Ontario Energy Board

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#### BY E-MAIL AND WEB POSTING

October 27, 2016

To: All Licensed Electricity Distributors and Transmitters

All Gas Distributors

Ontario Power Generation Inc.

All Registered Intervenors in 2017 Cost of Service and Custom Incentive Rate-

setting Applications

Re: Cost of Capital Parameter Updates for 2017 Cost of Service and Custom

**Incentive Rate-setting Applications** 

The Ontario Energy Board (OEB) has determined the values for the Return on Equity (ROE) and the deemed Long-Term (LT) and Short-Term (ST) debt rates for use in the 2017 cost of service and custom incentive rate-setting (custom IR) applications. The ROE and the LT and ST debt rates are collectively referred to as the Cost of Capital parameters. The updated Cost of Capital parameters are calculated based on the formulaic methodologies documented in the <u>Report of the Board on the Cost of Capital for Ontario's Regulated Utilities</u>, issued December 11, 2009.

### **Cost of Capital Parameters for 2017 Rates**

For cost of service and custom IR applications with effective dates in 2017, the OEB has updated the Cost of Capital parameters based on: (i) the September 2016 survey from Canadian banks for the spread over the Bankers' Acceptance rate of 3-month short-term loans for R1-low or A:- (A-stable) commercial customers, for the ST debt rate; and (ii) data three months prior to January 1, 2017 from the Bank of Canada, *Consensus Forecasts*, and Bloomberg LP, for all other Cost of Capital parameters.

The OEB has determined that the updated Cost of Capital parameters for rate applications for rates effective in 2017 are:

Cost of Capital Parameter	Value for Applications for rate changes in 2017
ROE	8.78%
Deemed LT Debt rate	3.72%
Deemed ST Debt rate	1.76%

Detailed calculations of the Cost of Capital parameters are attached.

The OEB considers the Cost of Capital parameter values shown in the above table, and the relationships between them, to be reasonable and representative of market conditions at this time.

As documented in the Report of the Board on Rate Setting Parameters and Benchmarking under the Renewed Regulatory Framework for Ontario's Electricity Distributors (EB-2010-0379) issued November 21, 2013, the OEB now updates Cost of Capital parameters for setting rates once per year. For this reason, the Cost of Capital parameters above will be applicable for all cost of service and custom IR applications (as applicable) with rates effective in the 2017 calendar year.

The OEB monitors macroeconomic conditions and may issue updated parameters if economic conditions materially change. An applicant or intervenors can also file evidence in individual rate hearings in support of different Cost of Capital parameters due to the specific circumstances, but must provide strong rationale and supporting evidence for deviating from the OEB's policy.

All queries on the Cost of Capital parameters should be directed to the OEB's Industry Relations hotline, at 416 440 7604 or industryrelations@ontarioenergyboard.ca.

Yours truly,

Original Signed By

Kirsten Walli Board Secretary

Attachment

## Ontario Energy Board Commission de l'Énergie de l'Ontario

# **Attachment: Cost of Capital Parameter Calculations**

(For rate changes effective in 2017)

### Return on Equity and Deemed Long-term Debt Rate

Step 1: Analysis of Business Day Information in the Month

Month:	Septem	ber 2016				
Bond Yields (%) Bond Yield Spreads (%)						
		Governm	ent of	A-rated	30-yr Govt	30-yr Util
		Cana	da	Utility	over 10-yr	over 30-yr
I	Day	10-yr	30-yr	30-yr	Govt	Govt
1	1-Sep-16	1.00	1.62	3.31	0.62	1.69
2	2-Sep-16	1.06	1.66	3.34	0.60	1.68
3	3-Sep-16					
4	4-Sep-16					
5	5-Sep-16					
6	6-Sep-16	1.03	1.63	3.32	0.60	1.69
7	7-Sep-16	1.00	1.61	3.30	0.61	1.69
8	8-Sep-16	1.09	1.70	3.38	0.61	1.68
9	9-Sep-16	1.15	1.77	3.45	0.62	1.68
10	10-Sep-16					
11	11-Sep-16					
12	12-Sep-16	1.15	1.79	3.47	0.64	1.68
13	13-Sep-16	1.23	1.86	3.54	0.63	1.68
14	14-Sep-16	1.19	1.83	3.51	0.64	1.68
15	15-Sep-16	1.20	1.84	3.52	0.64	1.68
16	16-Sep-16	1.19	1.83	3.51	0.64	1.68
17	17-Sep-16					
18	18-Sep-16					
19	19-Sep-16	1.19	1.82	3.50	0.63	1.68
20	20-Sep-16	1.16	1.79	3.47	0.63	1.68
21	21-Sep-16	1.15	1.78	3.46	0.63	1.68
22	22-Sep-16	1.10	1.73	3.41	0.63	1.68
23	23-Sep-16	1.04	1.70	3.37	0.66	1.67
24	24-Sep-16					
25	25-Sep-16	0.00	4.00	0.00	0.07	1
26 27	26-Sep-16	0.99 0.96	1.66 1.64	3.33 3.31	0.67 0.68	1.67 1.67
	27-Sep-16				1	
28	28-Sep-16	0.98	1.64	3.32	0.66	1.68
29	29-Sep-16	0.95	1.62	3.30	0.67	1.68
30	30-Sep-16	1.00	1.66	3.35	0.66	1.69
31						
		1.09	1.72	3.40	0.637	1.680
	Sources:	Bank of Ca		Bloomberg L.P.	0	2

