generating and electric plant
4640	Maintenance of miscellaneous power generation plant
4720	Other expenses
4805	Operation supervision and engineering
4810	Load dispatching
4815	Station buildings and fixtures expenses
4820	Transformer station equipment: operating labour
4825	Transformer station equipment: operating supplies and expense
4830	Overhead line expenses
4835	Underground line expenses
4840	Transmission of electricity by others
4845	Miscellaneous transmission expense
4850	Rents
4905	Maintenance supervision and engineering
4910	Maintenance of transformer station buildings and fixtures
4916	Maintenance of transformer station equipment
4930	Maintenance of towers, poles, and fixtures
4935	Maintenance of overhead conductors and devices
4940	Maintenance of overhead lines: right of way
4945	Maintenance of overhead lines: roads and trails repairs
4950	Maintenance of overhead lines: snow removal from roads and trails
4960	Maintenance of underground lines
4965	Maintenance of miscellaneous transmission plant
5014	Transformer station equipment: operation labour
5015	Transformer station equipment: operation supplies and expenses
5030	Overhead sub-transmission feeders: operation (related to lines over 50 kV)

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

<b>Non-Utility Expenses</b>	
<b>Account</b>	<b>Account Name</b>
5050	Underground sub-transmission feeders: operation (related to lines over 50 kV)
5060	Street lighting and signal system expense
5112	Maintenance of transformer station equipment
5120	Maintenance of poles, towers, and fixtures (related to lines 50 kV)
5125	Maintenance of overhead conductors and devices (related to lines over 50 kV)
5145	Maintenance of underground conduit (related to lines over 50 kV)
5150	Maintenance of underground conductors and devices (related to lines over 50 kV)
5165	Maintenance of street lighting and signal systems
5170	Sentinel lights: labour
5172	Sentinel lights: materials and expenses
5178	Customer installations expenses: leased property
5185	Water heater rentals: labour
5186	Water heater rentals: materials and expenses
5190	Water heater controls: labour
5192	Water heater controls: materials and expenses
5195	Maintenance of other installations on customer premises

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

## **Appendix C: Amortization Rates**

*Successor to Appendix E of current DRH.*

*What, if any, updates are needed for this section?*

The amortization rates below apply to the respective assets listed under "Asset Type". All rates are based on the straight line method of amortization.

The inclusion of an asset in the chart below does not imply Board acceptance of the asset for inclusion in the Rate Base or for any other rate making purpose.

The amortization expense related to an asset used for both Distribution and Non-utility activities should be properly allocated to each type of activity. Only the amortization expenses related to distribution assets may be included as an expense in rate applications. The method of allocation should be reasonable and documented.

*In the following table, is water heater rentals needed anymore? This is a non-Dx activity - or does Bill 100 change this yet again. LDCs becoming involved in energy efficient or load-controlled water heater rentals.*

		Effective January 1, 1992		Prior to January 1, 1992	
USoA Account	Asset Type	Life-Years	Rate	Life-Years	Rates
1930	<u>Rolling Stock and Equipment</u> <sup>1</sup>	4	25.00%	4	25.00%
	Automobiles	5	20.00%	5	20.00%
	Trucks under 3 tonnes	8	12.50%	8	12.50%
1950	Trucks 3 tonnes and over	8	12.50%	8	12.50%
	Work and service equipment				
Part of 1620, 1708, 1808, 1908 (as applicable)	Buildings and fixtures: brick, stone, concrete, and steel	50	2.00%	60	1.67%
1920	Computer equipment: hardware <b>Software needed?</b>	5	20.00%	5	20.00%
1830, 1835, part of 1855	Distribution lines and feeders: overhead	25	4.00%	25	4.00%
1840, 1845, part of 1855	Distribution lines and feeders: underground	25	4.00%	25	4.00%
1860	Distribution meters	25	4.00%	25	4.00%
1850	Distribution transformers	25	4.00%	25	4.00%
1915	General office equipment	10	10.00%	10	10.00%
1635 to 1685	Generating stations	60	1.67%	60	1.67%
1615, 1705, 1805, 1905	Land	Non-depreciable		Non-depreciable	
1630, 1710, 1810, 1910	Leasehold improvements	Over term of lease		Over term of lease	
1970	Load management controls: customer premises	10	10.00%	15	6.67%
1975	Load management controls: utility premises	10	10.00%	15	6.67%
1940	Miscellaneous equipment, major tools, and instruments	10	10.00%	10	10.00%
1820	Municipal distribution station equipment (below 50 kV)	30	3.33%	30	3.33%
1815, 1715	Municipal transformer stations equipment (above 50 kV)	40	2.50%	40	2.50%
1985	Sentinel lighting rental units	10	10.00%	10	10.00%
1935	Stores warehouse equipment	10	10.00%	10	10.00%

<sup>1</sup> No allowance will be made for residual value.

Information contained in working group documents reflect the views of those participating in the working groups.  
This information does not reflect the Ontario Energy Board's official position or opinion.

USoA Account	Asset Type	Effective January 1, 1992		Prior to January 1, 1992	
		Life-Years	Rate	Life-Years	Rates
Below 50 kV relates to part of 1720, 1725, and 1735  Above 50 kV relates to 1830 and 1835	Sub-transmission feeders: overhead	25	4.00%	25	4.00%
Below 50 kV relates to 1840 and 1845  Above 50 kV relates to 1735 and 1740	Sub-transmission feeders: underground	25	4.00%	25	4.00%
1980	System supervisory equipment	15	6.67%	25	4.00%
Part of 1725 and 1730	Transmission lines: wood poles	25	4.00%	25	4.00%
1965	Water heater rental units	10 <sup>2</sup>	10.00%	10 <sup>2</sup>	10.00

<sup>2</sup> In areas where water conditions are deemed to affect the life of water heaters, a different depreciation rate may be approved. Applicants will be required to file full details as to the determination of such a rate. ***(Is this still necessary?)***

Information contained in working group documents reflect the views of those participating in the working groups. This information does not reflect the Ontario Energy Board's official position or opinion.