Step 2: 10-Year Governmen	nt of Canada Bond Yield I	Forecast			
Source: Consensus Forecasts	Survey Date:	September-12-	16		
	3-month	12-month Av	erage		
September 2016	1.200	1.600 📵	1.400 %		
Step 3: Long Canada Bond	Forecast				
10 Year Government of Can Step 2)	ada Concensus Forecas	t (from 3	1.400 %		
Actual Spread of 30-year over 10-year Government of Canada 0 0.637 % Bond Yield (from Step 1)					
Long Canada Bond Foreca	st (LCBF)	4	2.037 %		
Step 4: Return on Equity (Re	OE) forecast				
Initial ROE			9.75 %		
Change in Long Canada Bo LCBF (September 2016) Base LCBF Difference 0.5 X Dif	(from Step 3)	eptember 2009  ② 2.037 %  4.250 %  -2.213 %	<u>-1.107</u> %		
Change in A-rated Utility Bond Yield Spread from September 2009 A-rated Utility Bond Yield Spread ② 1.680 % (September 2015) (from Step 1) Base A-rated Utility Bond Yield Spread 1.415 %					
Difference 0.5 X Dif	ference	0.265 %	0.132 %		
Return on Equity based o	n September 2016 data	1	8.78 %		
Step 5: Deemed Long-term Debt Rate Forecast					
Long Canada Bond Forecas 3)	st for September 2016 (fr	om Step 4	2.037 %		
A-rated Utility Bond Yield Sp	oread September 2016 (f	rom Step 2	1.680 %		

Deemed Long-term Debt Rate based on September 2016 data

3.72 %

### Ontario Energy Board Commission de l'Énergie de l'Ontario

## **Attachment: Cost of Capital Parameter Calculations**

(For rate changes effective in 2017)

Deemed Short-term Debt Rate

**Step 1:** Average Annual Spread over Bankers Acceptance

Once a year, in September, Board staff contacts prime Canadian banks to get estimates for the spread of short-term (typically 90-day) debt issuances over Bankers' Acceptance rates. Up to six estimates are provided.

A.		Average Spread over 90-day Bankers Acceptance		Date of input
	Bank 1	82.5	bps	Sept., 2016
	Bank 2	100.0	bps	Sept., 2016
	Bank 3	100.0	bps	Sept., 2016
	Bank 4	80.0	bps	Sept., 2016
	Bank 5	100.0	bps	Sept., 2016
	Bank 6			

B.	Discard high and low estimates If less than 4 estimates, take average without discarding high and low.		
	Number of estimates	5	
	High estimate	100.0 bps	
	Low estimate	80.0 bps	
C.	Average annual	94.167 bps •	

Step 3: Deemed Short-Term Debt Rate Calculation

Spread

Calculate Deemed Short-term debt rate as sum of average annual spread (Step 1) and average 3-month Bankers' Acceptance Rate (Step 2)

Average Annual Spread	0.942 %	0
Average Bankers' Acceptance Rate	0.818 %	2
Deemed Short Term Debt Rate	1.76 %	

**Step 2:** Average 3-month Bankers' Acceptance Rate

Calculation of Average 3-month Bankers' Acceptance Rate during month of September 2016

Month	:	September 2016		
		Bankers' Acceptance Rate (%)		
	Day	3-month		
1	1-Sep-16	0.83 %		
2	2-Sep-16	0.83 %		
3	3-Sep-16			
4	4-Sep-16			
5	5-Sep-16	Bank holiday %		
6	6-Sep-16	0.81 %		
7	7-Sep-16	0.81 %		
8	8-Sep-16	0.81 %		
9	9-Sep-16	0.81 %		
10	10-Sep-16			
11	11-Sep-16			
12	12-Sep-16	0.81 %		
13	13-Sep-16	0.81 %		
14	14-Sep-16	0.81 %		
15	15-Sep-16	0.82 %		
16	16-Sep-16	0.82 %		
17	17-Sep-16			
18	18-Sep-16			
19	19-Sep-16	0.82 %		
20	20-Sep-16	0.82 %		
21	21-Sep-16	0.82 %		
22	22-Sep-16	0.82 %		
23	23-Sep-16	0.82 %		
24	24-Sep-16			
25	25-Sep-16			
26	26-Sep-16	0.82 %		
27	27-Sep-16	0.82 %		
28	28-Sep-16	0.82 %		
29	29-Sep-16	0.82 %		
30	30-Sep-16	0.82 %		
31				
		0.818 %		
	2			
Source Bank of Canada / Statistics Canada				
Series V39071				